JOSH STEIN
Governor

D. REID WILSON
Secretary

DANIEL S. HIRSCHMAN
General Counsel



TO: The Coastal Resources Commission

FROM: Christine A. Goebel, DEQ Assistant General Counsel

DATE: April 24, 2025 (for the April 30-May 1, 2025 CRC Meeting)

RE: Variance Request by Town of Ocean Isle Beach (CRC-VR-25-03)

Petitioner is the Town of Ocean Isle Beach, which owns the relevant portions of East First Street and High Point Street at the east end of Ocean Isle Beach. Petitioner seeks to pave portions of these Subject Streets though they are located within the oceanfront erosion setback area (landward of the vegetation line but waterward of the 60' setback line used for linear infrastructure per 7H .0306). The Town sought a CAMA Minor Permit which was issued by DCM on December 22, 2024, but which conditioned out those portions of the Subject Streets which fell within the setback area as they did not meet the setback and were a material not allowed as an exception with the setback by 7H .0309. Petitioner now seeks a variance to pave those portions of these streets as proposed in their permit application.

The following additional information is attached to this memorandum:

Attachment A: Relevant Rules
Attachment B: Stipulated Facts

Attachment C: Petitioner's Positions and Staff's Responses to Variance Criteria

Attachment D: Petitioner's Variance Request Materials
Attachment E: Stipulated Exhibits including powerpoint

cc(w/enc.): Jonathan Eure, Esq., Petitioner's Attorney, electronically

Mary Lucasse, Special Deputy AG and CRC Counsel, electronically Sarah Zambon, Assistant AG and Co-CRC Counsel, electronically

ATTACHMENT A RELEVANT RULES

SECTION .0300 - OCEAN HAZARD AREAS

15A NCAC 07H .0301 OCEAN HAZARD CATEGORIES

The Ocean Hazard categories of AECs encompass the natural hazard areas along the Atlantic Ocean shoreline where, because of their vulnerability to erosion or other adverse effects of sand, wind, and water, uncontrolled or incompatible development could endanger life or property. Ocean hazard areas include beaches, frontal dunes, inlet lands, and other areas in which geologic, vegetative and soil conditions may subject the area to erosion or flood damage.

15A NCAC 07H .0302 SIGNIFICANCE OF THE OCEAN HAZARD CATEGORY

- (a) Hazards associated with ocean shorelines are due to the constant forces exerted by waves, winds, and currents upon the unstable sands that form the shore. During storms, these forces are intensified and can cause changes in the bordering landforms and to structures located on them. Ocean hazard area property is in the ownership of a large number of private individuals as well as several public agencies and is used by a vast number of visitors to the coast. Ocean hazard areas are critical due to both the severity of the hazards and the intensity of interest in these areas.
- (b) The location and form of the various hazard area landforms, in particular the beaches, dunes, and inlets, are in a permanent state of flux, responding to meteorologically induced changes in the wave climate. For this reason, the siting of development on and near these landforms shall be subject to the provisions in this Section in order to avoid their loss or damage. The flexible nature of these landforms presents hazards to development situated immediately on them and offers protection to the land, water, and structures located landward of them. The value of each landform lies in the particular role it plays in affording protection to life and property. Development shall not diminish the energy dissipation and sand storage capacities of the landforms essential to the maintenance of the landforms' protective function.

15A NCAC 07H .0303 MANAGEMENT OBJECTIVE OF OCEAN HAZARD AREAS

- (a) The CRC recognizes that absolute safety from the destructive forces of the Atlantic Ocean shoreline is an impossibility for development located adjacent to the coast. The loss of life and property to these forces, however, can be greatly reduced by the proper location and design of structures and by care taken in prevention of damage to natural protective features particularly primary and frontal dunes. Therefore, it is the CRC's objective that development in ocean hazard areas shall be sited to minimize danger to life and property and achieve a balance between the financial, safety, and social factors that are involved in hazard area development.
- (b) The rules set forth in this Section shall further the goals set out in G.S. 113A-102(b), to minimize losses to life and property resulting from storms and long-term erosion, prevent encroachment of permanent structures on public beach areas, preserve the natural ecological conditions of the barrier dune and beach systems, and reduce the public costs of development within ocean hazard areas, and protect common-law and statutory public rights of access to and use of the lands and waters of the coastal area.

15A NCAC 07H .0306 GENERAL USE STANDARDS FOR OCEAN HAZARD AREAS

- (a) In order to protect life and property, all development not otherwise specifically exempted or allowed by law or elsewhere in the Coastal Resources Commission's rules shall be located according to whichever of the following is applicable:
- (1) The ocean hazard setback for development shall be measured in a landward direction from the vegetation line, the pre-project vegetation line, or the measurement line, whichever is applicable.
- (2) The ocean hazard setback shall be determined by both the size of development and the shoreline long term erosion rate as defined in Rule .0304 of this Section. "Development size" is defined by total floor area for structures and buildings or total area of footprint for development other than structures and buildings. Total floor area includes the following:
- (A) The total square footage of heated or air-conditioned living space;
- (B) The total square footage of parking elevated above ground level; and
- (C) The total square footage of non-heated or non-air-conditioned areas elevated above ground level, excluding attic space that is not designed to be load-bearing.

Decks, roof-covered porches, and walkways shall not be included in the total floor area unless they are enclosed with material other than screen mesh or are being converted into an enclosed space with material other than screen mesh.

(3) With the exception of those types of development defined in 15A NCAC 07H .0309(a), no development, including any portion of a building or structure, shall extend oceanward of the ocean hazard setback. This includes roof overhangs and elevated structural components that are cantilevered, knee braced, or otherwise extended beyond the support of pilings or footings. The ocean hazard setback shall be established based on the following criteria:

(I) Infrastructure that is linear in nature, such as roads, bridges, pedestrian access such as boardwalks and sidewalks, and utilities providing for the transmission of electricity, water, telephone, cable television, data, storm water, and sewer requires a minimum setback of 60 feet or 30 times the shoreline erosion rate, whichever is greater;

(7) Established common law and statutory public rights of access to and use of public trust lands and waters in ocean hazard areas shall not be eliminated or restricted, nor shall such development increase the risk of damage to public trust areas. Development shall not encroach upon public accessways, nor shall it limit the intended use of the accessways.

15A NCAC 07H .0309 USE STANDARDS FOR OCEAN HAZARD AREAS: EXCEPTIONS

- (a) The following types of development shall be permitted seaward of the oceanfront setback requirements of Rule .0306(a) of this Section if all other provisions of this Subchapter and other state and local regulations are met:
- (1) campsites;
- (2) driveways and parking areas with clay, packed sand, or gravel;
- (3) elevated decks not exceeding a footprint of 500 square feet. Existing decks exceeding a footprint of 500 square feet may be replaced with no enlargement beyond their original dimensions;
- (4) beach accessways consistent with Rule .0308(c) of this Section;
- (5) unenclosed, uninhabitable gazebos with a footprint of 200 square feet or less;
- (6) uninhabitable, single-story storage sheds with a foundation or floor consisting of wood, clay, packed sand or gravel, and a footprint of 200 square feet or less;
- (7) temporary amusement stands consistent with Section .1900 of this Subchapter;
- (8) sand fences;
- (9) swimming pools; and
- (10) fill not associated with dune creation that is obtained from an upland source and is of the same general characteristics as the sand in the area in which it is to be placed.

In all cases, this development shall be permitted only if it is landward of the vegetation line or pre-project vegetation line, whichever is applicable; involves no alteration or removal of primary or frontal dunes which would compromise the integrity of the dune as a protective landform or the dune vegetation; is not essential to the continued existence or use of an associated principal development; and meets all other non-setback requirements of this Subchapter.

ATTACHMENT B STIPULATED FACTS

1. Petitioner, Town of Ocean Isle Beach ("Petitioner" or "Town"), is a North Carolina municipal corporation and body politic organized and existing in Brunswick County, North Carolina.

- 2. The proposed project ("Project") is located along E. First Street, Winston Salem Street, and High Point Street, in Ocean Isle Beach, North Carolina, and is to pave streets including E. First Street: 800', Winston Salem Street: 70', and High Point Street: 90'. Those streets at issue in this Variance Request ("Subject Streets") are portions of E. First Street and southern portions of High Point Street being those portions running from Brunswick County parcel number 244NE044 (387 E. First Street) to Brunswick County parcel numbers 244NE010 (399 E. First Street), and containing approximately 390 feet of E. First Street, and 15 feet of High Point Street (the "Subject Streets").
- 3. The North Carolina Department of Transportation ("NCDOT") accepted responsibility for what is now designated State Secondary Road 1144, excluding the Subject Streets, in 1981. The Town continues to own the Subject Streets as stated in that Resolution of the Town's Board of Commissioners dated April 27, 1981, attached as a stipulated exhibit. The Subject Streets were part of a larger, 2,800 foot portion of E. First Street abandoned by NCDOT on May 6, 1981. A letter dated May 6, 1981, confirming the abandonment is attached as a stipulated exhibit.
- 4. The current condition of the streets is shown on the powerpoint presentation, a copy of which is attached as a stipulated exhibit.
- 5. Until May 6, 1981, the Subject Streets were paved with asphalt and maintained by NCDOT. The Subject Streets remained asphalt paved roads until 1999, when Hurricane Floyd washed the roads out. The Town has since maintained the Subject Streets as packed gravel roadways and currently maintains the Subject Streets at the Town's own expense. The Subject Streets are shown on Plat Map Book 3, Page 178, a copy of which is a stipulated exhibit.
- 6. The North Carolina Department of Transportation has authorized the Town to act as its agent with regard to the Project, as shown by that Agent Authorization for CAMA Permit Application attached as a stipulated exhibit as part of the application materials.
- 7. The Project is located within the Ocean Erodible Area of Environmental Concern ("AEC") and so any development within this AEC requires approval through a CAMA permit per G.S. 113A-118.
- 8. The Project area has an average annual erosion rate of 2'/year based on the Commission's 2020 Maps. The Project area is not subject to a pre-project (static) vegetation line, and so setbacks are measured landward from the vegetation line. Pursuant to 15A NCAC 7H .0306(a)(3)(I), linear infrastructure such as the Subject Streets use a setback 30x the erosion rate, and so the applicable setback at the Project area is 60' measured landward of the vegetation line.
- 9. Information available on the DCM Map Viewer showing measured erosion rates shows an accretion rate of 0.8'/year where High Point Street intersects E. First. A copy of the DCM Map Viewer with this information is attached as a stipulated exhibit.

10. On or about June 20, 2024, the Town submitted CAMA Minor Permit Application materials to DCM (acting as the LPO per G.S. 113A-121(b)). A copy of the application materials is attached as a stipulated exhibit.

- 11. On October 22, 2024, DCM issued CAMA Minor Development Permit (the "Permit"), a copy of which is attached as a stipulated exhibit. The Permit conditioned out the Subject Streets specifically omitting those portions of the Project "beginning at Parcel No. 000387 extending east", which corresponds to the Subject Streets. The Subject Streets were conditioned out due to "inconsistencies with 15A NCAC 07H .0309(a)." The Subject Streets do not meet the required 60' setback from the vegetation required by 15A NCAC 7H .0306 (a)(3)(I) and paved roads are not one of the uses allowed by the Commission within the setback (between the vegetation line and the applicable setback) by 7H .0309(a)(1-10). One of the allowed uses within the setback is 7H .0309(a)(2) which allows driveways and parking areas with clay, packed sand, or gravel;" A copy of the Permit is attached as a stipulated exhibit.
- 12. The Town asserts that the Project will address persistent problems with maintaining the Subject Streets and use of those Subject Streets by residents and Town vehicles.
- 13. The Town asserts that 7 residential properties will directly benefit from the Town being permitted to pave the Subject Streets.
- 14. The Town asserts that the general public will benefit from the Project in that the Project will provide easier access to the two beach accesses adjoining the Subject Streets. Photographs showing the two beach accesses are attached as a stipulated exhibit.
- 15. The Town recently constructed a dune building project from approximately 250' feet west of High Point Street east to the end of 3rd Street. This project authorized a 6.5' tall, engineered dune with a 10' wide crest. The project also entails the planting of dune vegetation along the project area and the installation of sand fencing. The dune construction was recently completed, and planting and sand fence installation is scheduled to begin in the coming weeks. The modification to Permit # 125-16 authorizing this work was issued on December 12, 2024.
- 16. The Town seeks a variance from the Commission's oceanfront erosion setback rules found at 15A NCAC 7H .0306 et seq, in order to develop the Subject Streets by paving with asphalt as part of the Project.
- 17. The Town stipulates that the Project is inconsistent with the rule(s) only to the limited extent that the Project concerns paving the Subject Streets, and specifically as stated in the omissions from the Permit.
- 18. As part of the variance process described at 15A NCAC 7J. 0701, the Town has notified the adjacent property owners that they are seeking this variance. The Notices and certified mail receipts are attached as stipulated exhibits

STIPULATED EXHIBITS:

- 1. April 27, 1981 Resolution of the Town's Board of Commissioners
- 2. May 6, 1981 Letter of the N.C. Department of Transportation with enclosed attachments
- 3. Subdivision Plat Map at Book 3, Page 178, Brunswick County Registry
- 4. DCM Map Viewer with erosion rates and erosion rate factors
- 5. CAMA Permit Application dated June 20, 2024 with attachments inc. agent and notice
- 6. CAMA Minor Development Permit OIB 39-24, dated October 22, 2024
- 7. Notice of Variance Request to adjoining property owners
- 8. Powerpoint of Aerial and ground level photographs of Subject Streets

I. Will strict application of the applicable development rules, standards, or orders issued by the Commission cause the petitioner unnecessary hardships? Explain the hardships.

Petitioner's Position: Yes.

As they currently exist, the Subject Streets are unpaved and consist of several layers of packed gravel. The Subject Streets are additionally in a residential area of Ocean Isle Beach, and there are currently 7 homes and two beach access points which rely on the Subject Streets as their primary means of ingress and egress. The Subject Streets were originally paved and maintained by the North Carolina Department of Transportation ("NCDOT") as portions of State Secondary Road 1144 until abandoned by NCDOT in 1981. The Town has since owned the Subject Streets, and continued to maintain as paved roads until those roads were washed out by Hurricane Floyd in 1999. The Town has since maintained the Subject Streets as packed gravel roadways, and has been unable to re-pave the Subject Streets due to ocean erosion setback requirements. Due to being unpaved, the Subject Streets require frequent maintenance to grade and resurface gravel. The Town does not own the necessary equipment to lay and grade gravel in order to maintain the Subject Streets, and is therefore required to periodically contract with third parties to repair and maintain the Subject Streets. This increases costs associated with maintaining the Subject Streets, and makes the Town, its residents, and the general public subject the timelines and availability of third-party contractors. The increased frequency of regular wear and damage to the Subject Streets and resulting maintenance projects required also interferes with the Town, its residents, and the general public's use of the Subject Streets. Additionally, the current status of the Streets causes increased wear and tear on vehicles, and stirs up dust onto the adjoining lots. These hardships would be alleviated if the Town is permitted to pave the Streets, making damage and maintenance far less frequent, decreasing costs for the Town, and reducing the negative impacts on vehicular traffic, the adjoining homes, and the public beach accesses. The Commission's Ocean Hazard rules are intended to protect oceanfront dunes by keeping significant development landward of said dunes, and to minimize losses to property from storms and long-term erosion. In this case the Subject Streets are already located landward of the adjoining dunes. The amount and density of the gravel already render the Subject Streets semi-impermeable, and the dimensions of the Subject Streets are already well-defined. Paving the streets would not extend onto or interfere with/damage the dunes or any vegetation located thereon, and would not substantially increase the likelihood of long-term erosion. As the proposed paving project for the Subject Streets would not impact the Dunes, and would alleviate hardships caused to the Town and its residents, a strict application of the ocean erosion setback causes the Town unnecessary hardships.

Staff's Position: Yes.

The Town seeks a variance from 7H .0306 (a)(3)(I) which requires linear infrastructure such as the Subject Streets meet a setback of 60' (or 30x the erosion rate). 7H .0306(a)(1) requires that setback be measured landward of the vegetation line (there is no pre-project/static vegetation line at the Site). Paved roads are not an approved use within the setback per 7H .0309(a)(1-10) but "driveways and parking areas with clay, packed sand, or gravel;" are allowed within the setback.

PETITIONER'S & DCM'S POSITIONS

DCM notes that 15A NCAC 7H .0303 (b) provides a management objective for Ocean Hazard Areas, and states:

(b) The rules set forth in this Section shall further the goals set out in G.S. 113A-102(b), to minimize losses to life and property resulting from storms and long-term erosion, prevent encroachment of permanent structures on public beach areas, preserve the natural ecological conditions of the barrier dune and beach systems, and reduce the public costs of development within ocean hazard areas, and protect common-law and statutory public rights of access to and use of the lands and waters of the coastal area.

While Petitioners state that these rules are to place structures in order to protect dunes as natural protective features, Staff note that the rules are also intended to "minimize losses to...property resulting from storms..." and to "...prevent encroachment of permanent structures on public beach areas..." as well as "reduc[ing] the public costs of development within ocean hazard areas..."

Staff agree that on balance, the strict application of the setback rules causes the Town an unnecessary hardship and granting the Town a variance to pave the Subject Streets instead of requiring "clay packed sand, or gravel" to be used for the streets helps to reduce the public costs of development within ocean hazard areas where it would reduce costs for the Town to maintain the subject streets. In order to balance this potential harm from paving within the setback, Staff suggest a condition in response to Variance Factor Four, below.

II. Do such hardships result from conditions peculiar to the petitioner's property such as the location, size, or topography of the property? Explain.

Petitioner's Position: Yes.

The Subject Streets have existed as part of a subdivision for since 1953, and before 1981 were paved and maintained by NCDOT. The Town continued to maintain the Subject Streets after 1981, until the Subject Streets were washed out during Hurricane Floyd in 1999. The Subject Streets and have since been maintained as unpaved packed gravel roadways due to the ocean erosion setback requirements. The Town is unable to move the Subject Streets to a different location outside of the ocean erosion setback or to provide alternate access to another public right of way to the residences located along the Subject Streets due to existing residential development.

Staff's Position: No.

The east end of the Town has experienced chronic erosion over the years, and since Hurricane Floyd in 1999, the Subject Streets have been packed gravel as they became located within the setback after the vegetation line retreated. While the Town has been taking steps to address long-term erosion at the east end through the terminal groin/filet project and the berm/vegetation project, these are not peculiarities which caused the vegetation line to erode and position the Subject Streets within the setback. Instead, these are measures to try and move the vegetation line waterward. While the vegetation line may move waterward in time, it is not there yet and its current location is not a peculiarity causing Petitioner's hardship.

III. Do the hardships result from actions taken by the petitioner? Explain.

Petitioner's Position: No.

The Town has not taken any action that has resulted in this hardship. Specifically, the Subject Streets were originally established by a private owner as part of a residential development and subdivision. NCDOT paved and maintained the Subject Streets until 1981, when NCDOT abandoned the Subject Streets. The Subject Streets were thereafter maintained in their paved state by the Town, but were washed out during Hurricane Floyd in 1999. The Town has since been unable to re-pave the Subject Streets due to the ocean erosion setback requirements, but has maintained the Subject Streets as packed gravel roadways instead. Therefore, the location of the Subject Streets, their current state, and the hardships on the Town created by the location and state of the Subject Streets are not the result of any action by the Town.

Staff's Position: No.

Staff acknowledge that the Town has not done anything to accelerate erosion, near the Subject Streets and has taken affirmative steps to allow for the vegetation line near the Subject Streets to migrate waterward, through the groin and filet project and the berm and vegetation project.

IV. Will the variance requested by the petitioner (1) be consistent with the spirit, purpose, and intent of the rules, standards or orders issued by the Commission; (2) secure the public safety and welfare; and (3) preserve substantial justice? Explain.

Petitioner's Position: Yes.

The proposed variance is consistent with the spirit, purpose, and intent of the Commission's rules where the purpose of the rules are to protect the oceanfront dune systems and locate development landward of those dunes, in that paving the Streets will not interfere with or affect the dunes or the vegetation located thereon in any way. The dunes will not be changed or moved, as the Subject Streets currently exist and are not being expanded or moved, just resurfaced within the already existing roadway. The proposed variance will secure public safety and general welfare by eliminating the negative impacts on vehicular traffic and nearby residences caused by the existing gravel road, limiting interference with the public's use of the Subject Streets, and providing consistently available and high quality access both for residents that own property adjoining the streets and for pedestrians and motorists who wish to use the adjoining beach accesses. The proposed variance would promote substantial justice in that the CAMA statute contains an exception for work maintaining or enhancing the safety of an existing road (N.C.G.S. 113A-103(5b)), and the exceptions to the ocean erosion setback allow for installation of impermeable surfaces such as swimming pools (15A NCAC 07H .0309(a)(9)), but the existing framework of statutes and rules does not specifically provide for resurfacing a roadway by paying.

PETITIONER'S & DCM'S POSITIONS

Staff's Position: Yes.

As noted in Staff's response to Factor One, Staff suggests addition a condition to any variance the Commission may grant in order to limit any paving if/when the Subject Streets ever become located on the public trust dry sand beach waterward of the vegetation line.

As noted in Factor One above, Staff believe the Town's focus the purpose of the ocean hazard rules being to protect protective dune features does not fully describe the focus of these rules. These rules also seek to "minimize losses to life and property resulting from storms and long-term erosion" and also to "prevent encroachment of permanent structures on public beach areas" and "reduce the public costs of development within ocean hazard areas" as well as "prevention of damage to natural protective features particularly primary and frontal dunes." While allowing the Town to pave the Subject Streets may further the goal of reducing the public costs of development within the ocean hazard areas while the Subject Streets are still within the setback area and not waterward of the vegetation line on the dry sand public trust beach, if the vegetation and dune system currently in the setback were to be eroded away so that the Subject Street were waterward of the vegetation line, the possibility of the pavement being damaged in a storm event and possibly damaging other structures increases and might tip the balance which the Commission's rules seek for Ocean Hazard Areas.

Staff acknowledge the efforts taken and resources spent by the Town to install the groin and fillet project and the new berm and vegetation project, those are a work in progress as far as moving the vegetation line waterward. However, at this time and based on the location of the Subject Streets as they relate to the vegetation line, Staff agree granting a variance would be within the sprit of the Commission's rules for Ocean Hazard Areas and would protect public safety and welfare. However, continuing to allow future paving of the Subject Streets if they were to become waterward of the vegetation line is a reasonable condition to prevent encroachment on the public trust dry sand beach and to keep pavement further away from storm waters.

Staff suggest this language for a condition to the variance: No paving, regardless of whether it is deemed repair or maintenance, shall occur waterward of the First Line of Stable and Natural Vegetation. [07H .0303(b), 07H .0306(I); 07H .0309(a), G.S. 113A-120.1]

ATTACHMENT D CRC-VR-25-03

Petitioner's Petition Materials (without initial proposed facts or duplicative exhibits)

CAMA VARIANCE REQUEST FORM

PETITIONER'S NAME:

ORM	DCM FORM 11
	DCM FILE No.:
Town of Ocean Isle Beach	

COUNTY WHERE THE DEVELOPMENT IS PROPOSED: Brunswick

Pursuant to N.C.G.S. § 113A-120.1 and 15A N.C.A.C. 07J .0700 et seq., the above named Petitioner hereby applies to the Coastal Resources Commission (CRC) for a variance.

VARIANCE HEARING PROCEDURES

A variance petition will be considered by the CRC at a regularly scheduled meeting, heard in chronological order based upon the date of receipt of a complete petition. 15A N.C.A.C. 07J .0701(e). A complete variance petition, as described below, must be *received* by the Division of Coastal Management (DCM) a minimum of six (6) weeks in advance of the first day of a regularly scheduled CRC meeting to be eligible for consideration by the CRC at that meeting. 15A N.C.A.C. 07J .0701(e). The final set of stipulated facts must be agreed to at least four (4) weeks prior to the first day of a regularly scheduled meeting. 15A N.C.A.C. 07J .0701(e). The dates of CRC meetings can be found at DCM's website: www.nccoastalmanagement.net

If there are controverted facts that are significant in determining the propriety of a variance, or if the Commission determines that more facts are necessary, the facts will be determined in an administrative hearing. 15A N.C.A.C. 07J .0701(b).

VARIANCE CRITERIA

The petitioner has the burden of convincing the CRC that it meets the following criteria:

- (a) Will strict application of the applicable development rules, standards, or orders issued by the Commission cause the petitioner unnecessary hardships? Explain the hardships.
- (b) Do such hardships result from conditions peculiar to the petitioner's property such as the location, size, or topography of the property? Explain.
- (c) Do the hardships result from actions taken by the petitioner? Explain.
- (d) Will the variance requested by the petitioner (1) be consistent with the spirit, purpose, and intent of the rules, standards or orders issued by the Commission; (2) secure the public safety and welfare; and (3) preserve substantial justice? Explain.

Please make your written arguments that Petitioner meets these criteria on a separate piece of paper. The Commission notes that there are some opinions of the State Bar which indicate that non-attorneys may not represent others at quasi-judicial proceedings such as a variance hearing before the Commission. These opinions note that the practice of professionals, such as engineers, surveyors or

contractors, representing others in quasi-judicial proceedings through written or oral argument, may be considered the practice of law. Before you proceed with this variance request, you may wish to seek the advice of counsel before having a non-lawyer represent your interests through preparation of this Petition.

For this variance request to be complete, the petitioner must provide the information listed below. The undersigned petitioner verifies that this variance request is complete and includes:

	The name and location of the development as identified on the permit application;
	A copy of the permit decision for the development in question;
	A copy of the deed to the property on which the proposed development would be located;
	A complete description of the proposed development including a site plan;
	A stipulation that the proposed development is inconsistent with the rule at issue;
	Proof that notice was sent to adjacent owners and objectors*, as required by 15A N.C.A.C. 07J .0701(c)(7);
	Proof that a variance was sought from the local government per 15A N.C.A.C. 07J .0701(a), if applicable;
	Petitioner's written reasons and arguments about why the Petitioner meets the four variance criteria, listed above;
	A draft set of proposed stipulated facts and stipulated exhibits. Please make these verifiable facts free from argument. Arguments or characterizations about the facts should be included in the written responses to the four variance criteria instead of being included in the facts.
	This form completed, dated, and signed by the Petitioner or Petitioner's Attorney.
permit	se contact DCM or the local permit officer for a full list of comments received on your application. Please note, for CAMA Major Permits, the complete permit file is kept in the Morehead City Office.

Due to the above information and pursuant to statute, the undersigned hereby requests a variance.

3/19/25 Signature of Petitioner or Attorney Jonathan Eure jeure@mewbornlaw.biz Printed Name of Petitioner or Attorney Email address of Petitioner or Attorney 829 Gum Branch Road, Suite C (910) 455-9755 Mailing Address Telephone Number of Petitioner or Attorney Jacksonville 28540 (910) 346-3483 NC Fax Number of Petitioner or Attorney City State Zip

DELIVERY OF THIS HEARING REQUEST

This variance petition must be **received by** the Division of Coastal Management at least six (6) weeks before the first day of the regularly scheduled Commission meeting at which it is heard. A copy of this request must also be sent to the Attorney General's Office, Environmental Division. 15A N.C.A.C. 07J .0701(e).

<u>Contact Information for DCM</u>: <u>Contact Information for Attorney General's Office</u>:

By mail, express mail or hand delivery:

Director

Division of Coastal Management

400 Commerce Avenue Morehead City, NC 28557

By Fax:

(252) 247-3330

By Email:

Check DCM website for the email address of the current DCM Director

www.nccoastalmanagement.net

By mail:

Environmental Division 9001 Mail Service Center Raleigh, NC 27699-9001

By express mail:

Environmental Division 114 W. Edenton Street Raleigh, NC 27603

By Fax:

(919) 716-6767

Revised: July 2014

ATTACHMENT A

Location of Development: Town of Ocean Isle Beach, Brunswick County, North Carolina

Petitioner: The Town of Ocean Isle Beach, North Carolina

Petitioner's Attorney: Jonathan Eure, Town Attorney

829 Gum Branch Road, Suite C Jacksonville, North Carolina 28540

Phone: (910) 455-9755

Email: jeure@mewbornlaw.biz

Before: The North Carolina Coastal Resources Commission

This Petition for a Variance is made pursuant to 15 NCAC 07J.0701 requesting the Town of Ocean Isle Beach be granted a variance permitting street paving on the eastern portion of E. First Street and southern portion of High Point Street, located in Ocean Isle Beach, North Carolina. Applicant previously applied for a CAMA permit on June 20, 2024, seeking a permit authorizing street paving upon E. First Street, Winston Salem Street, and High Point Street located in the Town of Ocean Isle Beach, North Carolina. A CAMA Minor Development Permit was issued December 22, 2024, but omitted from the permit paving on the eastern portions of E. First Street (Approximately 390 feet) and High Point Street (approximately 15 feet), citing inconsistencies with 15A NCAC 07H.0309(a).

Petitioner stipulates that its request to pave with asphalt those portions of E. First Street and High Point Street omitted from the CAMA Minor Development Permit are inconsistent with 15A NCAC 07H.0306 *et seq*.

PETITIONER'S PROPOSED STIPULATED FACTS AND EXHIBITS



ATTACHMENT B

Petitioner's Positions Regarding Variance Criteria

1. Will strict application of the applicable development rules, standards, or orders issued by the Commission cause the Petitioner unnecessary hardships? Explain the hardships.

Petitioner's Position: Yes. As they currently exist, the Subject Streets are unpaved and consist of several layers of packed gravel. The Subject Streets are additionally in a residential area of Ocean Isle Beach, and there are currently 7 homes and two beach access points which rely on the Subject Streets as their primary means of ingress and egress. The Subject Streets were originally paved and maintained by the North Carolina Department of Transportation ("NCDOT") as portions of State Secondary Road 1144 until abandoned by NCDOT in 1981. The Town has since owned the Subject Streets, and continued to maintain as paved roads until those roads were washed out by Hurricane Floyd in 1999. The Town has since maintained the Subject Streets as packed gravel roadways, and has been unable to re-pave the Subject Streets due to ocean erosion setback requirements. Due to being unpaved, the Subject Streets require frequent maintenance to grade and resurface gravel. The Town does not own the necessary equipment to lay and grade gravel in order to maintain the Subject Streets, and is therefore required to periodically contract with third parties to repair and maintain the Subject Streets. This increases costs associated with maintaining the Subject Streets, and makes the Town, its residents, and the general public subject the timelines and availability of third-party contractors. The increased frequency of regular wear and damage to the Subject Streets and resulting maintenance projects required also interferes with the Town, its residents, and the general public's use of the Subject Streets. Additionally, the current status of the Streets causes increased wear and tear on vehicles, and stirs up dust onto the adjoining lots. These hardships would be alleviated if the Town is permitted to pave the Streets, making damage and maintenance far less frequent, decreasing costs for the Town, and reducing the negative impacts on vehicular traffic, the adjoining homes, and the public beach accesses. The Commission's Ocean Hazard rules are intended to protect oceanfront dunes by keeping significant development landward of said dunes, and to minimize losses to property from storms and long-term erosion. In this case the Subject Streets are already located landward of the adjoining dunes. The amount and density of the gravel already render the Subject Streets semi-impermeable, and the dimensions of the Subject Streets are already well-defined. Paving the streets would not extend onto or interfere with/damage the dunes or any vegetation located thereon, and would not substantially increase the likelihood of long-term erosion. As the proposed paving project for the Subject Streets would not impact the Dunes, and would alleviate hardships caused to the Town and its residents, a strict application of the ocean erosion setback causes the Town unnecessary hardships.

2. Do such hardships result from conditions peculiar to the petitioner's property such as the location, size, or topography of the property? Explain.

<u>Petitioner's Position</u>: Yes. The Subject Streets have existed as part of a subdivision for since 1953, and before 1981 were paved and maintained by NCDOT. The Town continued to

maintain the Subject Streets after 1981, until the Subject Streets were washed out during Hurricane Floyd in 1999. The Subject Streets and have since been maintained as unpaved packed gravel roadways due to the ocean erosion setback requirements. The Town is unable to move the Subject Streets to a different location outside of the ocean erosion setback or to provide alternate access to another public right of way to the residences located along the Subject Streets due to existing residential development.

3. Do the hardships result from actions taken by the petitioner? Explain.

Petitioner's Position: No. The Town has not taken any action that has resulted in this hardship. Specifically, the Subject Streets were originally established by a private owner as part of a residential development and subdivision. NCDOT paved and maintained the Subject Streets until 1981, when NCDOT abandoned the Subject Streets. The Subject Streets were thereafter maintained in their paved state by the Town, but were washed out during Hurricane Floyd in 1999. The Town has since been unable to re-pave the Subject Streets due to the ocean erosion setback requirements, but has maintained the Subject Streets as packed gravel roadways instead. Therefore, the location of the Subject Streets, their current state, and the hardships on the Town created by the location and state of the Subject Streets are not the result of any action by the Town.

4. Will the variance requested by the petitioner (1) be consistent with the spirit, purpose, and intent of the rules, standards or orders issued by the Commission; (2) secure the public safety and welfare; and (3) preserve substantial justice? Explain.

Petitioner's Position: Yes. The proposed variance is consistent with the spirit, purpose, and intent of the Commission's rules where the purpose of the rules are to protect the oceanfront dune systems and locate development landward of those dunes, in that paving the Streets will not interfere with or affect the dunes or the vegetation located thereon in any way. The dunes will not be changed or moved, as the Subject Streets currently exist and are not being expanded or moved, just resurfaced within the already existing roadway. The proposed variance will secure public safety and general welfare by eliminating the negative impacts on vehicular traffic and nearby residences caused by the existing gravel road, limiting interference with the public's use of the Subject Streets, and providing consistently available and high quality access both for residents that own property adjoining the streets and for pedestrians and motorists who wish to use the adjoining beach accesses. The proposed variance would promote substantial justice in that the CAMA statute contains an exception for work maintaining or enhancing the safety of an existing road (N.C.G.S. 113A-103(5b)), and the exceptions to the ocean erosion setback allow for installation of impermeable surfaces such as swimming pools (15A NCAC 07H .0309(a)(9)), but the existing framework of statutes and rules does not specifically provide for resurfacing a roadway by paving.

ATTACHMENT C

STIPULATED EXHIBITS

TOWN OF OCEAN ISLE BEACH

ROUTE 2, BOX 0-8
OCEAN ISLE BEACH, N. C. 28459

RESOLUTION

At a special meeting of the Board of Commissioners of the Town of Ocean Isle Beach Monday April 27, 1981 at 4:00 P. M. the following resolution was properly and clearly enacted:

NOW, THEREFORE, IT BE RESOLVED, that the Board of

Commissioners of the Town of Ocean Isle Beach do hereby request the

Division of Highways of the Department of Transportation to take over

and maintain Winston-Salem Street and that portion of Second Street

extending from Winston-Salem Street eastward to Shallotte Boulevard.

IT IS FURTHER UNDERSTOOD by the Town that when the State takes over the above described streets that the portion of First Street easterly from Winston-Salem to Shallotte Boulevard will belong to the Town.

Upon a motion by Commissioner Benton, seconded by Commissioner Jones, said resolution was passed unanimously.

Respectfully submitted this 27th day of April, 1981.

SEAL

LaDane W. Bullington, Mayor

Alberta C. Tatum, Town Clerk

J. R. Robinson



Dist. I MAY 6 1981

STATE OF NORTH CAROLINA

DEPARTMENT OF TRANSPORTATION
P. O. Box 1648

Wilmington, NC 28402 May 5, 1981

JAMES B. HUNT, JR. GOVERNOR

THOMAS W. BRADSHAW, JR. SECRETARY

DIVISION OF HIGHWAYS

Division 3

MEMO TO:

Mr. T. L. Walters

FROM:

T. W. Funderburk 22 2 Janeli Land

SUBJECT:

System Change Responsibilities - Ocean Isle Beach

Attached please find SR-5 abandoning a 2800' section of SR 1144 (First Street) in Ocean Isle Beach. Also attached is Form SR-4 for the addition of 2830' of Second Street and 260' of Winston Salem Street to replace the abandoned portion of SR 1144.

The reason for abandonment is that a 1200' section of SR 1144 is unusable due to the ocean eroding the roadway. This matter has been looked at by myself, Mr. R. J. Booker and Mr. R. O. Powell. It is our opinion that we should maintain the section of Second Street rather than a portion of Third Street as suggested by Mr. Poole. Third Street is non-existent at this time and would cost considerable to construct. There is also two Town well sites located within the right-of-way of Third Street.

If you are in agreement with these proposed changes, I would appreciate you preparing a handout item for the May 8 meeting of the Board of Transportation. Board Member Mr. Garland B. Garrett, Jr. would like for this matter to be handled at this meeting if possible.

eb

Attachments

cc: Mr. Garland B. Garrett, Jr.

Mr. J. R. Robinson

Mr. Billy Rose

Mr. Jack Murdock

Rabinson



DIST. 1 JUL 27 1981

A

STATE OF NORTH CAROLINA DEPARTMENT OF TRANSPORTATION RALEIGH 27611

JAMES B. HUNT, JR. GOVERNOR

THOMAS W. BRADSHAW, JR. SECRETARY

July 20, 1981

DIVISION OF HIGHWAYS

MEMORANDUM TO:	T. W. Funderburk
FROM:	T. L. Waters Thates Manager of Planning & Research
	manager of Plahning & Research
SUBJECT:	Change Secondary Road Numbers

We have been authorized to make the following change in Secondary Road Numbers on County Maps as indicated below. We request that you make similar change on your file maps in Division and District, and have the necessary changes made by your sign supervisor on the ground. We are changing our basic county maps accordingly. If our plan does not fit actual ground conditions, please return this with letter of explanation and recommendation.

County	Brunswick			Old Numbers
Petition	No.			New Numbers
Length Board	Approval_	0.53	Xeex Miles	Cancel Numbers Part of SR 1144 System Addition
County	Мар	0.53	Miles	System Deletion X
Report Da	ate5-5-8	31		System Reassignment
Road Name	First Str	eet		Number Reassignment
Date of A	Approval <u>é</u>	5-12-81		(See Map)

Remarks: Municipal change to city street. See attached sheets.

TLW/mc

L ...

cc: Bridge Department Traffic Engineering Rabbie.

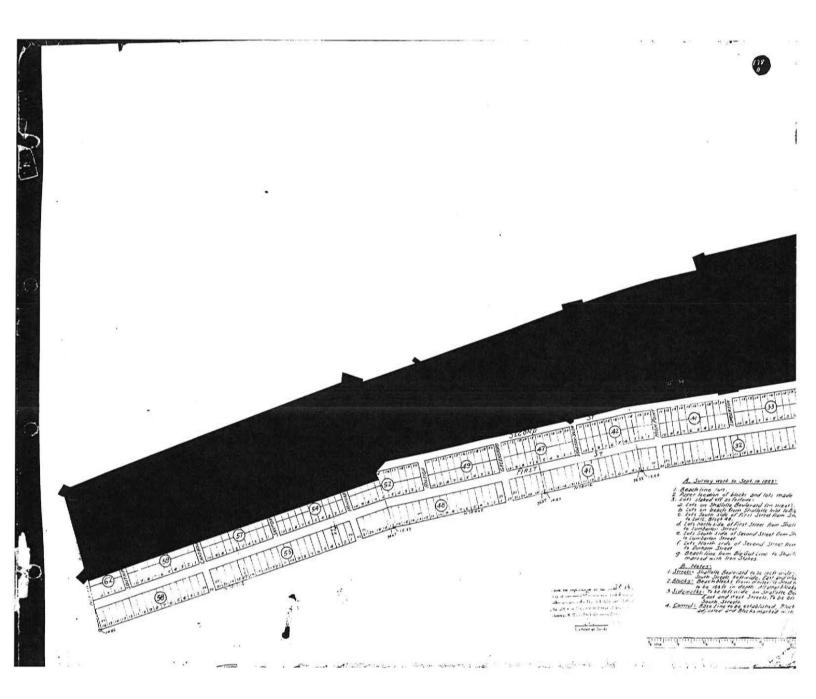
NORTH CAROLINA STATE DEPARTMENT OF TRANSPORTATION DIVISION OF HIGHWAYS SECONDARY ROAD ABANDONMENT INVESTIGATION REPORT

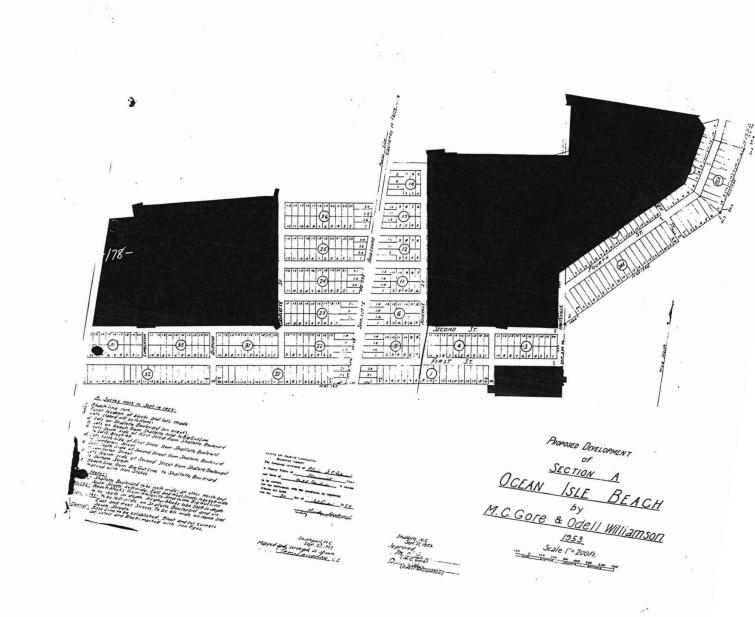
County _	Brunswick	Co. File N	0.	Date <u>5-5-81</u>	
Township	Smithville	Div. File	No. 306-B		
SR No. &	Local Name If	Any SR 1144, Fir	st Street		
Length _	2800*	Width 22°	TypeAsphalt I-2	Condition Good	
Other use Is the ro Average I Date of I Is the ro Is a peti Is the Co If not, o Additiona Ocean Is Submitted Reviewed	es having entroped a school by Daily Traffic () last State mail rought on this part of the county Commission of the county Commission of the Beach. The Beach of the county by DISTRICT and approved	Count (estimated) ntenance performed te? Yes request attached? oners' Approval ad applicable	N/A Yes 700 Being Maintai R N/A ttached? See Reso	by Sumble And DIVISION ENGINEER	2
	rite in this s ing and Researd	space - For use ch Department)	For use of S	e in this space - econdary Roads Department) 	
		ē		e in this space - lanning Department)	

Form SR-5 (11/77)

*			Page 1 of	1
	Change	Secondary	Road Numbers	
County Brunswick				
Petition NO.				
Report Date 5-5-	81			
Date of Approval 6			-	
X-10				
Road Name Second S	treet		Old Numbers SR 1144 Ext.	
Length:		Keen k	New Numbers	
Board Approval_		Miles	Cancel Numbers	
County Map	0.54	Miles	Number Reassignment	
System Addition	Х		22	
System Deletion				
System Reassignment_				
Remarks Add by mu	ınicipal		*	•
Road Name Winston	Salem St	reet	Old Numbers SR 1144 Ext	
Road Name Winston	ı Salem Stı		Old Numbers SR 1144 Ext.	
		R&&K Miles	New Numbers	
Length:	0.05	KAAK	New Numbers	
Length: Board Approval_ County Map_ System Addition_	0.05 0.05 X	Miles Miles	New Numbers	
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Remarks



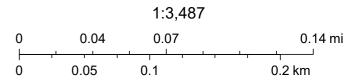


NC Division of Coastal Management



4/23/2025, 4:28:44 PM

- - - |
- - | Setback Factors (2020)





Sources: Esri, TomTom, Garmin, FAO, NOAA, USGS, (c) OpenStreetMap contributors, and the GIS User Community, Source: Esri, Maxar, Earthstar Geographics, and the GIS User Community

AGENT AUTHORIZATION FOR CAMA PERMIT APPLICATION

ng Permit: NCDOT
911 OLEANDER DR, SUITE 101
ILMINGTON, NC 29403
0-398-9100
HUGHES@NCDOT.GOV
WN OF OCEAN ISLE BEACH - KEITH DYCUS Agent / Contractor
e of applying for and obtaining all CAMA permits
ed development: PAVING OF E. FRIST ST
RIGHT OF WAY - WINSTON SALEM ST AND E FIRST ST
thorized to grant, and do in fact grant permission to taff, the Local Permit Officer and their agents to enter connection with evaluating information related to this
=

2025

This certification is valid through ____06 /__17

Locality			Permit Number		OTHE
					minor
Ocean Hazard	Estuarine Shoreline	ORW Shoreline	Ocean Hazard Estuarine Shoreline ORW Shoreline Public Trust Shoreline Other	Other	treatmen
		(For official use only)			Certific

GENERAL INFORMATION

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Name NCDOT - Benjamin Hughes

Address 5911 Oleander Drive, Suite 101

Phone (910) 398-9100 Email bthughes@ncdot.gov Zip 29403 City Wilmington State NC

AUTHORIZED AGENT

Name Keith Dycus

Address 111 Causeway Drive

Email Keith@oibgov.com Phone (910) 579-3469 Zip 28469 State NC City Ocean Isle Beach LOCATION OF PROJECT: (Address, street name and/or directions to site; name of the adjacent waterbody.)

East First Street, Winston Salem Street, and High Point Street (Atlantic Ocean)

DESCRIPTION OF PROJECT: (List all proposed construction and land disturbance.)
Paving Town and State Roads: East First Street: 800', Winston Salem Street: 70', and High Point Street: 90'.

SIZE OF LOT/PARCEL:

Other X COMPLETE EITHER (1) OR (2) BELOW (Contact your Local Permit Officer if you are not sure which AEC applies to your property): Multi-family) Commercial/Industrial (Single-family ROPOSED USE: Residential

(includes air conditioned living space, parking elevated above ground level, non-conditioned space elevated above ground square feet (1) OCEAN HAZARD AECs: TOTAL FLOOR AREA OF PROPOSED STRUCTURE: X

concrete or masoury patios, etc. that are within the applicable AEC. Attach your calculations with the project drawing.) (2) COASTAL SHORELINE AECS: SIZE OF BUILDING FOOTPRINT AND OTHER IMPERVIOUS OR BUILT UPON SURFACES: N/A square feet (includes the area of the foundation of all buildings, driveways, covered decks,

STATE STORMWATER MANAGEMENT PERMIT: Is the project located in an area subject to a State Stormwater Management Permit issued by the NC Division of Energy, Mineral and Land Resources (DEMLR)?

If yes, list the total built upon area/impervious surface allowed for your lot or parcel: N/A square feet

ntion, Sand Dune, Sediment Control, Subdivision Approval, Mobile Home Park Approval, Highway Connection, and nt system), Building, Electrical, Plumbing, Heating and Air Conditioning, Insulation and Energy Conservation, FIA PERMITS MAY BE REQUIRED: The activity you are planning may require pennits other than the CAMA evelopment permit, including, but not limited to: Drinking Water Well, Septic Tank (or other sanitary waste others. Check with your Local Permit Officer for more information.

STATEMENT OF OWNERSHIP:

person authorized to act as an agent for purposes of applying for a CAMA minor development permit, certify that the person I, the undersigned, an applicant for a CAMA minor development permit, being either the owner of property in an AEC or a listed as landowner on this application has a significant interest in the real property described therein. This interest can be described as: (check one)

|--|--|

X if other interest, such as written contract or lease, explain below or use a separate sheet & attach to this application.

NOTIFICATION OF ADJACENT RIPARIAN PROPERTY OWNERS:

I furthermore certify that the following persons are owners of properties adjoining this property. I affirm that I have given ACTUAL NOTICE to each of them concerning my intent to develop this property and to apply for a CAMA permit. (Address)

See Attachment for thirty-two adjacent properties.

ACKNOWLEDGEMENTS:

may be susceptible to erosion and/or flooding. I acknowledge that the Local Permit Officer has explained to me the particular hazard problems associated with this lot. This explanation was accompanied by recommendations concerning stabiliza-I, the undersigned, acknowledge that the land owner is aware that the proposed development is planned for an area which tion and floodproofing techniques. I furthermore certify that I am authorized to grant, and do in fact grant, permission to Division of Coastal Management staff. the Local Permit Officer and their agents to enter on the aforementioned lands in connection with evaluating information related to this permit application



ownership statement, the Ocean Hazard AEC Notice where necessary, a check for \$100.00 made payable to the locality, and any information as may be provided orally by the applicant. The details of the application as described by these sources are incorporated without reference in any permit which may be issued. Deviation from these details will constitute a violation of This application includes: general information (this form), a site drawing as described on the back of this application, the any permit. Any person developing in an AEC without permit is subject to civil, criminal and administrative action. 12

Stipulated Exhibits

N.C. DIVISION OF COASTAL MANAGEMENT ADJACENT RIPARIAN PROPERTY OWNER NOTIFICATION (MINOR PERMIT) CERTIFIED MAIL, RETURN RECEIPT REQUESTED or HAND DELIVERED

20 June 2024 Date

«AddressBlock» «City», «State» «ZipCode»

To Whom It May Concern:

This correspondence is to notify you as a riparian property owner that the Town of Ocean Isle Beach applying for a CAMA Minor permit to pave Town and State Roads: East First Street: 800', Winston Salem Street: 70', and High Point Street: 90', in Brunswick County, which is adjacent to your property. A copy of the application and project drawing is attached/enclosed for your review.

If you have no objections to the proposed activity, please mark the appropriate statement below and return to me as soon as possible. If no comments are received within 10 days of receipt of this notice, it will be considered that you have no comments or objections regarding this project.

If you have objections or comments, please mark the appropriate statement below and send your correspondence to: Tara MacPherson, Wilmington Region District Manager 127 Cardinal Drive Ext Wilmington, NC 28405

If you have any questions about the project, please do not hesitate to contact me at my address/number listed below, or contact Tara MacPherson at (910) 796-7266, or by email at: tara.macpherson@deq.nc.gov.

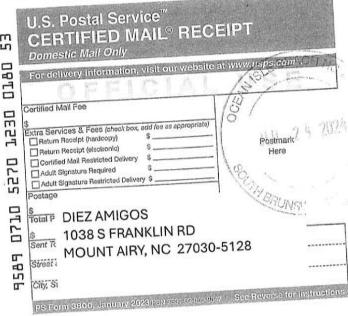
Sincerely,

Property Owner's Name		(910) 579-3469 Telephone Number	
Address	City	State	Zip
I have no objection to the	e project described in this co		
I have objection(s) to the	e project described in this cor	respondence. Date	

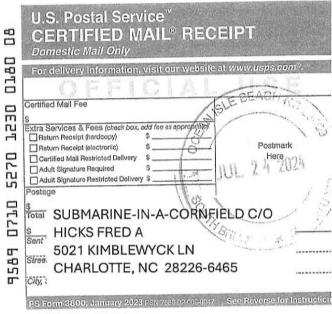
Name	Address	City	State	ZipCode
WINDS CORP	310 EAST FIRST ST	OCEAN ISLE BEACH	NC	28469
HARDISON LEWIS B ETALS	P.O. Box 754	CHAPEL HILL	NC	27514
STOCKS JULIA MOHLER	1242 BELLA COOLA RD	LAKE WACCAMAW	NC	28450
CARAWAY JOHN & DIANNA	8016 HEDRICK CIR	HUNTERSVILLE	NC	28078-6841
HILL DAVID M	123 OCEAN ISLE WEST BLVD	OCEAN ISL BCH	NC	28469-7557
REYNOLDS JOHN & JEANNE	3716 CYPRESS CLUB DR APT C411	CHARLOTTE	NC	28210-2488
SMITH DOUGLAS	216 N FRANKLIN ST	WHITEVILLE	NC	28472
MARSHALL WILLIAM CLAYTON III	14318 SUMMERWOOD LAKES DR	HOUSTON	TX	77094
BRUN ALBERT F TRUSTEE	7960 E RUSSET SKY DR	SCOTTSDALE	AZ	85266-4236
TOWN OF OCEAN ISLE BEACH	3 W THIRD ST	OCEAN ISLE BEACH	NC	28469-7506
KELLEY KATHLEEN T	405 YALE ROAD	HADDONFIELD	NJ	08033
GOSS & TRULUCK TRUSTEE	4040 ROOKWOOD LANE	WINSTON SALEM	NC	27106
LANGSTON L B JR & CAROL	1208 SALUDA CHASE WAY	WEST COLUMBIA	SC	29169
SUBMARINE-IN-A-CORNFIELD C/O HICKS FRED A	5021 KIMBLEWYCK LN	CHARLOTTE	NC	28226-6465
MORPHIS JAMES & ELIZABETH	PO BOX 2751	HARTSVILLE	SC	29551-2751
CHEEK CHRISTOPHER & MARGARET	112 SUMMERVIEW LN	CARY	NC	27518-8422
SMITH WILSON & BARBARA	8206 LOWELL VALLEY DR	BAHAMA	NC	27503
MORPHIS JAMES & ELIZABETH	PO BOX 2751	HARTSVILLE	SC	29551
DIEZ AMIGOS	1038 S FRANKLIN RD	MOUNT AIRY	NC	27030-5128
MOODY WILLIAM & NOREEN	2048 ROCKY HOLLOW DR	MARVIN	NC	28173-5021
OCEANS 23 INVESTMENTS LLC	PO BOX 695	THOMASVILLE	NC	27361-0695
GUIN CAROLINE & JAMES	213 WHEATBERRY HILL DR	MATTHEWS	NC	28104-6121
DAVIS JOAN & LISA	7305 MONTIBILLO PARKWAY	DURHAM	NC	27713
BRAZELL JULIUS & BRENDA	116 METTS RD	LEESVILLE	SC	29070-6945
DANZEY TOYA J	1300 GREENBRIAR RD	HARTSVILLE	SC	29550-5078
DAMERON JASON & MARLA	812 PRESTWOOD DR	HARTSVILLE	SC	29550-3028
BRIAJACK ENTERPRISES LLC	1714 LINKSIDE WAY SW	OCEAN ISL BCH	NC	28469-6418
BLAKE ROBERT & JULIEE	1522 LAFOREST LANE	CONCORD	NC	28027
THOMPSON LAWRENCE & KIMBERLY	9604 CALLIS CT	HARRISBURG	NC	28075-9619
DILLOW JOLINDA R	2708 SEMINOLE AVE	ASHLAND	KY	41102
DWIGHT GEORGE & GINNY	9008 RED BUD TRL	WAXHAW	NC	28173-8913
BORDEN REVOCABLE TRUST	5017 THEYS RD	RALEIGH	NC	27606-8916









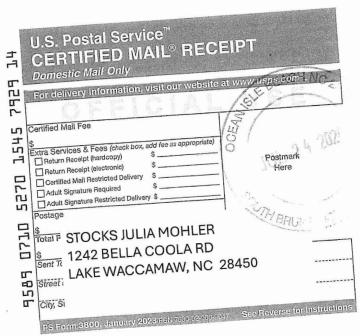


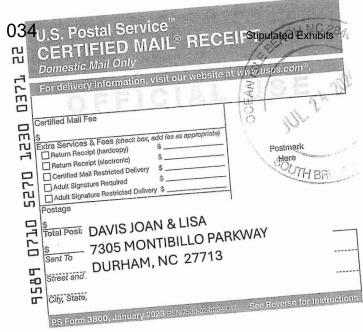


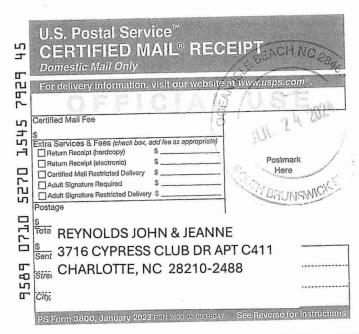


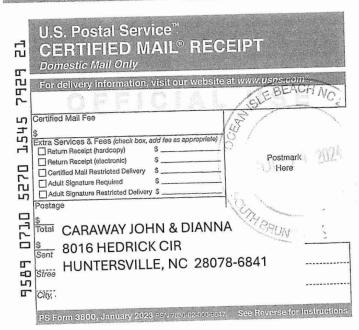
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Horn	3800, January 2020
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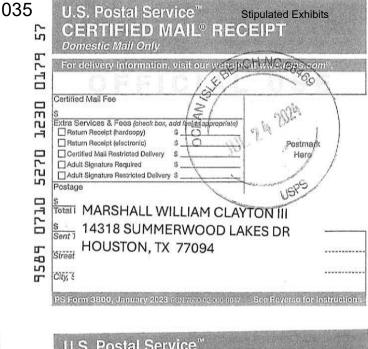


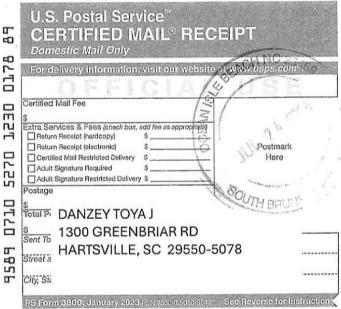


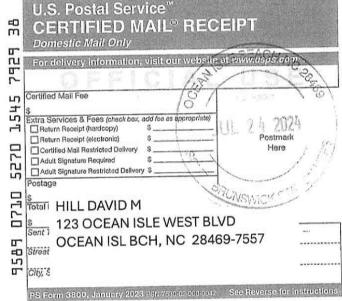


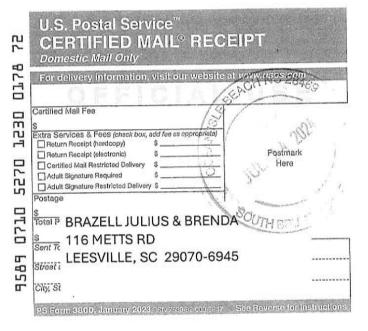




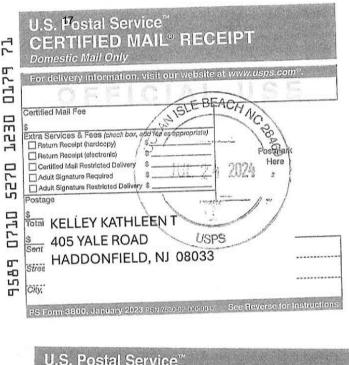








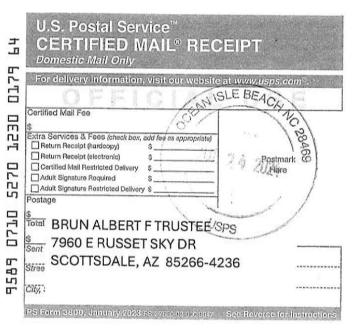
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1230	Certified Mail Fee \$ Extra Services & Fees (check box, add fee as appropriate) Return Receipt (hardcopy) \$
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07.20	Postage CHEEK CHRISTOPHER & MARGARET 112 SUMMERVIEW LN
9589	CARY, NC 27518-8422
	PS Form 3800, January 2023 PSN 7660-02-000-047. See Reverse for Instructions.



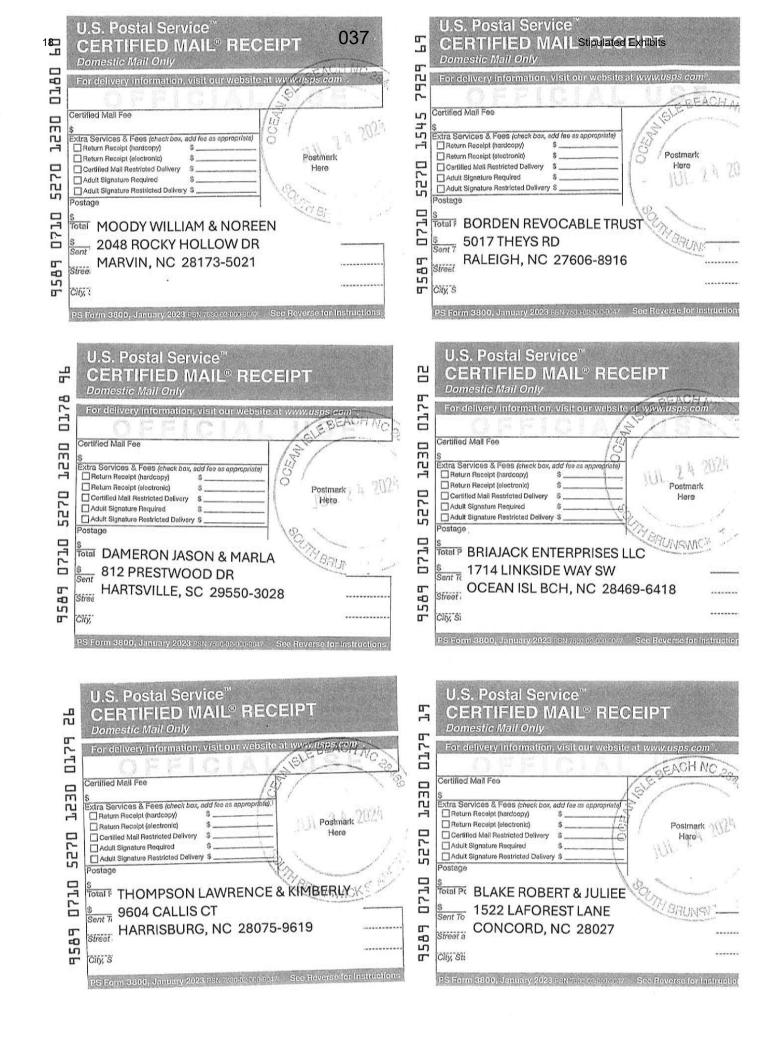












The applicant must acknowledge this information and requirements by signing this notice in the space below. Without the proper signature, the application will not be complete.

Applicant Signature

OCEAN HAZAF	RD AEC NOTICE
Project is in an: X Ocean Erodible Area Property Owner: Town of Ocean Isle Beach	Inlet Hazard Area
Property Address: East First Street, Winston Salem S	treet, and High Point Street.
Date Lot Was Platted:9/30/1953	
This notice is intended to make you, the applicant, aware of the special risks and conditions associated with development in this area, which is subject to natural hazards such as storms, erosion and currents. The rules of the Coastal Resources Commission require that you receive an AEC Hazard Notice and acknowledge that notice in writing before a permit for development can be issued.	SPECIAL NOTE: This hazard notice is required development in areas subject to sudden and massive storms erosion. Permits issued for development in this area expired December 31 of the third year following the year in which permit was issued. Shortly before work begins on the project the Local Permit Officer must be contacted to determine vegetation line and setback distance at your site. If the prophas seen little change since the time of permit issuance, and
The Commission's rules on building standards, oceanfront setbacks and dune alterations are designed to minimize, but not eliminate, property loss from hazards. By granting permits, the Coastal Resources Commission does not guarantee the safety of the development and assumes no liability for future damage to the development. Permits issued in the Ocean Hazard Area of Environmental Concern include the condition that structures be relocated or dismantled if they become imminently threatened by changes in shoreline configuration. The structure(s) must be relocated or dismantled within two (2) years of becoming imminently threatened, and in any case upon its collapse or subsidence.	proposed development can still meet the setback requirement, the LPO will inform you that you may begin work. Substantial progress on the project must be made within 60 days of this setback determination, or the setback must be re-measured. Also the occurrence of a major shoreline change as the result of a storm within the 60-day period will necessitate re-measurement of the setback. It is important that you check with the LPO before the permit expires for official approval to continue the work after the permit has expired. Generally, if foundation pilings have been placed and substantial progress is continuing, permit renewal can be authorized. It is unlawful to continue work after permit expiration.
The best available information, as accepted by the Coastal Resources Commission, indicates that the annual long-term average ocean erosion rate for the area where your property is located is2 feet per year.	For more information, contact: Tara MacPherson
The rate was established by careful analysis of aerial photographs of the coastline taken over the past 50 years.	127 Cardinal Drive Ext
Studies also indicate that the shoreline could move as much as 180 feet landward in a major storm.	Address
The flood waters in a major storm are predicted to be about13 feet deep in this area.	Wilmington, NC 28405 Locality
Preferred oceanfront protection measures are beach nourishment and relocation of threatened structures. Hard erosion control structures such as bulkheads, seawalls, revetments, groins, jetties and breakwaters are prohibited. Temporary sand bags may be authorized under certain conditions.	910 - 796 - 7266 Phone Number

TOWN OF OCEAN ISLE BEACH

ROUTE 2, BOX 0-8
OCEAN ISLE BEACH, N. C. 28459

RESOLUTION

At a special meeting of the Board of Commissioners of the Town of Ocean Isle Beach Monday April 27, 1981 at 4:00 P. M. the following resolution was properly and clearly enacted:

NOW, THEREFORE, IT BE RESOLVED, that the Board of

Commissioners of the Town of Ocean Isle Beach do hereby request the

Division of Highways of the Department of Transportation to take over

and maintain Winston-Salem Street and that portion of Second Street

extending from Winston-Salem Street eastward to Shallotte Boulevard.

IT IS FURTHER UNDERSTOOD by the Town that when the State takes over the above described streets that the portion of First Street easterly from Winston-Salem to Shallotte Boulevard will belong to the Town.

Upon a motion by Commissioner Benton, seconded by Commissioner Jones, said resolution was passed unanimously.

Respectfully submitted this 27th day of April, 1981.

SEAL

LaDane W. Bullington, Mayor

Alberta C. Tatum, Town Clerk

2) R. Robinson



Dier. I May 6 1981

STATE OF NORTH CAROLINA

DEPARTMENT OF TRANSPORTATION
P. O. Box 1648

Wilmington, NC 28402 May 5, 1981

JAMES B. HUNT, JR. GOVERNOR

THOMAS W. BRADSHAW, JR. SECRETARY

DIVISION OF HIGHWAYS

Division 3

MEMO TO:

Mr. T. L. Walters

FROM:

T. W. Funderburk 22 2 Janeli Land

SUBJECT:

System Change Responsibilities - Ocean Isle Beach

Attached please find SR-5 abandoning a 2800' section of SR 1144 (First Street) in Ocean Isle Beach. Also attached is Form SR-4 for the addition of 2830' of Second Street and 260' of Winston Salem Street to replace the abandoned portion of SR 1144.

The reason for abandonment is that a 1200' section of SR 1144 is unusable due to the ocean eroding the roadway. This matter has been looked at by myself, Mr. R. J. Booker and Mr. R. O. Powell. It is our opinion that we should maintain the section of Second Street rather than a portion of Third Street as suggested by Mr. Poole. Third Street is non-existent at this time and would cost considerable to construct. There is also two Town well sites located within the right-of-way of Third Street.

If you are in agreement with these proposed changes, I would appreciate you preparing a handout item for the May 8 meeting of the Board of Transportation. Board Member Mr. Garland B. Garrett, Jr. would like for this matter to be handled at this meeting if possible.

eb

Attachments

cc: Mr. Garland B. Garrett, Jr.

Mr. J. R. Robinson

Mr. Billy Rose

Mr. Jack Murdock

Hopinson



DIST. 1 JUL 27 1981

A

STATE OF NORTH CAROLINA DEPARTMENT OF TRANSPORTATION RALEIGH 27611

JAMES B. HUNT, JR. GOVERNOR

THOMAS W. BRADSHAW, JR. SECRETARY

July 20, 1981

DIVISION OF HIGHWAYS

MEMORANDUM TO:	T. W. Funderburk
FROM:	T. L. Waters That & Research
	Manager of Plahning & Research
SUBJECT:	Change Secondary Road Numbers

We have been authorized to make the following change in Secondary Road Numbers on County Maps as indicated below. We request that you make similar change on your file maps in Division and District, and have the necessary changes made by your sign supervisor on the ground. We are changing our basic county maps accordingly. If our plan does not fit actual ground conditions, please return this with letter of explanation and recommendation.

County	Brunswick			Old Numbers
Petition	No.			New Numbers
Length Board	Approval_	0.53	Xeex Miles	Cancel Numbers Part of SR 1144 System Addition
County	Мар	0.53	Miles	System Deletion X
Report Da	ate5-5-8	31		System Reassignment
Road Name	First Str	eet		Number Reassignment
Date of A	ate of Approval 6-12-81			(See Map)

Remarks: Municipal change to city street. See attached sheets.

TLW/mc

L ...

cc: Bridge Department Traffic Engineering Radbie.

NORTH CAROLINA STATE DEPARTMENT OF TRANSPORTATION DIVISION OF HIGHWAYS SECONDARY ROAD ABANDONMENT INVESTIGATION REPORT

County Brunswick Co. File I	No Date _5-5-81			
Township Smithville Div. File	SOLVENING TO ALL			
SR No. & Local Name If Any SR 1144, First Street Length				
(Do not write in this space - For use of Planning and Research Department)	(Do not write in this space - For use of Secondary Roads Department) Petition No. (Do not write in this space - For use of Planning Department)			

,		Page 1 of 1
Change	Secondary	Road Numbers
CountyBrunswick		
Petition NO		
Report Date 5-5-81		
Date of Approval 6-12-81		
Road Name_ Second Street		Old Numbers SR 1144 Ext.
Length:	WAYA	New Numbers
Board Approval 0.54	Recent Miles	Cancel Numbers
	- Miles	Number Reassignment_
System Addition X		
System Deletion		
System Reassignment		
		-
Remarks Add by municipal		
Road Name Winston Salem Stre	eet	Old Numbers SR 1144 Ext.
Length:	XXXX	New Numbers
Board Approval 0.05	Miles	Cancel Numbers
County Map 0.05	Miles	Number Reassignment
System Addition X		
System Deletion		
System Reassignment		
50		
Remarks Add municipal		
Road Name		Old Numbers
Length:	Feet	New Numbers
Board Approval	Miles	Cancel Numbers
	Miles	Number Reassignment
System Addition		
System Deletion		
System Reassignment		

Remarks





DIST. 1 JUN 24 1981

STATE OF NORTH CAROLINA DEPARTMENT OF TRANSPORTATION RALEIGH 27611

JAMES B. HUNT, JR. GOVERNOR

THOMAS W. BRADSHAW, JR. SECRETARY

June 19, 1981

DIVISION OF HIGHWAYS

Honorable LaDane W. Bullington Mayor of Ocean Isle Beach Ocean Isle Beach, North Carolina 28459

Dear Mayor Bullington:

This will acknowledge receipt of official notification that your Board of Commissioners approved certain changes in the State Highway System within the corporate limits of Ocean Isle Beach. The resolution was forwarded to us by Division Engineer T. W. Funderburk.

On June 12, 1981, the Board of Transportation approved the changes as requested. A copy of the municipal supplement of the Brunswick County map is attached showing the approved changes. These changes should be taken into consideration for Powell Bill purposes.

Sincerely,

T, C. W.

T. L. Waters Manager of Planning & Research

TLW/GCF/jt Attachment

cc: Mr. W. F. Caddell, Jr.

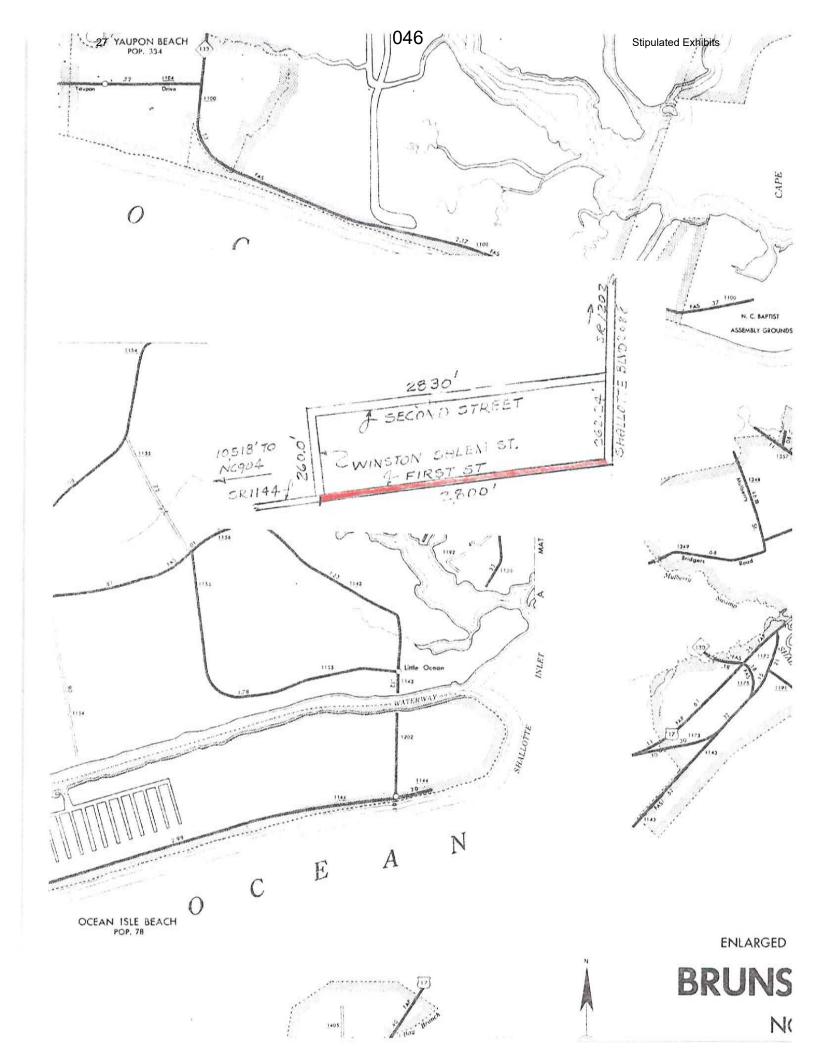
Mr. H. C. Rhudy Mr. C. J. Baldwin

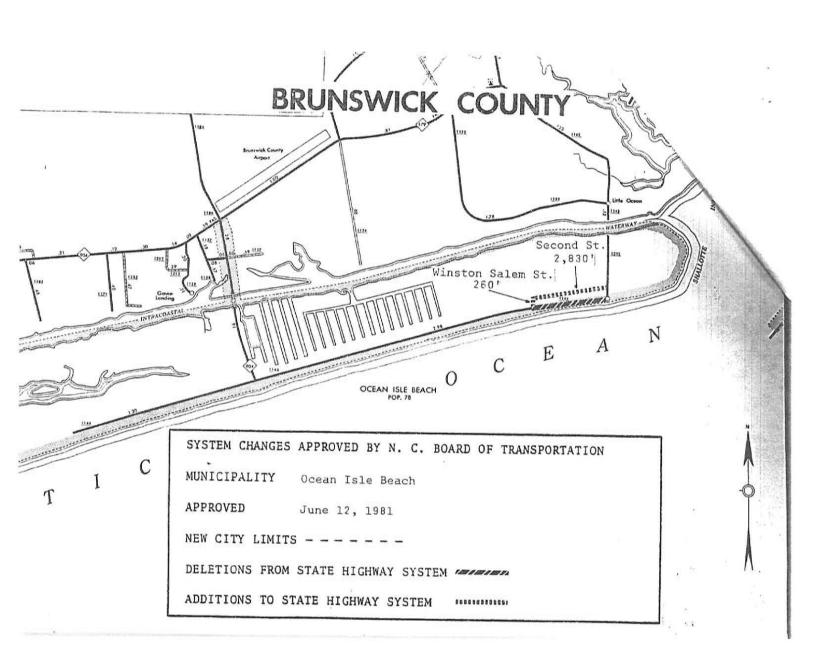
Mr. M. R. Poole

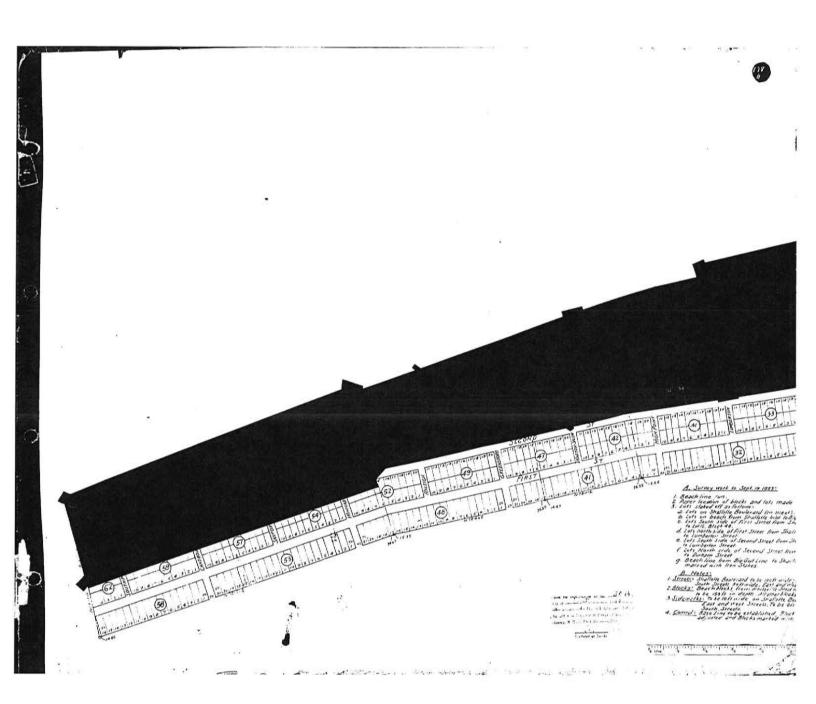
Mr. T. W. Funderburk
Mr. J. R. Robinson

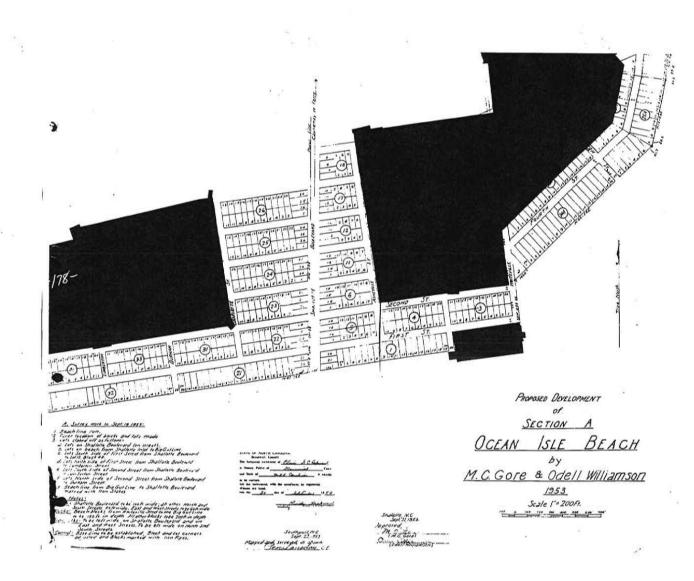
Ms. Alberta C. Tatum

COPY TO EN 81



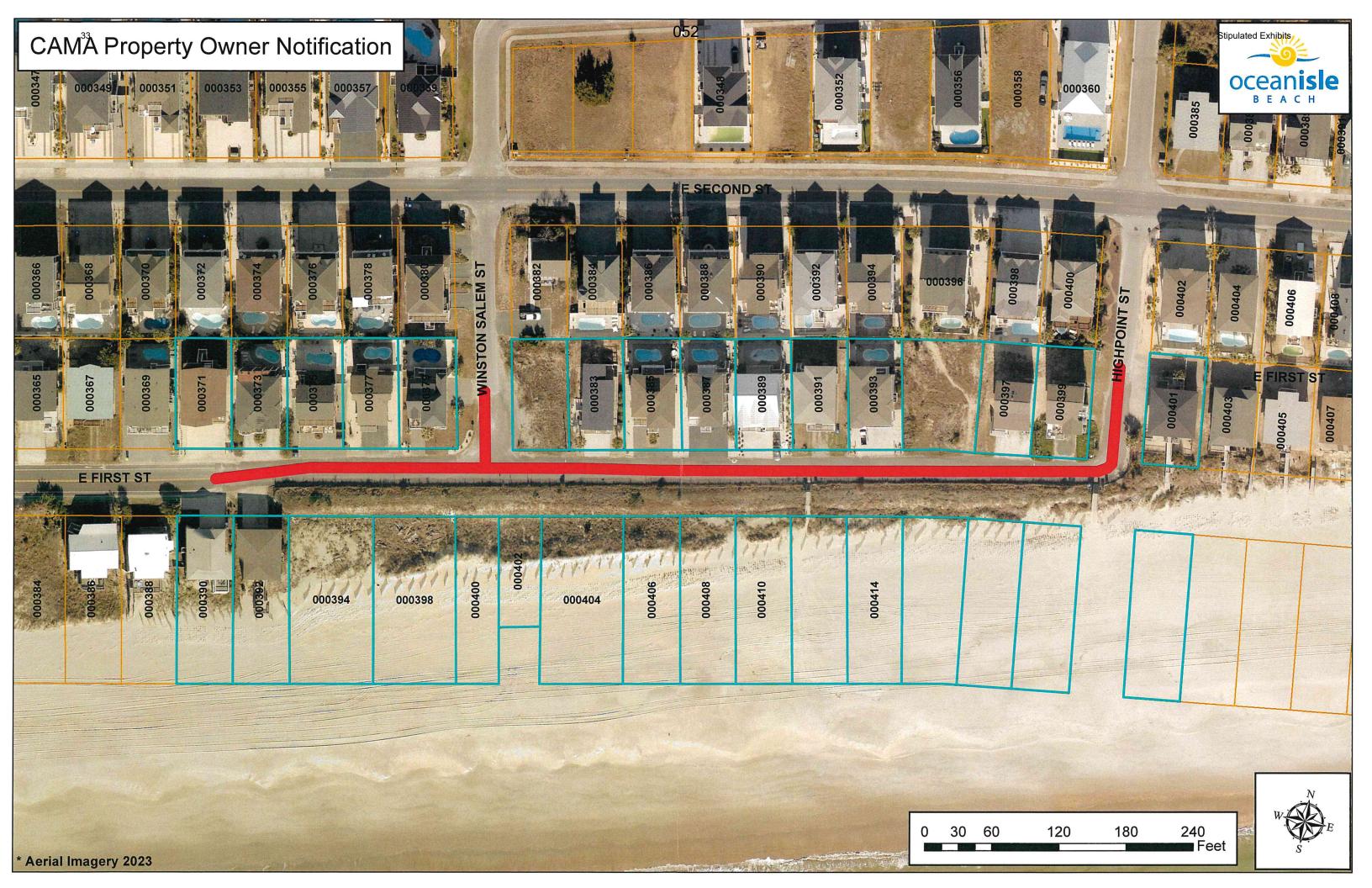


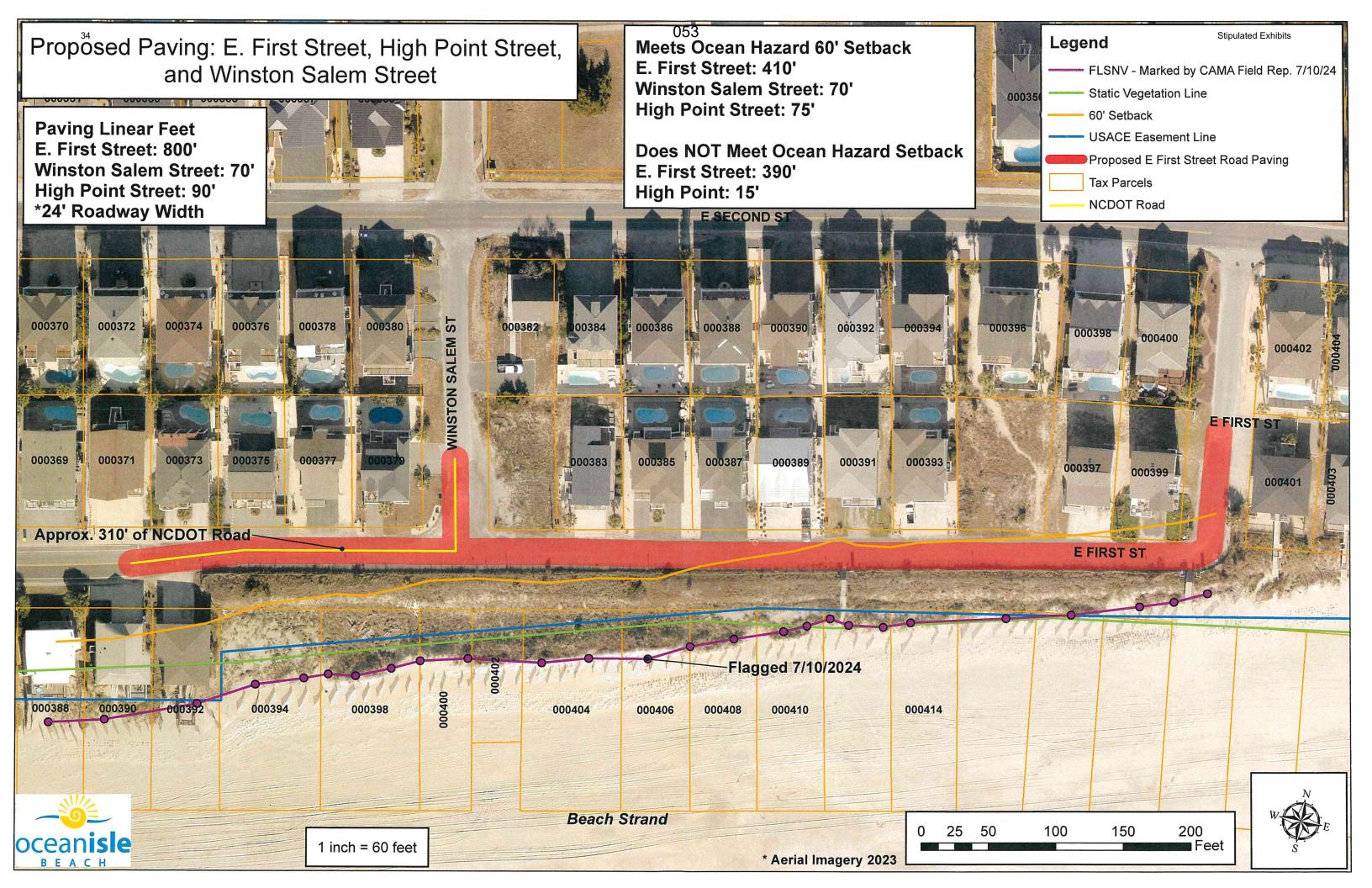












Issued by WiRO
Town of Ocean Isle Beach

OIB 39-24 Permit Number

CAMA MINOR DEVELOPMENT PERMIT



as authorized by the State of North Carolina, Department of Environmental Quality and the Coastal Resources Commission for development in an area of environment concern pursuant to Section 113A-118 of the General Statutes, "Coastal Area Management"

Issued to **The Town of Ocean Isle Beach** authorizing development in the Ocean Hazard (AEC) on portions of E. First St. & Winston Salem St. adjacent to the Atlantic Ocean in Ocean Isle Beach, Brunswick County as requested in the permittee's application, dated July 26, 2024 and received complete on October 19, 2024. This permit, issued on <u>October 22, 2024</u>, is subject to compliance with the application, and drawing dated received on July 26 and August 5, 2024 (where consistent with the permit), all applicable regulations and special conditions and notes set forth below. Any violation of these terms may subject the permittee to a fine, imprisonment or civil action, or may cause the permit to be null and void.

This permit authorizes: Proposed Street Paving on portions of E. First St., Winston Salem St. & High Point St.

- (1) The eastern portion of the proposed paving beginning at Parcel No. 000387 extending east is OMITTED from this permit due to inconsistencies with 15A NCAC 07H .0309(a).
- (2) All proposed development and associated construction must be done in accordance with the permitted site drawing dated received by DCM on July 26, 2024. [GS 113A-120]
- (3) All construction must conform to the N.C. Building Code requirements and all other local, State and Federal regulations, applicable local ordinances and FEMA Flood Regulations. [GS 113A-120]
- (4) Any change or changes in the plans for development, construction, and/or land use activities will require re-evaluation and modification of this permit. [GS 113A-120]
- (5) A copy of this permit shall be posted or available on site throughout the construction process. [GS 113A-120]

(Additional Permit Conditions on Page 2)

This permit action may be appealed by the permittee or other qualified persons within twenty (20) days of the issuing date. This permit must be on the project site and accessible to the permit officer when the project is inspected for compliance. Any maintenance work or project modification not covered under this permit, require further written permit approval. All work must cease when this permit expires on:

December 31, 2027

In issuing this permit it is agreed that this project is consistent with the local Land Use Plan and all applicable ordinances. This permit may not be transferred to another party without the written approval of the Division of Coastal Management.

Tara MacPherson
CAMA LOCAL PERMIT OFFICIAL
127 Cardinal Drive Extension
Wilmington, NC 28405-3845

Johl Vremo

PERMITTEE

(Signature required if conditions above apply to permit)

Name: Town of Ocean Isle Beach

Minor Permit # OIB 39-24 Date: October 22, 2024

Page 2 of 2

- (6) All unconsolidated material resulting from associated grading and landscaping shall be retained on site by effective sedimentation and erosion control measures. Prior to any land disturbing activities, erosion control must be installed between the land disturbing activity and the adjacent marsh or open water areas, until such time that the area has been properly stabilized with a vegetative cover. [GS 113A-120]
- (7) The permittee is required to contact the DCM shortly before he/she plans to begin construction to arrange a setback measurement that will be effective for sixty (60) days barring a major shoreline change. Construction must begin within sixty (60) days of the determination or the measurement is void and must be redone. [07H .0306]
- (8) All structures shall comply with the NC Building Code, including the Coastal and Flood Plain Construction Standards of the N. C. Building Code, and the Local Flood Damage Prevention Ordinance as required by the National Flood Insurance Program. If any provisions of the building code or a flood damage prevention ordinance are inconsistent with any of the following AEC standards, the more restrictive provision shall control. [GS 113A-120]
- (9) Pursuant to 15A NCAC, Subchapter 7J.0406(b), this permit may not be assigned, transferred, sold or otherwise disposed of to a third-party. [07J.0406(b)]

NOTE:

A CAMA/Dredge and Fill Permit is a determination that the proposed development meets the CAMA/Dredge and Fill laws and CRC's rules for coastal development. It is not a determination of private property ownership or an authorization to trespass onto property owned by someone other than the Permittee.

NOTE:

This permit action may be appealed by the permittee or other qualified persons within twenty (20) days of the issuing date. Any development authorized under this permit that occurs prior to the expiration of the twenty (20) day appeal period or completion of an appeal process, shall be done at the permittee's risk.

SIGNATURE:

MULLILI DATE: 10-22-24



Via Certified Mail – Return Receipt Requested

DANZEY TOYA J 1300 GREENBRIAR RD HARTSVILLE, SC 29550-5078

RE: CAMA Variance Request by the Town of Ocean Isle Beach

Dear Property Owner:

I am writing to notify you that the Town of Ocean Isle Beach is applying for a variance from the North Carolina Coastal Resources Commission to pave 390 feet of East First Street and 15 feet of High Point Street within the Town right-of-way. A map of the proposed locations are enclosed for your information.

The variance is projected to be heard at the Apil 30 - May 1, 2025, meeting of the Coastal Resources Commission located at the Dare County Government Center, 954 Marshall C. Collins Dr., Manteo, NC. If you would like to receive more information about the variance request, you may contact me. If you would like to provide comments on the variance request, you may direct your comments to the North Carolina Division of Coastal Management, Wilmington District, 127 Cardinal Drive Extension, Wilmington, NC 28405-3845. You may also email the Division of Coastal Management at tara.macpherson@deq.nc.gov or call the Division to talk to a representative at (910) 796-7215.

Sincerely,

Keith F. Dycus

Asst. Town Administrator Town of Ocean Isle Beach



Via Certified Mail - Return Receipt Requested

SMITH WILSON EARL ETSMITH BARBARA F 8206 LOWELL VALLEY DR BAHAMA, NC 27503

RE: CAMA Variance Request by the Town of Ocean Isle Beach

Dear Property Owner:

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Sincerely,

Keith F. Dycus

Asst. Town Administrator Town of Ocean Isle Beach



<u>Via Certified Mail – Return Receipt Requested</u>

THOMPSON LAWRENCE PAUL III ETTHOMPSON KIMBERLY B

9604 CALLIS CT HARRISBURG, NC 28075-9619

RE: CAMA Variance Request by the Town of Ocean Isle Beach

Dear Property Owner:

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Sincerely,

Keith F. Dycus

Asst. Town Administrator Town of Ocean Isle Beach



Via Certified Mail - Return Receipt Requested

REYNOLDS JOHN A S ETREYNOLDS JEANNE 3716 CYPRESS CLUB DR CHARLOTTE, NC 28210-2488

RE: CAMA Variance Request by the Town of Ocean Isle Beach

Dear Property Owner:

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Sincerely,

Keith F. Dycus

Asst. Town Administrator Town of Ocean Isle Beach



Via Certified Mail - Return Receipt Requested

SMITH DOUGLAS 216 N FRANKLIN ST WHITEVILLE, NC 28472

RE: CAMA Variance Request by the Town of Ocean Isle Beach

Dear Property Owner:

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Sincerely,

Keith F. Dycus

Asst. Town Administrator Town of Ocean Isle Beach



Via Certified Mail – Return Receipt Requested

MARSHALL WILLIAM CLAYTON III 14318 SUMMERWOOD LAKES DR HOUSTON, TX 77094

RE: CAMA Variance Request by the Town of Ocean Isle Beach

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Sincerely,

Keith F. Dycus

Asst. Town Administrator Town of Ocean Isle Beach



Via Certified Mail - Return Receipt Requested

BRUN ALBERT F TRUSTEE 7960 E RUSSET SKY DR SCOTTSDALE, AZ 85266-4236

RE: CAMA Variance Request by the Town of Ocean Isle Beach

Dear Property Owner:

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Sincerely,

Keith F. Dycus

Asst. Town Administrator Town of Ocean Isle Beach



Via Certified Mail - Return Receipt Requested

KELLEY KATHLEEN T 405 YALE ROAD HADDONFIELD, NJ 08033

RE: CAMA Variance Request by the Town of Ocean Isle Beach

Dear Property Owner:

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Sincerely,

Keith F. Dycus

Asst. Town Administrator Town of Ocean Isle Beach



<u>Via Certified Mail – Return Receipt Requested</u>

GOSS PAULA TRUSTEE ANDTRULUCK M ALAN TRUSTEE

4040 ROOKWOOD LANE WINSTON SALEM, NC 27106

RE: CAMA Variance Request by the Town of Ocean Isle Beach

Dear Property Owner:

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Sincerely,

Keith F. Dycus

Asst. Town Administrator Town of Ocean Isle Beach



Via Certified Mail - Return Receipt Requested

LANGSTON L B JR ETLANGSTON CAROL 1208 SALUDA CHASE WAY WEST COLUMBIA, SC 29169

RE: CAMA Variance Request by the Town of Ocean Isle Beach

Dear Property Owner:

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Sincerely,

Keith F. Dycus

Asst. Town Administrator Town of Ocean Isle Beach



Via Certified Mail - Return Receipt Requested

SUBMARINE-IN-A-CORNFIELD 5021 KIMBLEWYCK LN CHARLOTTE, NC 28226-6465

RE: CAMA Variance Request by the Town of Ocean Isle Beach

Dear Property Owner:

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Sincerely,

Keith F. Dycus

Asst. Town Administrator Town of Ocean Isle Beach



Via Certified Mail – Return Receipt Requested

OCEANS 23 INVESTMENTS LLC PO BOX 695 THOMASVILLE, NC 27361-0695

RE: CAMA Variance Request by the Town of Ocean Isle Beach

Dear Property Owner:

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Sincerely,

Keith F. Dycus

Asst. Town Administrator Town of Ocean Isle Beach



<u>Via Certified Mail – Return Receipt Requested</u>

DAMERON JASON R ETUXDAMERON MARLA G

812 PRESTWOOD DR HARTSVILLE, SC 29550-3028

RE: CAMA Variance Request by the Town of Ocean Isle Beach

Dear Property Owner:

I am writing to notify you that the Town of Ocean Isle Beach is applying for a variance from the North Carolina Coastal Resources Commission to pave 390 feet of East First Street and 15 feet of High Point Street within the Town right-of-way. A map of the proposed locations are enclosed for your information.

The variance is projected to be heard at the Apil 30 - May 1, 2025, meeting of the Coastal Resources Commission located at the Dare County Government Center, 954 Marshall C. Collins Dr., Manteo, NC. If you would like to receive more information about the variance request, you may contact me. If you would like to provide comments on the variance request, you may direct your comments to the North Carolina Division of Coastal Management, Wilmington District, 127 Cardinal Drive Extension, Wilmington, NC 28405-3845. You may also email the Division of Coastal Management at tara.macpherson@deq.nc.gov or call the Division to talk to a representative at (910) 796-7215.

Sincerely,

Keith F. Dycus

Asst. Town Administrator Town of Ocean Isle Beach



Via Certified Mail - Return Receipt Requested

BRIAJACK ENTERPRISES LLC 110 OAKWOOD DR. STE 300 WINSTON SALEM, NC 27103

RE: CAMA Variance Request by the Town of Ocean Isle Beach

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Sincerely,

Keith F. Dycus

Asst. Town Administrator Town of Ocean Isle Beach



Via Certified Mail – Return Receipt Requested

BLAKE ROBERT E ETBLAKE JULIEE C 1522 LAFOREST LANE CONCORD, NC 28027-7508

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Asst. Town Administrator Town of Ocean Isle Beach



<u>Via Certified Mail – Return Receipt Requested</u>

BORDEN REVOCABLE TRUST THEBORDEN ANN M TRUSTEE

5017 THEYS RD RALEIGH, NC 27606-8916

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Sincerely,

Keith F. Dycus

Asst. Town Administrator Town of Ocean Isle Beach



Via Certified Mail - Return Receipt Requested

DWIGHT GEORGE ETUXDWIGHT GINNY 9008 RED BUD TRL WAXHAW, NC 28173-8913

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Asst. Town Administrator Town of Ocean Isle Beach















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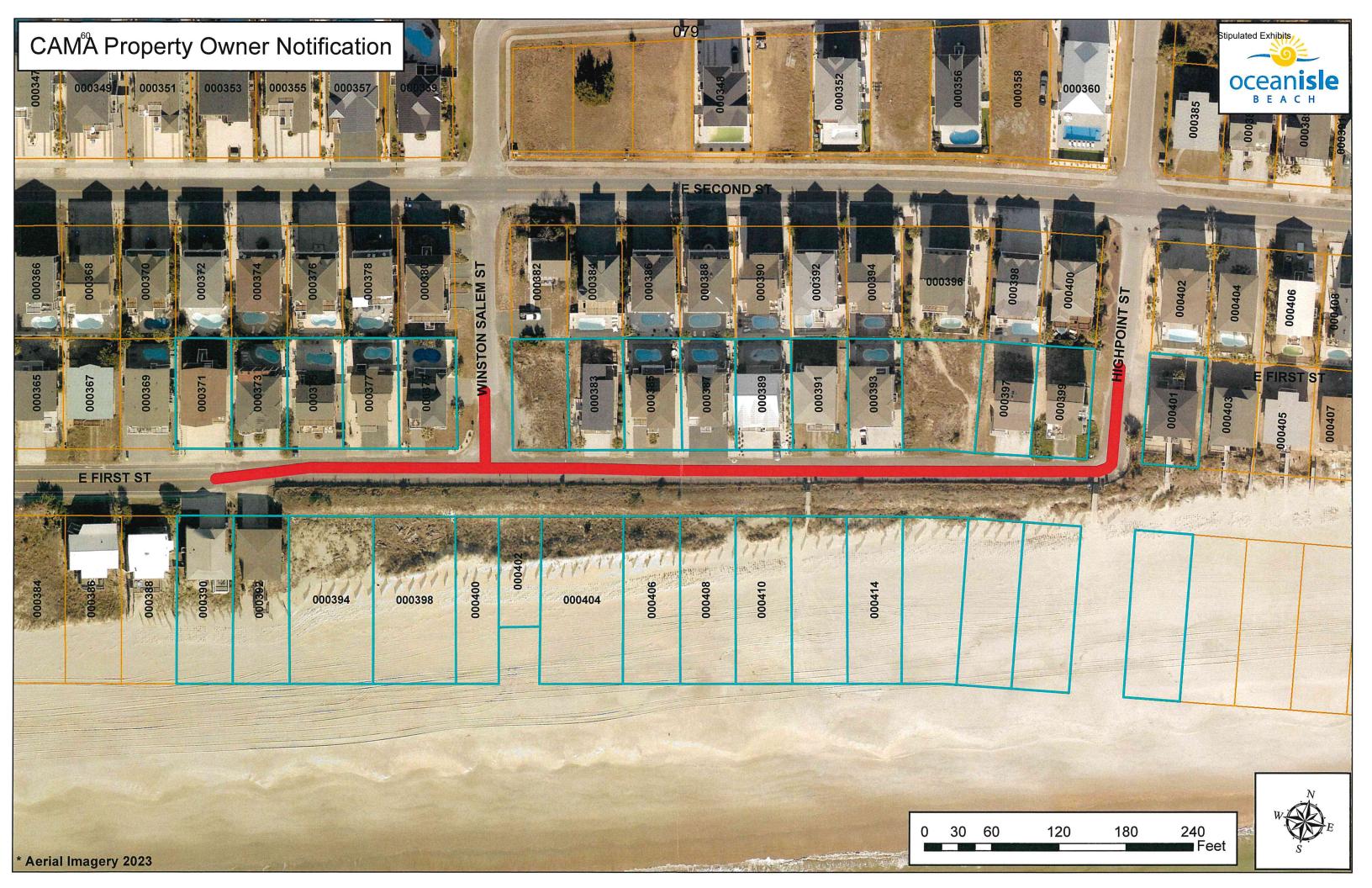
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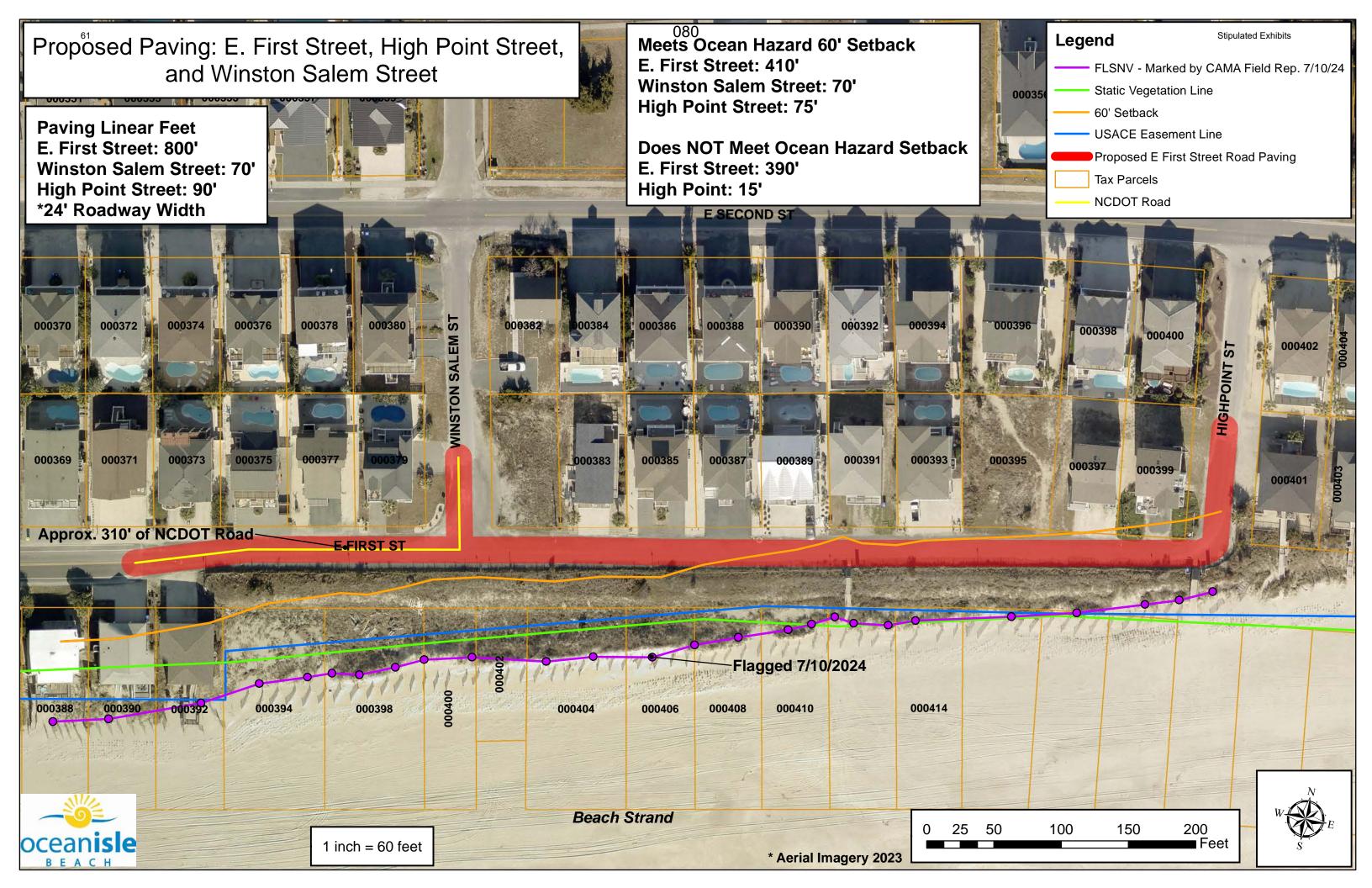


Image Source: Google Earth Image Date: 2024











NC COASTAL RESOURCES COMMISSION MEETING April 30, 2025

Town of Ocean Isle Beach
(CRC-VR-25-03)
Ocean Isle Beach
Ocean Hazard AEC
Road Paving in setback





Image Source: DCM Interactive

Map Viewer GIS



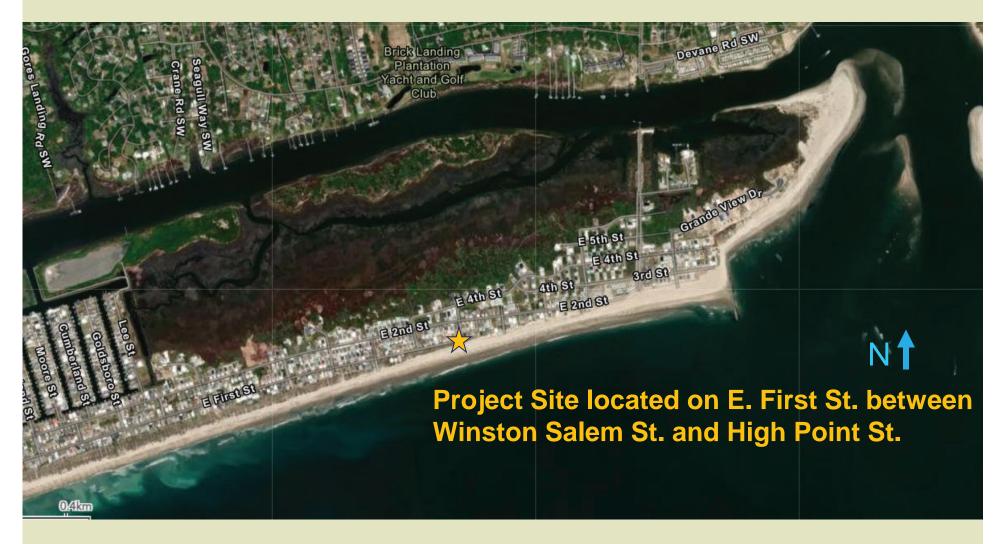


Image Source: DCM

Interactive Map Viewer GIS





Image Source: DCM
Interactive Map Viewer GIS

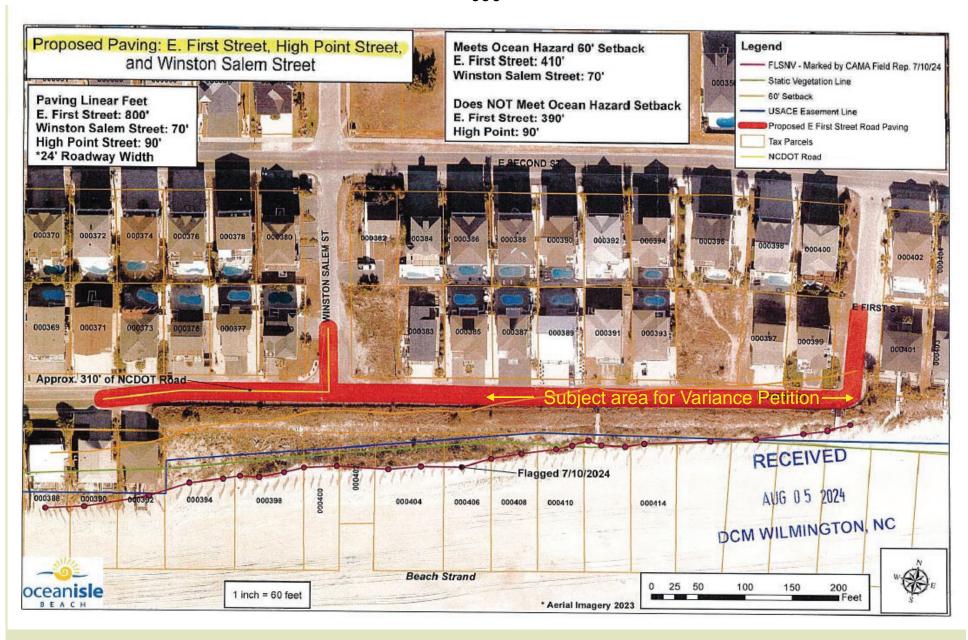




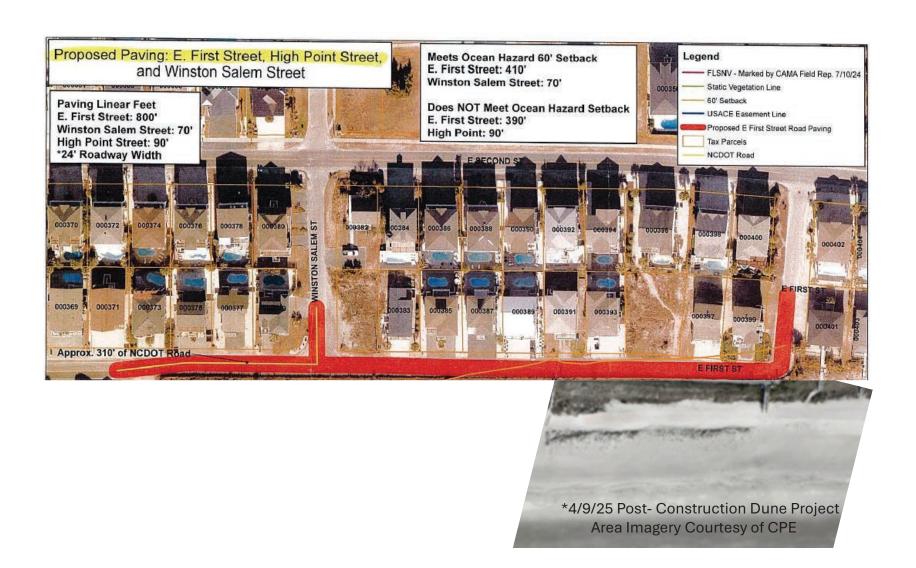








Project Drawing from Permit Application 39-24 Town of Ocean Isle Beach





G.S. 113A-120.1

To grant a variance, the Commission must affirmatively find Petitioner must show each of the four factors listed in G.S. 113A-120.1(a).

- (1) that unnecessary hardships would result from strict application of the development rules, standards, or orders issued by the Commission;
- that such hardships result from conditions peculiar to the petitioner's property such as location, size, or topography;
- (3) that such hardships did not result from actions taken by the petitioner; and
- (4) that the requested variance is consistent with the spirit, purpose and intent of the Commission's rules, standards or orders; will secure the public safety and welfare; and will preserve substantial justice.
- (b) The Commission may impose reasonable and appropriate conditions and safeguards upon any variance it grants.