



# The Village of Bald Head Island

December 18, 2025

Secretary D. Reid Wilson  
N.C. DEQ Administration  
1601 Mail Service Center  
Raleigh, NC 27699-1601

**Subject: Transmittal of Village of Bald Head Island Resolution – Wilmington Harbor 403 Project**

Dear Secretary Wilson:

On behalf of the Village of Bald Head Island, please find enclosed a copy of Resolution No. 2025-1201, adopted by the Village Council at its regular meeting on Friday, December 12, 2025.

Through this Resolution, the Village formally urges state and federal decision-makers to require robust mitigation, long-term monitoring, and enforceable adaptive management measures associated with the proposed Wilmington Harbor 403 Project to deepen the shipping channel. The Council's action reflects the Village's longstanding commitment to protecting Bald Head Island's sensitive coastal resources, and the community infrastructure, and economic resilience.

The Village respectfully requests that this Resolution be included in the official project record and considered as deliberations on the Wilmington Harbor 403 Project move forward.

Thank you for your time and consideration. Please do not hesitate to contact the Village should you have any questions or require additional information.

Sincerely,

Peter Quinn  
Mayor  
Village of Bald Head Island

cc: Village Council  
Christine Goebel, Assistant General Counsel  
Enclosure: Resolution No. 2025-1201



Resolution # 2025- 1207

**A RESOLUTION OF THE VILLAGE OF BALD HEAD ISLAND COUNCIL URGING  
ROBUST MITIGATION, LONG-TERM MONITORING, AND ADAPTIVE  
MANAGEMENT FOR  
THE WILMINGTON HARBOR 403 PROJECT**

**WHEREAS**, Bald Head Island is located at the confluence of the Cape Fear River and the Atlantic Ocean, a uniquely sensitive estuarine environment that supports diverse wildlife, coastal communities, and natural systems; and

**WHEREAS**, the proposed Wilmington Harbor 403 Project seeks to deepen, widen, or otherwise modify the federal navigation channel; and

**WHEREAS**, earlier Harbor deepening projects have caused extensive damage to Bald head Island and its protective shoals, requiring the Village of Bald Head Island to expend millions of dollars of public funds to alleviate the harm; and

**WHEREAS**, after consultation with respected experts, it appears highly probable that the Wilmington Harbor 403 Project will continue to significantly alter hydrodynamic patterns, sediment transport, and shoreline stability in the Lower Cape Fear River region and the ocean front at Bald Head Island, to the continuing detriment of the Village and Island; and

**WHEREAS**, these Project impacts are likely to increase erosion risk to sensitive shoals, shorelines, marsh platforms, and riverfront areas, and increase the likelihood of subsidence of adjacent shoreline areas into the dredge prism, particularly along the ocean beaches at Bald Head where severe erosion has been experienced from the prior projects, threatening natural buffers that protect homes, public spaces, cultural resources, and community infrastructure; and

**WHEREAS**, experience since the last deepening project has shown that the periodic maintenance dredging of the Channel likewise has deleterious impacts to the adjacent shoals, shorelines, beaches and dunes, such that Project impacts can be expected to persist for the full fifty-year life of the Project; and

**WHEREAS**, the region's waters and barrier and estuarine islands play a critical ecological role in supporting threatened and endangered species of sea turtles, fisheries, marsh nurseries, colonial waterbirds, and migratory shorebirds; and

**WHEREAS**, those sensitive areas provide important habitat for numerous species, including sea turtles and approximately 30% of North Carolina's nesting coastal waterbird population, and are highly vulnerable to erosion, sea level rise, and habitat loss that may be exacerbated by channel deepening activities; and

**WHEREAS**, the ocean environment, beaches, and dunes at Bald Head are an essential part of the Island's core values, contributing to residents' quality of life, recreational enjoyment, cultural heritage, and longstanding community identity rooted in conservation and stewardship; and

**WHEREAS**, the economic resilience of the Village is directly connected to the integrity of its surrounding natural resources, with tourism, recreation, waterfront businesses, and property values all depending on a healthy, stable coastal environment; and

**WHEREAS**, any federal navigation project that increases environmental risk must include robust mitigation, long-term monitoring, and adaptive management measures proportionate to both the scale of the project and the sensitivity of the affected ecosystems and communities; and

**WHEREAS**, the billion-dollar Savannah Harbor Expansion Project (SHEP) spent approximately \$500 million on mitigation and included funding for post-construction monitoring and adaptive management, ensuring that resources would be available to modify or enhance mitigation if environmental conditions changed unexpectedly; and

**WHEREAS**, the non-federal sponsor for SHEP, acting through the Georgia Ports Authority, agreed to set aside, in advance, their cost-shared portion of the monitoring and adaptive management funds in an escrow account upon approval of the project, guaranteeing rapid response capability and honoring the principle that those benefiting from the project must share responsibility for preventing or repairing environmental harm; and

**WHEREAS**, projects such as the Wilmington Harbor 403 effort must match or exceed this level of commitment by establishing a dedicated and adequately funded adaptive management program that extends over the full period of environmental risk—i.e., the life of the Project—not only the construction phase or initial years of Project operation; and

**WHEREAS**, following the last deepening project, the Village learned the expensive lesson that unfunded assurances of remediation for project impacts may not be legally enforceable, leaving the Village with the financial burden of funding the needed remediation; and

**WHEREAS**, safeguarding Bald Head's environment, wildlife habitats, and economic well-being therefore requires that mitigation and monitoring measures be both enforceable and financially secure before any project authorization or construction proceeds.

**NOW, THEREFORE, BE IT RESOLVED** that the Village of Bald Head Island urges state and federal decision-makers, including the U.S. Army Corps of Engineers and the North Carolina General Assembly, to require a **comprehensive, long-term, and fully funded environmental mitigation and adaptive management plan** for the Wilmington Harbor 403 Project, modeled on or exceeding the commitments made in the Savannah Harbor Expansion Project; and

**BE IT FURTHER RESOLVED** that the Village of Bald Head Island calls for the establishment of a **dedicated adaptive management fund**, placed in escrow prior to construction and sized proportionally to the Project's potential impacts, ensuring that corrective actions, ecological restoration, and shoreline protections can be implemented promptly whenever monitoring indicates environmental degradation; and

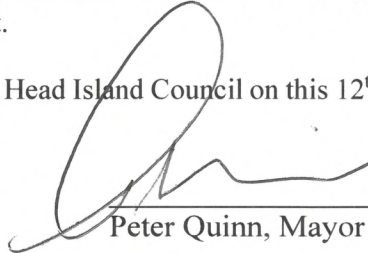
**BE IT FURTHER RESOLVED** that the Village of Bald Head Island urges all agencies and project sponsors to protect all Bald Head Island and Cape Fear River areas of environmental



concern as irreplaceable ecological assets, ensuring that mitigation measures fully safeguard those resources; and

**BE IT FINALLY RESOLVED** that copies of this Resolution be forwarded to the North Carolina General Assembly, the North Carolina Congressional Delegation, the U.S. Army Corps of Engineers, the North Carolina Department of Environmental Quality, the Brunswick County delegation, and other relevant agencies, urging their support in ensuring that environmental protection, community values, and economic resilience remain at the forefront of all decisions related to the Wilmington Harbor 403 Project.

Approved and adopted by the Village of Bald Head Island Council on this 12<sup>th</sup> of December 2025.

  
Peter Quinn, Mayor

ATTEST:

  
Darcy Sperry, Village Clerk

