Water Allocation Out of Kerr Reservoir

I think an agreement on water allocation out of Kerr Lake can be simple when the VA IBT statute becomes law. Consider this as a solution:
1) If it is determined that any current holder of an allocation requires an increase due to changes in environmental conditions over time, that allocation will have priority over new requests and will be granted by the COE on a first come first serve basis.
2) Water Allocation requests that are made by in basin riparian rights requestors shall be dealt with on a first come first serve basis as long as the request is in line with that requestors submitted and approved NC or VA water supply plan.
3) Water Allocation Requests from outside Basin (non-riparian rights) requestors shall only be considered after the requestor has successfully attained an IBT permit by fulfilling the requirements of the NC and (potential) VA IBT Statutes on IBT's.
The rational for No. 3 in my thinking is Why give a requestor an allocation when they may never get approval to use it. To do so will just deprive others from with valid riparian rights to the water?