









is opened annually. Each area in Core Sound has a daily harvest limit of 5,000 hard clams per operation.

Recreational harvest limits from public bottom are 100 hard clams per person per day and no more than 200 hard clams per vessel. Hard clams can only be taken by hand for recreational purposes.

### Private Bottom

Leases and franchises in internal waters must adhere to the minimum one-inch-thick size limit for the sale of hard clams for consumption. There is no daily maximum harvest limit applied to the taking of hard clams from private bottom in internal waters. Public bottom must meet certain criteria in order to be deemed suitable for leasing for shellfish cultivation and there are specific planting, production, and marketing standards for compliance to maintain a shellfish lease or franchise. Also, there are management practices that must be adhered to while the lease is in operation, such as: marking poles and signs, spacing or markers, and removal of markers when the lease is discontinued.

Possession and sale of hard clams by a hatchery or aquaculture operation, and purchase and possession of hard clams from a hatchery or aquaculture operation are exempt from the daily harvest limit and minimum size restrictions. The possession, sale, purchase, and transport of such hard clams must be in compliance with the Aquaculture Operation Permit. Leases that use the water column must also meet certain standards as outlined in G.S. 113-202.1 in order to be deemed suitable for leasing and aquaculture purposes.

There is a specific application process to obtain a lease and a public comment process is required before a shellfish lease is granted, allowing any member of the public to protest the issuance of a lease. Owners of shellfish leases and franchises must provide annual production reports to the DMF. Failure to furnish production reports can constitute grounds for termination. Cancellation proceedings will begin for failure to meet production requirements and interfering with public trust rights. Corrective action and appeal information is given prior to lease termination. A lease may be transferred to a new individual before the contract terms ends, however there are specific requirements to do so.

### **Commercial Fishery**

Hard clam harvest has fluctuated historically, often in response to changes in demand, improved harvesting, and increases in polluted shellfish area closures. Since 2007 about 90% (2007-2016 combined estimates; NCDMF 2017) of the total commercial hard clam harvest came from public bottom in North Carolina. It is assumed that trends in hard clam landings from both sources (private and public bottom) combined can be attributed to changes in hard clam landings from public bottom since they make up the largest component to the overall harvest. Adverse weather conditions (i.e., hurricanes, heavy rain events) can impact the annual landings. One of the greatest environmental impacts to clam harvest occurred in 1987-1988 due to red tide. The red tide bloom caused the closure of over 361,000 acres of public bottoms to shellfish harvest from November 1987 to May 1988. These closures affected 98% of the clam harvesting areas and had its greatest impact on the clam fishermen. The dinoflagellate responsible for the red tide, *Karenia brevis*, produced a neurotoxin, which was concentrated in shellfish, making them unfit for consumption.

Seventeen hurricanes have made landfall in North Carolina since 1996 (<http://www.nc-climate.ncsu.edu>). Freshwater runoff after storm events often increase shellfish harvest area closures and causes a reduction in hard clam harvest effort for short periods. Hard clams are a live product and must go to market relatively quickly after harvest. Competition with hard clams grown in private culture from other states is a known contributor to reduced market demand for wild harvested hard clams since a more consistent product can be provided from private grow out facilities.

Annual average hard clam landings from 1994-2022 was 22.4 million clams (Figure 1). Annual landings in 2022 were the third lowest in the 29-year period at 4.4 million clams. This continues the trend of the low harvest levels seen in 2020 and 2021. There has been a steady decline in commercial landings since the early 2000s. The landings during the last ten years are roughly one third of the peak seen from 1994-2001.

### Hand Harvest Fishery

Hand harvest is a year-round fishery and has average landings of 17.6 million clams a year (1994-2022; Figure 2; NCDMF 2017). Most hand harvest for clams occurs in the spring and summer when warm water is conducive to wading. Annual hand harvest for hard clams has declined steadily over the 25-year time series to its third lowest level of 4.0 million clams in 2022 (Figure 2; NCDMF 2017).

### Mechanical Harvest Fishery

Hard clam landings from mechanical methods have averaged 3.9 million clams each fishing year (1994-2022; Figure 2). The mechanical clam harvest season usually has the highest landings at the beginning of the fishing season in December and declines as the season progresses. Landings outside of the usual mechanical clam harvest season are from temporary openings for the maintenance of channels and temporary openings in Core Creek when bacteriological levels are at acceptable levels to harvest clams. Hard clam landings and trips fluctuate from fishing year to fishing year and appear to be greatly influenced by harvest from the New River mechanical harvest area. Since 1994, when the public mechanical harvest area of New River is open, 48 to 97% of the total mechanical harvest landings are from this area (NCDMF 2017).

### Private Culture

The DMF administers the shellfish lease program whereby state residents may apply to lease estuarine bottom and water columns for the commercial production of shellfish. The DMF does not differentiate between clam, oyster, bay scallop, and mussel leases; allowing shellfish growers to grow out multiple species simultaneously or as their efforts and individual management strategy allows. Since 1994, roughly 35% of all private culture operations harvested only clams (NCDMF 2017).

Private enterprise has provided roughly 13.9% of the total commercial hard clam harvest in North Carolina between 1994 and 2022 (Figure 3). The annual average hard clam landings from 1994 to 2022 from private production were 2.7 million clams. In 2022, harvest from private culture was 0.60 million clams, the second lowest in the 29-year time series.

## **Recreational Fishery**

The recreational harvest of hard clams in North Carolina does not require a fishing license, and due to this the total amount of recreational landings cannot be estimated and remains unknown. However, a mailout survey has been used since 2010 to estimate harvest from Coastal Recreational Fishing License holders. This population of recreational harvesters makes up an unknown proportion of total recreational harvest, but still provides insight into catch rates, harvest trends, and scale of harvest. In 2010, surveys were only mailed out November and December, so harvest and effort estimates are very low (Table 2). Harvest and catch rate have been declining since 2013 (Figure 4). In 2022 recreational harvest was roughly one half of that in 2020 and only 30% of the time series average.

## **MONITORING PROGRAM DATA**

### **Fishery-Dependent Monitoring**

Sampling of commercial catches of hard clams has been ongoing in the Southern District, Morehead City Office since 1998. Additional sampling of other areas followed later as funding became available for expansion.

The number of hard clam shell lengths from fishery dependent sources from 1999 through 2022 ranged from 304 in 2005 to 10,670 in 2011 (Table 3). Mean shell length has ranged from 35 mm (1.2 inches) in 2004 to 40 mm (1.6 inches) in 2008, 2017, 2018, and 2019, with a minimum shell length of 20 mm (0.8 inch) to a maximum shell length of 82 mm (3.2 inches) for clams measured from the commercial fishery (Table 3).

The modal shell length of hard clams caught in the commercial fishery remained the same as 2021 at 1.5 inches in 2022 (Figure 5).

### **Fishery-Independent Monitoring**

A fisheries-independent monitoring program (Program 640) in Core Sound to provide baseline data on hard clam abundance and gather environmental information has been ongoing since 2007 (Table 4). In the future, it may be possible to expand this sampling into other areas to evaluate the entire population. Thirty randomly selected stations are sampled each year in August within three strata. The three designated strata were: Shellfish Mapping Strata (ST), Known Fishing Areas (FA), and Closed Shellfish Areas (CA). Sampling is performed at each station location within each stratum using small patent tongs on a 25-ft flat bottom boat. The patent tongs have an opening of 0.51 square meters. Samples are by station and three samples at each station are taken.

Very few hard clams are caught in this program due to the nature of the gear and random stratified sampling design. The relative abundance, or number of clams per station, has ranged annually from 0.1 clams per station in 2020 and 2022 to 1.27 clams per station in 2009 (Table 4). No trend is apparent from this sampling and new fishery-independent programs for monitoring relative abundance of hard clams are being considered by the division (Figure 6).

## **RESEARCH NEEDS**

The specific research recommendations from Amendment 2, with its priority ranking are provided below. The prioritization of each research recommendation is designated either High or Medium. A lower ranking does not infer a lack of importance but is either already being addressed by others or provides limited information for aiding in management decisions. A high ranking indicates there is a substantial need, which may be time sensitive in nature, to provide information to help with management decisions. Proper management of the hard clam resource cannot occur until some of these research needs are met, the research recommendations include:

### **High**

- Develop hard clam sampling methodology to monitor regional adult abundance.
- Map and characterize hard clam habitat use by bottom type.
- Develop a survey to better quantify recreational harvest.

### **Medium**

- Determine natural mortality estimates.
- Survey commercial shellfish license holders without a record of landings to estimate hard clam harvest from this group.

## **MANAGEMENT STRATEGY**

There are no management triggers or methods to track stock abundance, fishing mortality, or recruitment between benchmark reviews of the FMP. Landings and effort have decreased over time. There are no data to track the recreational fishery.

Amendment 2 was adopted in February 2017 with rule changes effective May 1, 2017. The selected management strategies of the Marine Fisheries Commission from Amendment 2 for hard clams taken from public bottom included:

- Removing the Pamlico Sound mechanical clam harvest areas in rule no longer in use.
- Taking latitude/longitude coordinates of the poles marking the open mechanical clam harvest area in New River.

For private culture of hard clams, the preferred management options in Amendment 2 included:

- Adding convictions for theft of shellfish from leases or franchises to the list of convictions that may result in revocation of fishing licenses to implement stronger deterrents to shellfish theft and intentional aquaculture gear damage.
- Clarifying how production and marketing rates are calculated for shellfish leases and franchises to meet minimum production requirements.
- Expanding the maximum proposed lease size to 10 acres in all areas.



- Specifying criteria that allow a single extension period for shellfish leases of no more than two years per contract period to meet production and marketing requirements in the case of unforeseen circumstances and reorganize the rules for improved clarity.

Amendment 2 also recommended implementing shading requirements for hard clams on a vessel, during transport to a dealer, or storage on a dock from June through September.

See Table 5 for FMC selected management options under Amendment 2.

**FISHERY MANAGEMENT PLAN SCHEDULE RECOMMENDATIONS** Review of the FMP was initiated in 2022, following the FMP review schedule.

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## TABLES

Table 1: Current daily mechanical hard clam harvest limits by water body. Season can be opened from December 1 through March 31 by proclamation.

Waterbody	Daily harvest limit (Number of clams)	Additional information
Northern Core Sound	5,000	Rotates one year open and one year closed opposite the open/close rotation of the New River
Southern Core Sound	5,000	Open annually
North River	3,750	Open annually
Newport River	3,750	Open annually
Bogue Sound	3,750	Open annually
White Oak River	6,250	Rotates one year open and one year closed opposite the open/close rotation of the New River
New River	6,250	Rotates one year open and one year closed opposite the open/close rotation of the White Oak River and the ICW in the Onslow/Pender counties areas
New River Inlet	6,250	Open annually from Marker 72A to the New River Inlet
ICW Onslow/Pender counties area	6,250	Intracoastal Waterway (maintained marked channel only) from Marker #65, south of Sallier's Bay, to Marker #49 at Morris Landing. All public bottoms within and 100 feet on either side of the Intracoastal Waterway from Marker #49 at Morris Landing to the "BC" Marker at Banks Channel. Open every other year when the New River is closed.

Table 2. Estimated number of trips, number of clams harvested, and catch rate (clams per trip) per year of Coastal Recreational Fishing License holders, 2010–2022.

Year	Number Trips	Clam Harvest	Catch Rate
2010*	528	8,731	18.4
2011	6,350	127,597	22.9
2012	6,726	146,151	27.3
2013	8,644	191,842	26.2
2014	6,325	162,656	28.8
2015	7,637	166,419	27.4
2016	8,456	84,199	12.3
2017	3,435	75,171	21.8
2018	2,362	26,769	11.3
2019	5,088	114,042	22.4
2020	6,557	62,164	9.5
2021	1,765	15,471	8.8
2022	6,628	28,241	4.3

\*Partial year of sampling

Table 3. Observed annual mean, minimum and maximum shell length (inches) of hard clams measured from commercial catches at the dealer, 1999–2022.

Year	Mean Shell Length	Min Shell Length	Max Shell Length	Total Number Measured
1999	1.5	0.9	3.0	3,999
2000	1.4	0.9	2.8	2,137
2001	1.5	0.9	3.1	3,265
2002	1.4	0.9	2.2	1,900
2003	1.4	0.8	2.2	836
2004	1.5	0.9	2.2	1,212
2005	1.5	1.1	3.2	304
2006	1.5	1.0	2.9	1,540
2007	1.5	1.0	2.5	1,405
2008	1.6	0.9	2.6	1,383
2009	1.5	1.0	2.7	1,859
2010	1.5	0.9	2.5	5,358
2011	1.5	0.8	2.6	10,670
2012	1.4	0.9	2.5	5,851
2013	1.5	0.8	2.6	4,750
2014	1.4	0.9	2.6	7,444
2015	1.4	0.8	2.6	6,216
2016	1.4	0.9	2.4	6,454
2017	1.6	0.9	2.6	3,420
2018	1.6	1.0	2.5	1,946
2019	1.6	0.9	2.6	1,786
2020	1.5	0.9	2.3	684
2021	1.5	0.7	2.2	646
2022	1.5	1.0	2.3	418

Table 4. Fishery independent hard clam sampling (Program 640) annual estimates of relative abundance (number of clams per station) and their standard deviations, 2007–2022 for Core Sound.

Year	Total number of stations	Number of stations with zero catch	Number of clams	Relative Abundance (Number of clams/station)	Standard Deviation
2007	30	22	20	0.67	1.54
2008	31	24	12	0.39	0.80
2009	30	15	38	1.27	1.82
2010	30	19	22	0.73	1.36
2011	30	26	14	0.47	2.03
2012	30	17	21	0.70	1.21
2013	30	25	16	0.53	1.53
2014	30	24	21	0.70	1.78
2015	30	22	15	0.50	0.50
2016	30	22	16	0.53	0.23
2017	30	22	35	1.17	2.57
2018	30	23	8	0.27	0.52
2019	30	23	9	0.30	0.13
2020	30	27	3	0.10	0.31
2021	30	27	6	0.20	0.76
2022	30	27	3	0.10	0.31

Table 5. Summary of MFC selected management strategies from Amendment 2 of the N.C. Hard Clam Fishery Management Plan.

Management Strategies	Implementation Status
<b>MANAGEMENT OF PUBLIC BOTTOM</b>	
1. Status quo (Continue the daily harvest limit for recreational purposes at 100 clams per person per day not to exceed 200 per clams per vessel per day)	No action required
2. Status quo (Maintain management of the mechanical clam harvest in existing areas from Core Sound south to Topsail Sound, including modifications to the mechanical clam harvest lines to exclude areas where oyster habitat and SAV habitat exist based on all available information)	No action required
3. Remove the Pamlico Sound mechanical clam harvest areas in rule no longer in use	Rule change to 15A NCAC 03K .0302 in effect May 1, 2017
4. Take latitude/longitude coordinates of the poles marking the open mechanical clam harvest area boundary in the New River, still with the flexibility to move a line to avoid critical habitats	Completed in 2015
5. Allow mechanical clam harvesters to have access to the bottom before maintenance dredging occurs	No action required
6. Status quo (Maintain current definitions and enforcement of hand harvest methods)	No action required
7. Allow Shellfish License holders to be eligible to acquire a Standard Commercial Fishing License after they show a history of sale of shellfish. Continue to allow commercial harvest of all other shellfish (clams included) as currently allowed	No action required
<b>PRIVATE CULTURE</b>	
1. Support modification of G.S. 113-208 and G.S. 113-269 to add minimum fines for violations on shellfish leases and franchises. With minimum fines set at \$500 for the first violation and \$1,000 for the second violation	Amend G.S. 113-208 and G.S. 113-269
2. Support modification of G.S. 113-269 to include protection to all shellfish leases and franchises, not just those with water column amendments	Amend G.S. 113-269
3. Modify Rule 15A NCAC 03O .0114, regardless whether statute changes occur, so that a first conviction under G.S. 113-208 or G.S. 113-269 the Fisheries Director shall revoke all licenses issued to the licensee	Rule change to 15A NCAC 03O .0114 in effect May 1, 2017
4. Status quo (Adhere to Regional Conditions of USACE NWP48 with no adverse effect to SAV from shellfish leases and following measure identified in the interim)	No action required
5. Continue the moratorium of shellfish leases in Brunswick County	No action required
6. Establish a rule to support extensions for where “Acts of God” prevent lease holder from making production, with a two year extension and only one extension allowed per term	Rule change 15A NCAC 03O .0201 in effect on May 1, 2017
7. Allow leases returned to the state to remain delineated for a period of one year to allow the pre-existing leased bottom to be re-issued to other shellfish growers	Amend G.S. 113-202
8. Improve public notice of proposed lease applications on the physical lease, at fish houses, and/or through electronic notices	Ongoing
9. Allow a maximum of ten acres in both mechanical methods prohibited areas and mechanical methods allowed areas	Rule change 15A NCAC 03O .0201(a)(3) in effect on May 1, 2017
<b>ENVIRONMENT AND PUBLIC HEALTH</b>	
1. Implement shading requirements for clams on a vessel, during transport to a dealer, or storage on a dock during June through September. These requirements would be implemented as a public health protection measure under 15A NCAC 03K .0110 by proclamation annually.	Existing proclamation authority, implemented beginning April 1, 2017

## FIGURES

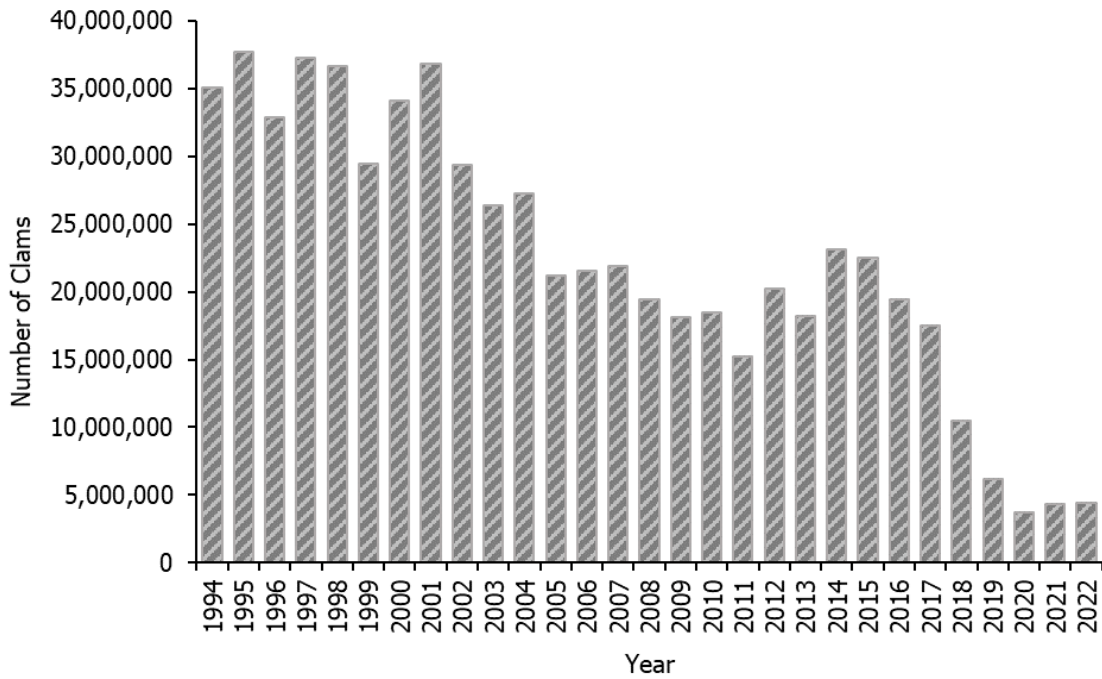


Figure 1. Combined annual commercial (1994–2022) hard clam landings (number of clams) from private and public bottom in North Carolina.

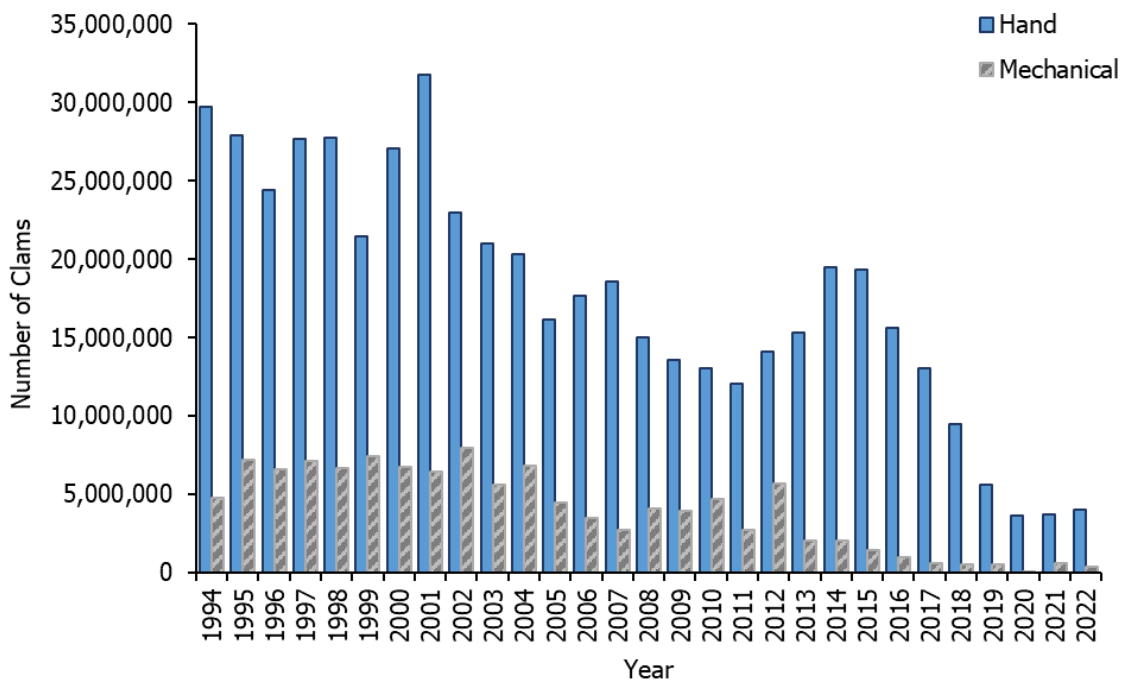


Figure 2. Annual hard clam landings (Number of clams) from hand and mechanical harvest in North Carolina, 1994–2022.

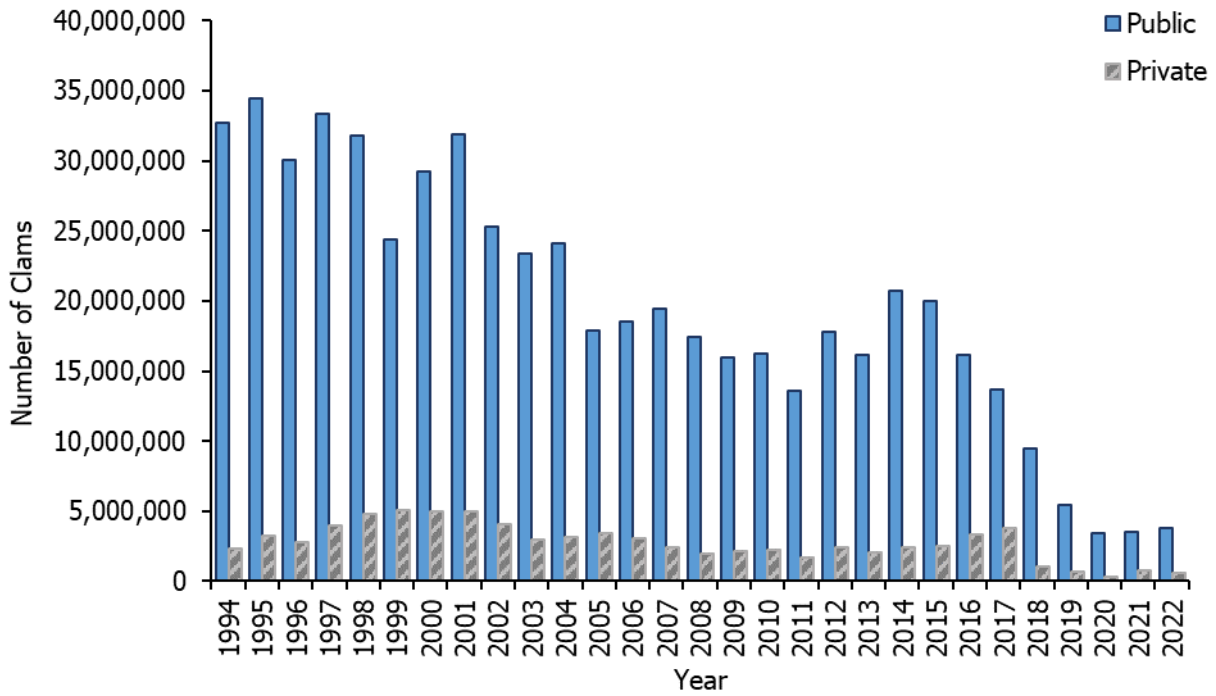


Figure 3. Annual hard clam landings (Number of clams) from private and public bottom, 1994–2022.

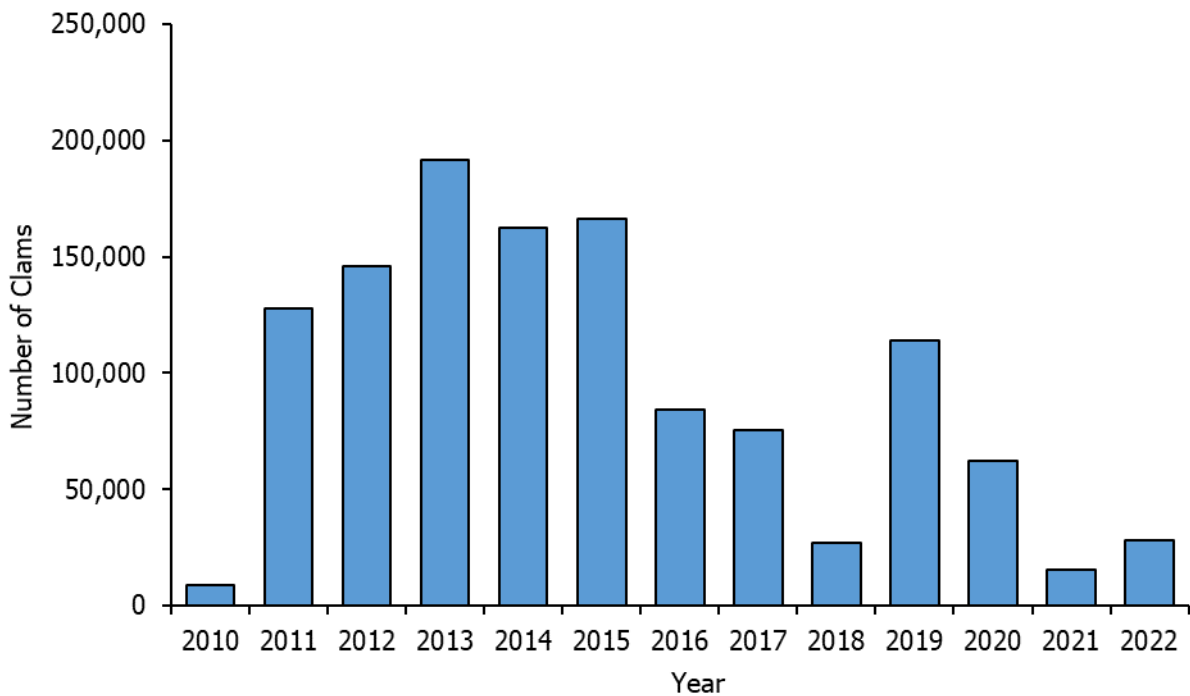


Figure 4. Annual recreational hard clam landings (number of clams) in North Carolina, 2010-2022. Data from 2010 represent a partial year of sampling.

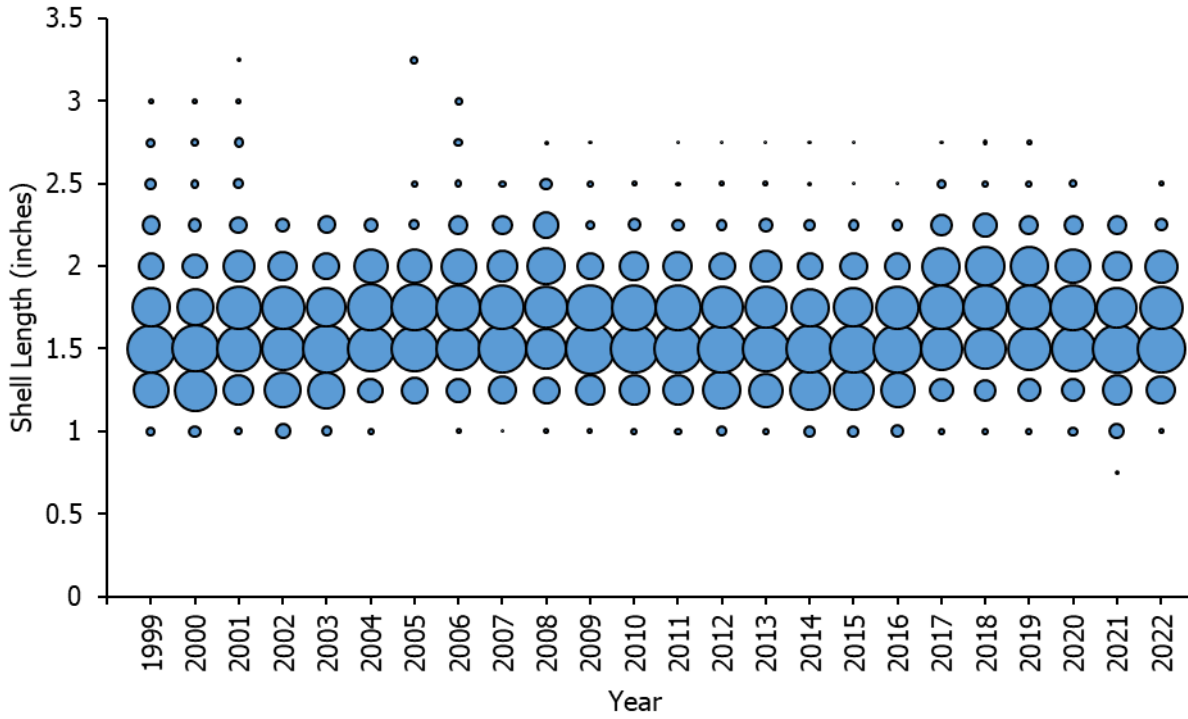


Figure 5. Length frequency (shell length, inches) of hard clams harvested, 1999–2022. Bubbles represent clams at length and the bubble size is proportional to the number of clams at that length.

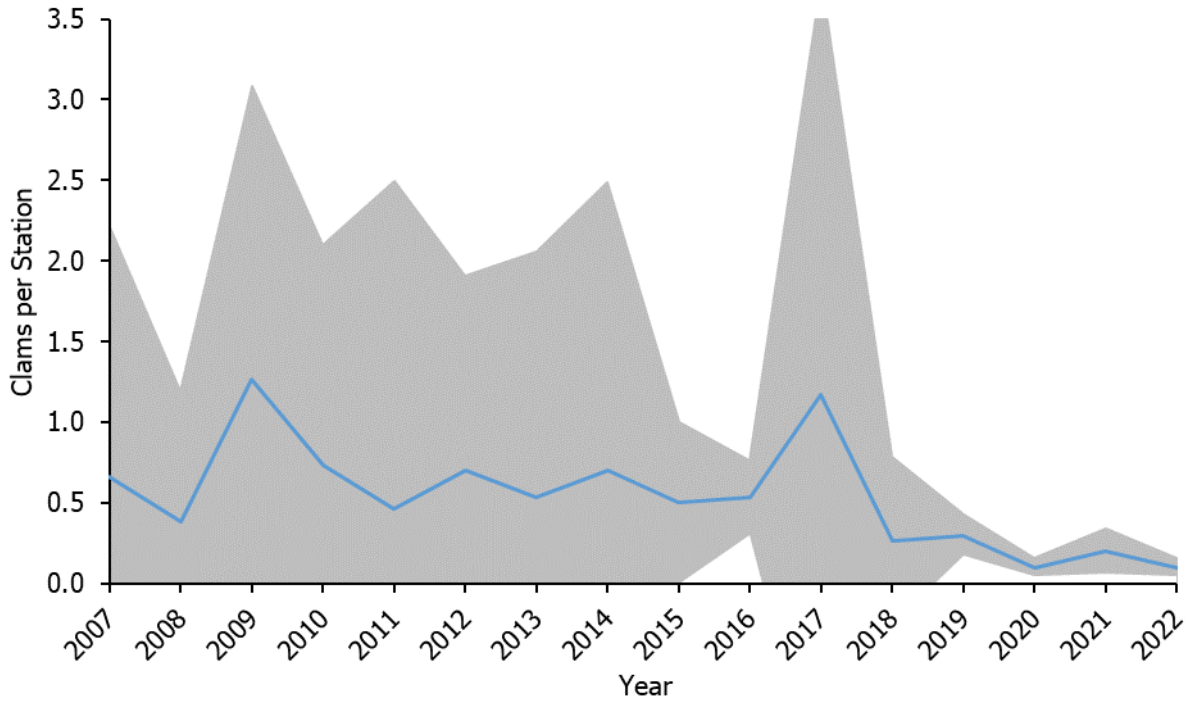


Figure 6. Annual catch per unit effort (Number of clams per stations) of hard clams in Core Sound from fishery independent sampling (Program 640), 2007–2022. Shaded area represents standard error.