

STATE MANAGED SPECIES – BAY SCALLOP

FISHERY MANAGEMENT PLAN UPDATE BAY SCALLOP AUGUST 2026

STATUS OF THE FISHERY MANAGEMENT PLAN

Fishery Management Plan History

Original FMP Adoption:	November 2007	
Amendments:	Amendment 1	November 2010
	Amendment 2	February 2015
Revisions:	None	
Supplements:	None	
Information Updates:	August 2020	
Schedule Changes:	None	
Comprehensive Review:	2027	

The North Carolina Bay Scallop Fishery Management Plan (FMP) was adopted in November 2007 (NCDMF 2007). The FMP implemented prohibited take from 2006 to 2008 until a fishery-independent sampling re-opening indicator was established in 2009. Amendment 1 of the Bay Scallop FMP was finalized in November 2010 to provide more flexibility (adaptive management) to open the fisheries as the Bay Scallop population recovers. Target indices were established from fishery-independent data collected before a red tide (toxic dinoflagellate) event in late autumn 1987 and early 1988 in Core, Back, and Bogue sounds that reduced the populations. A separate sampling indicator for re-opening was developed in 2009 for Pamlico Sound (NCDMF 2010).

Amendment 2, adopted in February 2015, continues to use the abundance thresholds for opening the harvest season and defining the harvest levels for all areas, except areas south of Bogue Sound (NCDMF 2015). Areas south of Bogue Sound are not managed with a specific abundance opening level but are opened or remain closed based on North Carolina Division of Marine Fisheries (DMF) evaluation of sampling results in this region. Expanded sampling occurs in all areas including areas south of Bogue Sound to improve the reliability of the data for opening to Bay Scallop harvest. For private culture and enhancement, the management strategy is to modify rules for bottom culture and aquaculture operations to be consistent with rules for other shellfish species. The Shellfish Research Hatchery in Wilmington, N.C. has established a pilot program to distribute cultured Bay Scallop seed on private bottom and, depending on the results, potentially expand the pilot program to include enhancement for public bottom. Due to an extended period of low abundance and lack of open seasons in any area or sector, no new management was deemed necessary during the formal review in 2020 (NCMDf 2020). Subsequently, the 2020 FMP update served as the Bay Scallop FMP Information Update.

Management Unit

Includes the Bay Scallop (*Argopecten irradians*) and its fisheries in all waters of coastal North Carolina.

Goal and Objectives

The goal of the N.C. Bay Scallop FMP is to implement a management strategy that restores the stock, maintains sustainable harvest, maximizes the social and economic value, and considers the needs of all user groups. To achieve this goal, it is recommended that the following objectives be met:

- Develop an objective management program that restores and maintains sustainable harvest.

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- Promote the protection, restoration, and enhancement of habitats and water quality necessary for enhancing the fishery resource.
- Identify, enhance, and initiate studies to increase our understanding of Bay Scallop biology, predator/prey relationships, and population dynamics in North Carolina.
- Investigate methods for protecting and enhancing the spawning stock.
- Investigate methods and implications of Bay Scallop aquaculture.
- Address social and economic concerns of all user groups.
- Promote public awareness regarding the status and management of the North Carolina Bay Scallop stock.

DESCRIPTION OF THE STOCK

Biological Profile

Bay Scallops are estuarine-dependent mollusks found in seagrass beds. Bay scallops are hermaphroditic (contain both sex cells) bivalves and mature and spawn in a year (Brousseau 2005). Their lifespan is approximately 12 to 26 months. In North Carolina, Bay Scallops spawn predominantly from August through January and again from March through May (Gutsell 1930). The larvae go through several swimming stages before attaching to a suitable substrate such as seagrass. Upon reaching a size of approximately 1 in (20–30 mm), Bay Scallops drop to the bottom. Although other benthic structures can be used for attachment, Bay Scallops use seagrass beds almost exclusively and are therefore highly dependent on this habitat for successful recruitment (Thayer and Stuart 1974). Bay Scallops are filter feeders and feed on benthic diatoms (Davis and Marshall 1961). Predators of the Bay Scallop include Cownose Rays, Blue Crabs, starfish, whelks, and sea birds (Gutsell 1930; Peterson et al. 1989).

Stock Status

There are insufficient data to conduct a traditional stock assessment for Bay Scallop in North Carolina. Bay Scallops in North Carolina have shown decline in their populations caused by a previous red tide event and the additive impacts from environmental factors and predation. Annual commercial landings of Bay Scallops show large fluctuations through time and are presumed to be driven by changing climate conditions (e.g., winter freezes, high freshwater runoff), predation, and the red tide event of 1987. Bay Scallops are vulnerable to overharvest because these factors affect their survival.

Bay Scallop fishery-independent data have been collected by the DMF since 1975 and consistently collected since 1998 to evaluate recruitment into the population and into the fishery for the current fishing season. Analyses of these data have demonstrated trends between DMF fishery-independent data and landings data from the following year. The long-term landings data (1972–2005) most likely reflected population abundance because harvest was allowed to continue until scallop densities reached levels below those that make the fishing economically viable (Peterson and Summerson 1992). However, during 2006 and after implementation of the 2007 Bay Scallop FMP, a prohibited take on harvest went into effect to rebuild the stock until a standardized relative abundance measure could be determined (NCDMF 2007). Therefore, using landings data is no longer an effective tool to monitor population size.

Standardized Bay Scallop relative abundance indicators were first established as triggers for opening the harvest season in Amendment 1 of the N.C. Bay Scallop FMP in 2010 and further refined and continue through Amendment 2 (NCDMF 2010, 2015).

Bay Scallop abundance from fishery-independent sampling is evaluated annually. The opening harvest triggers are based on DMF sampling that occurred between the pre-red tide months of October and December in 1984 and 1985 for Back, Bogue, and Core sounds and in post-red tide January 2009 in Pamlico Sound (Table 1).

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Table 1. Bay Scallops target and progressive triggers based on the lnCPUE (natural log of the mean number of Bay Scallops per 1-min tow) for the October–December 1984–1985 period for Back, Bogue, and Core sounds. Target and progressive triggers for lnCPUE (natural log of the mean number of Bay Scallop per m²) in Pamlico Sound are based on sampling in January 2009.

	Pamlico Sound	Core Sound	Back Sound	Bogue Sound
Target lnCPUE	-0.18	1.72	2.02	2.33
Progressive trigger 50%	-0.27	0.86	1.01	1.17
Progressive trigger 75%	-0.23	1.29	1.52	1.75
Progressive trigger 125%	-0.14	2.15	2.53	2.91

These triggers allow for flexibility to open the fisheries as the Bay Scallop population recovers and determines harvest limits based on 50, 75, and 125% of the natural log of the Catch Per Unit Effort (lnCPUE) target (Tables 2 and 3).

Fishery-independent data shows most samples have small or zero catch, while only a few samples exhibit large catches producing a lognormal distribution, which is usual for most fishery-independent data. Each sample is averaged to get the estimated mean lnCPUE and standard deviation for the October–December time period for all areas from Core Sound and areas south and in January for Pamlico Sound to produce indices of abundance.

Expanding the sampling coverage or number of stations in all areas was recommended in Amendment 2 of the FMP and implemented to improve estimates of Bay Scallop relative abundance. As the Bay Scallop population expands and retracts from year to year, broader sampling coverage of these areas has helped identify what is happening to the population prior to a potential harvest season.

Trends in the past 10 years show that Bay Scallop abundance has been low in all regions (Figures 1, 2, and 3). Bogue Sound has consistently seen exceptionally low scallop abundance since 2014. Core Sound showed an upswing in abundance for 3 years from 2020–2022, and in 2021 Back Sound saw the greatest scallop abundance since 2011. Similarly, in areas south of Bogue Sound, 2022 marked some of the highest scallop levels recorded since sampling commenced at those stations; levels south of Bogue Sound in 2022 were second only to those seen during the first year of sampling there in 2009. In Pamlico Sound, scallop levels in 2024 were the highest observed since 2010, but still well shy of the lowest abundance trigger that would allow opening. Since the inception of the harvest opening index of relative abundance, the season has opened for 6 years (2009, 2010, 2013, 2021, 2022, and 2023) in specific regions, and at the lowest allowed harvest level. Four of the six open harvest seasons saw very little commercial landings (Figure 4).

Table 2. Adaptive management measures for opening the Bay Scallop recreational fishery as the selected management strategy by the Marine Fisheries Commission. The harvest levels are based on progressive triggers derived from the lnCPUE 1984–1985 (natural log of the mean number of Bay Scallops per 1-min tow, October–December) target indicators for Core, Bogue, and Back sounds and the lnCPUE January 2009 target indicator for Pamlico Sound.

Progressive triggers and target	Trip limit	Days open in week	Allowed gears	Season
Less than 50% of target	No allowed harvest			
50% or greater of target	½ bushel per person per day not to exceed 1 bushel per recreational fishing operation	7 days a week	By hand, hand rakes, hand tongs, dip net, and scoops	Last Mon in Jan to Apr 1

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Table 3. Adaptive management measures for opening the Bay Scallop commercial fishery as the selected management strategy of the Marine Fisheries Commission. The harvest levels are based on progressive triggers derived from the lnCPUE from 1984–1985 (natural log of the mean number of Bay Scallops per 1-min tow, October–December) target indicators for Core, Bogue, and Back sounds and the lnCPUE January 2009 target indicator for Pamlico Sound.

Progressive triggers and target	Trip limit	Days open in the week	Allowed gears	Season
Less than 50% of target	No allowed harvest			
50% or greater of target but less than 75% of target	5 bushels per person per day not to exceed 10 bushels per fishing operation	Mon and Wed	By hand, hand rakes, hand tongs, dip net, and scoops	Last Mon in Jan to Apr 1
75% or greater of target but less than 125% of target	10 bushels per person per day not to exceed 20 bushels per fishing operation	Mon, Tues, Wed, and Thurs	By hand, hand rakes, hand tongs, dip net, and scoops	Last Mon in Jan to Apr 1
	10 bushels per person per day not to exceed 20 bushels per fishing operation	Mon and Wed	Bay Scallop dredges as described by rule 15A NCAC 03K .0503	Delay opening until first full week in Mar after hand harvest removes scallops from shallow waters to Apr 1
125% or greater of target	15 bushels per person per day not to exceed 30 bushels per fishing operation	Mon, Tues, Wed, and Thurs	By hand, hand rakes, hand tongs, dip net, and scoops	Last Mon in Jan to Apr 1
	15 bushels per person per day not to exceed 30 bushels per fishing operation	Mon and Wed	Bay Scallop dredges as described by rule 15A NCAC 03K .0503	Delay opening until the third full week in Feb after hand harvest removes scallops from shallow waters to Apr 1

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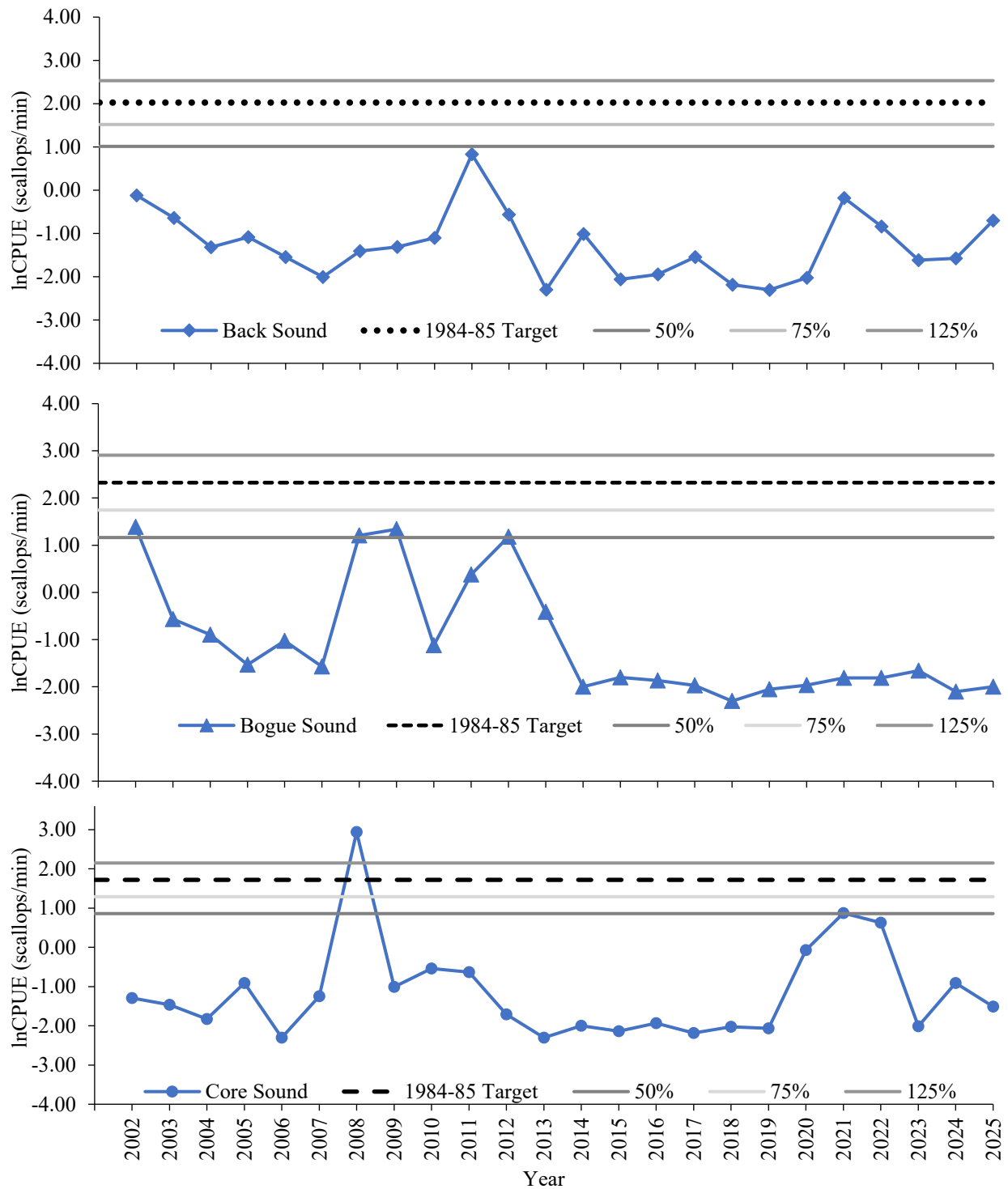


Figure 1. The mean number of Bay Scallops lnCPUE for Back, Bogue, and Core sounds during the October–December sampling time-period and average lnCPUE for the 1984–1985 period showing progressive triggers at 50, 75, and 125% of the target. Year indicates the sampling year which is used to determine the harvest season for the next calendar year. Sampling conducted through DMF fishery independent Bay Scallop monitoring program, 2002–2025

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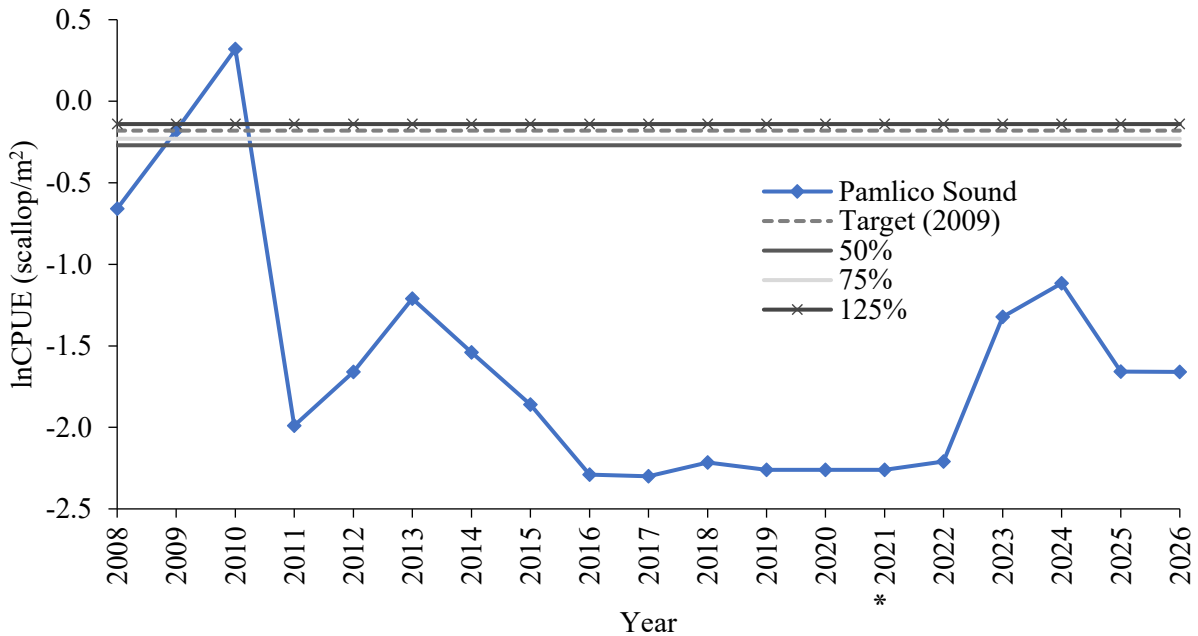


Figure 2. The mean number of Bay Scallops, lnCPUE, for Pamlico Sound during the January sampling time period and target for the January 2009 period showing progressive triggers at 50, 75, and 125% of the target. Year indicates the sampling year which is used to determine the harvest season for the same calendar year. Sampling conducted through DMF fishery independent Bay Scallop monitoring program, 2008-2026 *Sampling in 2021 was not conducted until March due to staffing issues and inclement weather.

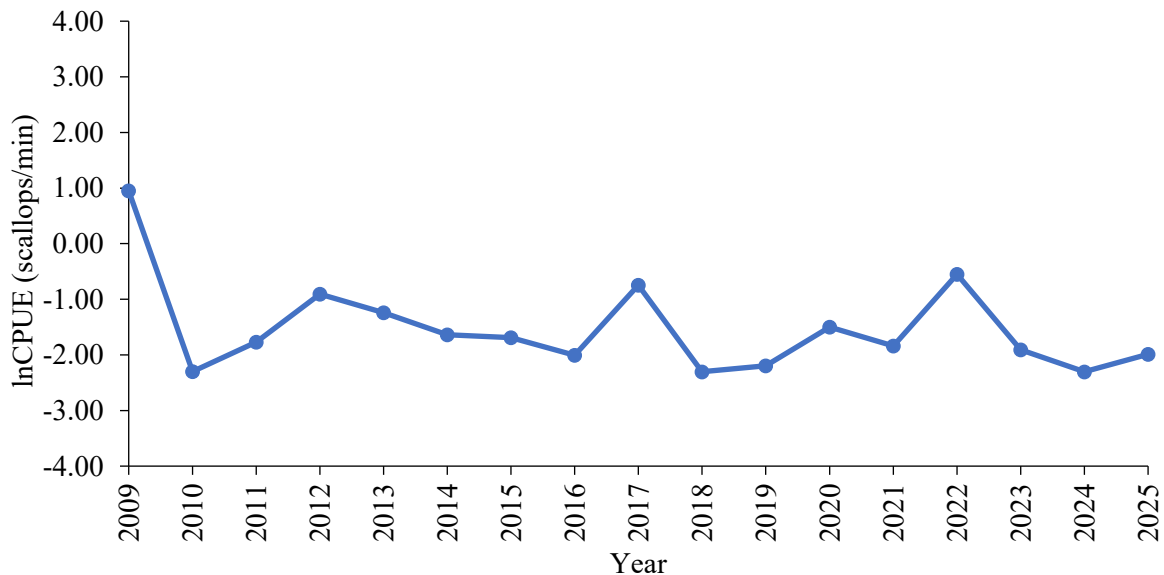


Figure 3. The mean number of Bay Scallops (lnCPUE) for areas south of Bogue Sound in October 2009–2025. Target opening estimates and progressive triggers will not be defined for this region until sampling is expanded and a longer time series is established. Sampling conducted through DMF fishery independent Bay Scallop monitoring program, 2009–2025.

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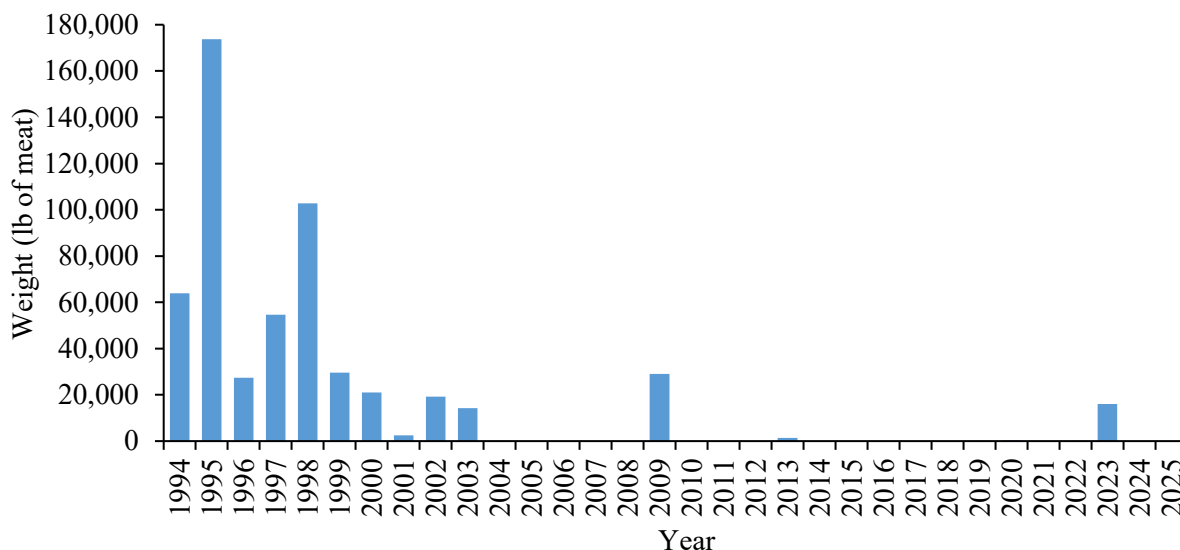


Figure 4. Bay Scallop commercial landings (wild and aquaculture) in North Carolina from the DMF Trip Ticket Program, 1994–2025. Commercial landings occurred in 2010, 2013, 2019, 2020, and 2022 but are not evident in the figure due to the scale required to show the range of landings for the time series.

Stock Assessment

A stock assessment is not available for this species.

DESCRIPTION OF THE FISHERY

Current Regulations

The season can occur from the last Monday in January through April 1 and there is no minimum size limit for both the commercial and recreational fisheries. Specific trip limits, number of days to harvest, and specific gear allowances are implemented within the open season. Both the opening of the season and the harvest restrictions within the open season are based on DMF fishery-independent sampling relative abundance levels determining the appropriate level of harvest (NCDMF 2015). There was no open harvest season for Bay Scallops in any area in 2025 due to low abundance levels statewide.

Commercial Fishery

Bay Scallop abundance and harvest have fluctuated widely since landings have been recorded (MacKenzie 2008). Landings are closely linked to weather and other environmental factors. Landings ranged from a peak of approximately 1.4 million lb of meat in 1928 when North Carolina led the nation in scallop production, to a low of zero landings in 2005 even though there was an open harvest season. Landings have been virtually non-existent since 2005.

The red tide (toxic dinoflagellate) event of late autumn 1987 and early 1988 caused mortality to approximately 21% of the adult Bay Scallops in Bogue and Back sounds and reduced recruitment of juvenile Bay Scallops the following spring to only 2% of normal (the mean of the previous three red tide-free years; Summerson and Peterson 1990). This event has had lasting impacts on the Bay Scallop fishery and the populations in Bogue, Back, and Core sound regions have not fully recovered. Landings in recent years have been extremely low due to the failure of Bay Scallop stocks to recover after the red tide event, fishing pressure, and predation.

A prohibited take on harvest occurred from 2006 to 2008 through proclamation and continued by the 2007 FMP (NCDMF 2007). Amendment 1 initiated relative abundance estimates to determine if the fishery

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should open and at what level harvest would occur based on the relative abundance estimates by region (NCDMF 2010). An open commercial and recreational harvest season occurred in Core and Pamlico sounds in 2009, and in Pamlico Sound in 2010 (<500 lb of meat were landed commercially; Figure 4). Bogue Sound and all areas south of Bogue Sound were opened to harvest to the N.C./S.C. state line in internal waters in 2014 (<1,500 lb of meat were landed commercially; Figure 4). In 2019 and 2020 a small amount (<300 lb of meat) was landed from commercial private leases (Figure 4). Despite an open harvest season in Core Sound in 2021, no commercial harvest was reported in the state (Figure 4). In 2022 a small amount (<300 lb of meat) was landed from public bottom in Core Sound during the open harvest season. In 2023 just under 16,000 lb of meat were harvested from Core Sound during the open harvest season; the most since 2009.

Recreational Fishery

The state recreational shellfish survey added a question about Bay Scallop harvest in 2016, but only three open seasons in 2021, 2022, and 2023 have occurred since. There was no reported recreational harvest from the open season in 2021, 2022, or 2023. Due to this, no estimation of recreational harvest can be made.

MONITORING PROGRAM DATA

Fishery-Dependent Monitoring

If a commercial season is open and opportunities are available, a commercial shellfish sampling program (Program 646) allows for sampling of Bay Scallops. Unfortunately, the open seasons have been limited since 2005 to intercept catches for more data beyond commercial landing of Bay Scallops. There are no fishery-dependent sampling programs that collect information on the recreational fishery for Bay Scallops.

Fishery-Independent Monitoring

Fishery-independent sampling of Bay Scallops (Program 697) has been conducted since 1975 and has varied from monthly sampling at 20 stations to seasonal monitoring at fewer locations.

Sampling occurs four times a year in Pamlico, Core, Back, and Bogue sounds and areas south of Bogue Sound during the second or third week of the month in January, April, July, and October. In Pamlico Sound, standardized sampling occurs using a 1-m² quadrat, and in Core, Back, and Bogue sounds, and areas south of Bogue Sound, a Bay Scallop dredge is towed. The scallop dredge consists of a toothless metal frame with a nylon mesh bag attached and designed to skim over submerged aquatic vegetation where Bay Scallops occur. Three tows of satisfactory efficiency are required for inclusion in abundance calculations. If any of the tows are deemed unsatisfactory, then additional tows are conducted until three satisfactory samples are completed at each station. A fixed set of eight stations are towed three times for 2 min with a scallop dredge in Core, Back, and Bogue sounds and additional stations are also sampled three times for 2 min where Bay Scallops have historically been found. A set of three fixed stations, two in New River and one in Topsail Sound, are towed three times for 2 min with a scallop dredge beginning in 2009 in areas south of Bogue Sound. Sampling also occurs at five fixed stations and five non-core stations off Hatteras Island. Bay Scallops are collected with a rake or by hand for 10 1-m² samples within the station in Pamlico Sound. The PVC 1-m² quadrat is randomly placed 10 separate times within the area. Catch per unit effort (CPUE) is defined as the number of Bay Scallops (juvenile and adult combined) per 1-min tow, if a dredge is used, or per quadrat. Additional stations (non-fixed) are sampled in most areas dependent on Bay Scallop abundance at the given time of year. The natural log (ln) of the catch per unit effort (lnCPUE), measured as the number of Bay Scallops per min (dredges) and number of Bay Scallops per meter squared (quadrat), is applied to each sample location, making each station comparable in an area. This standardized lnCPUE also smooths variability in the data, reducing the influence of a few exceptionally high catches, which provides a more accurate estimate of average abundance. A constant of 0.1 is added to all catches so that tows/quadrats with zero catches can be included in the estimate of the mean. All tows/quadrats taken at a station are averaged to get a single value for each station and are referred to as a sample. Each sample is averaged to get the estimated mean lnCPUE and standard deviation for the October-December time period

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for all areas except Pamlico Sound and for the January time period for Pamlico Sound to produce indices of abundance (Figures 1 and 2).

In all scallop dredge samples, parameters such as latitude and longitude, salinity (ppt) and temperature (°C), and dissolved oxygen (mg/L), water clarity/turbidity (cm), bottom composition, and sediment size are recorded at the end of the first tow. All scallops for each tow are enumerated separately. Any other economically important species are enumerated and measured. Seagrass species are identified if present. Thirty adult scallops (≥ 40 mm shell height; 1½ in) are randomly selected from the total and taken back to the lab. Shell height (mm) of the bottom shell and meat weight (g) and viscera weight (g) are recorded. Twelve scallops from the subsample are randomly selected to measure gonad weight (g) and condition.

In the Pamlico Sound, sampling station latitude and longitude, surface and bottom salinity (ppt), temperature (°C), and dissolved oxygen (mg/L) are recorded at the first sample quadrat. All scallops for each m² are enumerated separately, measured (shell height, mm) in the field and returned to the water. Seagrass species identification is recorded for each station. No bycatch information is collected in Pamlico Sound and no additional meat, gonad, or viscera workup is completed for this region.

Trends in the past 10 years show that Bay Scallop abundance is low in all regions except for a 3-year period from 2020 to 2022 in Core Sound (Figures 1, 2, and 3). There was an increase in Bay Scallop abundance in Core Sound in 2020, resulting in an open harvest season at the 50% progressive trigger level (Tables 1 and 4). This increasing trend in Core Sound continued in 2021 and 2022. In 2023, relative abundance in Core Sound dropped back to the historically low levels observed prior to 2020, but 2024 sampling shows that scallop abundances there may be increasing again. Back Sound and areas south also showed a decline in 2023 and 2024. Bogue Sound relative abundance remained relatively stable in 2023 compared to previous years but showed continued decline in 2024. Pamlico Sound showed a significant increase in 2024 to the highest levels observed since 2010, but surveys in January 2025 indicate scallop abundance there is declining again.

Table 4. DMF fishery independent Bay Scallop monitoring program annual lnCPUE and SE. Pamlico Sound sampling is conducted in January with a 1-m² quadrat, all other areas are sampled in October with a scallop dredge.

Year	Pamlico Sound		Core Sound		Back Sound		Bogue Sound		South	
	lnCPUE	SE	lnCPUE	SE	lnCPUE	SE	lnCPUE	SE	lnCPUE	SE
2006			-2.3	0	-1.54	0.5	-1.02	0.34		
2007			-1.24	0.5	-2	0.3	-1.57	0.34		
2008			2.94	0.35	-1.41	0.4	1.21	0.57		
2009	-0.18	0.79	-1.01	0.42	-1.31	0.45	1.34	0.27	0.94	0.75
2010	0.32	0.67	-0.54	0.39	-1.1	0.54	-1.12	0.54	-2.3	0
2011	-1.99	0.13	-0.63	0.57	0.83	0.26	0.38	0.34	-1.77	0.37
2012	-1.66	0.26	-1.71	0.38	-0.56	0.78	1.18	0.25	-0.91	0.36
2013	-1.21	0.11	-2.3	0	-2.3	0	-0.41	0.71	-1.19	0.42
2014	-1.54	0.31	-2	0.3	-1.01	0.42	-2	0.2	-1.64	0.34
2015	-1.86	0.39	-2.14	0.16	-2.06	0.16	-1.8	0.19	-1.69	0.16
2016	-2.29	0.01	-1.93	0.25	-1.94	0.19	-1.87	0.16	-2	0.2
2017	-2.3	0	-2.18	0.12	-1.55	0.25	-1.97	0.14	-0.75	0.26
2018	-2.21	0.08	-2.02	0.75	-2.18	0.46	-2.3	0	-2.3	0
2019	-2.26	0.24	-2.06	0.16	-2.3	0	-2.05	0.11	-2.19	0.09
2020	-2.26	0.24	-0.07	0.49	-2.02	0.19	-1.96	0.14	-1.5	0.26
2021	-2.26	0.24	0.87	0.74	-0.18	0.92	-1.81	0.2	-1.84	0.31
2022	-2.21	0.06	0.62	1.01	-0.84	0.66	-1.81	0.19	-0.55	0.75
2023	-1.32	0.14	-2.02	0.2	-1.62	0.29	-1.66	0.28	-1.91	0.24
2024	-1.11	0.15	-0.91	0.47	-1.58	0.32	-2.1	0.14	-2.3	0
2025	-1.66	0.15	-1.51	0.07	-0.70	0.10	-2.00	0.03	-1.99	0.10

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RESEARCH NEEDS

The list below is presented in order as it appears in Amendment 2 of the Bay Scallop FMP.

Proper management of the Bay Scallop resource cannot occur until some of these research needs are met. The research recommendations include:

- Develop better methods to quantify the population including the means to have more precise measures of spatial and temporal variability both within and between sound scales.
- Identify viable stock enhancement techniques.
- Continue to identify strategic coastal habitats that will enhance protection of Bay Scallops and accelerate mapping of all shell bottom in North Carolina.
- Develop surveys of recruitment and spat settlement and identify critical areas for these.
- Identify the role water quality and nutrient loading has in failed recruitment and develop methods for improvement.

MANAGEMENT

The current management strategy for the Bay Scallop fisheries is to allow the DMF Director to open a region to Bay Scallop harvest when sampling indicates Bay Scallop abundance is at 50% of the InCPUE level it was in 1984-1985 in the main harvest areas (Core, Bogue, and Back sounds; Table 1). A separate sampling indicator for re-opening was developed in 2009 for Pamlico Sound (Table 1). Trip limits and fishing days progressively increase if sampling shows Bay Scallop abundance is at 75% or 125% of 1984-1985 InCPUE levels (Tables 2 and 3). The open season may occur from the last Monday in January through April 1 to ensure spawning is complete and the economic yield is at an optimum for fishermen. See Table 5 for management strategies and the status on the implementation of each in Amendment 2.

Submerged aquatic vegetation serves as an essential nursery habitat and important refuge for bay scallops, but SAV extent has continued to decline and shifted towards more patchy and fragmented meadows (Field et al. 2026). DEQ has committed to protect and restore 191,000 acres of submerged aquatic vegetation coastwide (NCDMF 2021). The 2026 Amendment to the Coastal Habitat Protection Plan will continue to pursue protecting SAV by improving water clarity, which can limit SAV growth. The water clarity standard developed through the DWR Nutrient Criteria Development Plan Process is expected to be presented to the Environmental Management Commission for a vote in 2027. The amendment will also illustrate the ecological conditions, logistical considerations, and regulatory framework to determine when active restoration is appropriate. In 2023, the Marine Fisheries Commission unanimously passed a motion to request DMF to work with the Habitat and Water Quality Advisory Committee to examine and develop more comprehensive SAV management options related to all activities under MFC authority. Following this motion, the 2026 Amendment to the CHPP will summarize the MFC's broad statutory authority, MFC SAV protections to date, outline potential rule changes, and explore the potential for habitat-based rule framework for the MFC to be developed in coordination with the Habitat and Water Quality Advisory Committee.

Table 5. Summary of the management strategies and their implementation status from Amendment 2 of the Bay Scallop Fishery Management Plan.

Management Strategy	Implementation Status
ENVIRONMENTAL CONCERNS	
<i>Status quo</i> (manage fishing gear based on scallop densities)	No action required
Continue to support CHPP recommendations that enhance protection of existing Bay Scallop habitat	No action required; Already support the CHPP

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Management Strategy	Implementation Status
Support programs that enhance Bay Scallop habitat by planting sea grass or other suitable settlement substrate	No action required; Already support the CHPP
Identify and designate SHAs that will enhance protection of the Bay Scallop	Ongoing through CHPP implementation plan
Remap and monitor SAV coverage in North Carolina to assess distribution and change over time.	Ongoing through CHPP implementation plan
Restore coastal wetlands to compensate for previous losses and enhance water quality conditions for the Bay Scallop	Ongoing through CHPP implementation plan
Work with CRC to revise shoreline stabilization rules to adequately protect riparian wetlands and shallow water habitat and significantly reduce the rate of shoreline hardening	Ongoing through CHPP implementation plan
Develop and implement a comprehensive coastal marina and dock management plan and policy to minimize impacts to SAV and other fish habitats	Ongoing through CHPP implementation plan
Evaluate dock criteria siting and construction to determine if existing requirements are adequate for SAV survival and growth, and modify if necessary	Ongoing through CHPP implementation plan
Assess the distribution, concentration, and threat of heavy metals and other toxic contaminants in freshwater and estuarine sediments and identify the areas of greatest concern to focus water quality improvement efforts	Ongoing through CHPP implementation plan
Shallow areas where trawling is currently allowed should be re-examined to determine if additional restrictions are necessary	Ongoing through CHPP implementation plan
Accelerate and complete mapping of all shell bottom in coastal North Carolina	Ongoing through CHPP implementation plan
Improve methods to reduce sediment and nutrient pollution from construction sites, agriculture, and forestry	Ongoing through CHPP implementation plan
Reduce impervious surfaces and increase on-site infiltration of storm water through voluntary or regulatory measures	Ongoing through CHPP implementation plan
Provide more incentives for low-impact development	Ongoing through CHPP implementation plan
Aggressively reduce point source pollution from wastewater through improved inspections of wastewater treatment facilities, improved maintenance of collection infrastructure, and establishment of additional incentives to local governments for wastewater treatment plant upgrading	Ongoing through CHPP implementation plan
Aggressively reduce point and non-point nutrient and sediment loading in estuarine waters, to levels that will sustain SAV habitat, using regulatory and non-regulatory actions	Ongoing through CHPP implementation plan

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Management Strategy	Implementation Status
ENVIRONMENTAL CONCERNS	
Provide proper disposal of unwanted drugs, reduce insecticide and heavy metal run-off, and develop technologies to treat wastewater for antibiotics and hormones	Ongoing through CHPP implementation plan
Discourage use of detergents in coastal waters, especially detergents with antimicrobial components	Ongoing through CHPP implementation plan
INSUFFICIENT DATA	
Support improving the reliability of the data for the recreational scallop harvest	Ongoing through recreational shellfish survey, but limited to CRFL holders
MANAGEMENT	
Eliminate the Aug 1 through Sept 15 season open period in rule	Rule change required to 15A NCAC 03K .0501; Rule change completed on May 1, 2015
Expand sampling in all regions and manage harvest conditionally in areas south of Bogue Sound until adequate sampling can determine a harvest trigger for management.	Existing authority
Continue current progressive triggers with adaptive harvest levels in all areas, except areas south of Bogue Sound, and modify harvest management measures as shown in Table 12.7 and Table 12.8 in the issue paper. And continue to improve the statistical rigor of the abundance index.	Existing proclamation authority
Keep dredges at the 75% trigger harvest level in Table 12.7	Existing proclamation authority
Modify the daily commercial harvest possession limit in Rule 15A NCAC 03K .0501 to a quantity of no more than 15 standard U.S. bushels per person per day not to exceed 30 standard U.S. bushels in any combined commercial fishing operation per day to be consistent with the adaptive management measures trip limits.	Requires rule change to rule 15A NCAC 03K .0501; Rule change completed on May 1, 2015
Exempt Bay Scallop harvest from leases from the regular season and harvest limits	Requires rule change to rules 15A NCAC 03K .0111, 03K .0206, 03K .0303, 03K .0501, 03K .0502, 03K .0507, 03K .0508, 03O .0501; Rule changes completed on May 1, 2015
Support an exemption from G.S. 113-168.4 (b) (3) when the sale is to lease or Aquaculture Operations permit holders for further rearing	Requires statutory change to G.S. 113-168.4; Not yet implemented
STOCK ENHANCEMENT	
Establish a pilot program with the Shellfish Research Hatchery to distribute cultured seed on private bottoms	Shellfish Hatchery staff has begun providing juveniles to interested private culturists
Contingent on results to distribute seed on private bottom, expand the pilot program to include public bottom	Dependent on results from previous management strategy.

MANAGEMENT PERFORMANCE AND FISHERY MANAGEMENT PLAN SCHEDULE RECOMMENDATIONS

Due to an extended period of low abundance and lack of open seasons in any area or sector Bay Scallops are diminished from decades past. It is not the lack of abundance but the lack of recovery in the last four decades to abundance levels seen prior to the red tide event in 1987 – 1988 that is of most concern. Bay Scallops are a short-lived species and have experienced large fluctuations in landings over time, presumably driven by environmental conditions (i.e., exposure at low tides, freezes, high freshwater run off, predation). They are patchy in nature and have not regained the population connectivity needed for higher reproductive success. This is compounded by long-term declines in submerged aquatic vegetation, of which they are heavily reliant on throughout their entire life cycle (NCDMF 2021).

The 2020 FMP update served as the formal review of Amendment 2 to the North Carolina Bay Scallop FMP. All management strategies in Amendment 2 will be maintained as outlined in the state FMP. Stock conditions will be monitored and reported through each subsequent annual FMP Review and the Marine Fisheries Commission will continue to receive the FMP review schedule annually. In 2024, the DEQ Secretary approved the division request to delay the plan review one year to reduce overlap in ongoing plan reviews and upon identification of no immediate need for management changes. As a result, the next comprehensive plan review was scheduled to begin in 2026. However, the division is requesting an additional one-year delay in the comprehensive review of the Bay Scallop FMP, such that the comprehensive review would begin in 2027. The 2026 Annual FMP Review of the current Bay Scallop data indicates no immediate need for management changes and delaying the plan review by one-year aligns review of the Bay Scallop FMP with the comprehensive review of the Shrimp FMP and development of an MFC rulemaking issue paper for protection of habitat within the MFC's authority, consistent with the N.C. Coastal Habitat Protection Plan (CHPP). The Bay Scallop FMP and the Shrimp FMP have historically addressed habitat issues, specifically protection of Submerged Aquatic Vegetation (SAV). With the one-year delay the next comprehensive review of the FMP is scheduled to occur in 2027

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