FISHERY MANAGEMENT PLAN UPDATE WAHOO AUGUST 2025

STATUS OF THE FISHERY MANAGEMENT PLAN

Fishery Management Plan History

FMP Documentation: June 2004

Amendment 1 July 2010 Amendment 2 April 2012 August 2014 Amendment 3 July 2014 Amendment 5 Amendment 6 January 2014 January 2016 Amendment 7 Amendment 12 June 2021 Amendment 10 May 2022 February 2024 Amendment 11

Comprehensive Review: None

The South Atlantic Fishery Management Council (SAFMC), in cooperation with the Mid-Atlantic (MAFMC) and New England (NEFMC) councils, developed a Dolphin/Wahoo Fishery Management Plan (FMP) for the Atlantic in 2004. The SAFMC adopted a precautionary and risk-averse approach to management for the wahoo fishery to maintain the status quo. The original FMP established no minimum size limit for wahoo in the Atlantic Exclusive Economic Zone (EEZ); established a commercial trip limit of 500 pounds; identified allowable gears in the fishery; and prohibited the use of longline gear to harvest wahoo in areas closed to the use of such gear for highly migratory species. Amendment 1 (2010) provided spatial information of SAFMC designated Essential Fish Habitat and Habitat Areas of Particular Concern relative to the dolphin wahoo fishery. Amendment 2 (SAFMC 2011) established acceptable Biological Catch (ABC), Annual Catch Limits (ACL), Accountability Measures (AM), modified the allocations for both commercial and recreational sectors, and established Annual Catch Targets (ACT) for the recreational sector. Amendment 3 (SAFMC 2014, 79 F.R. 19490) required federal dealer permits and changed the method and frequency of harvest reporting. In 2013, Amendment 5 (SAFMC 2013) was approved and adopted by the SAFMC and was the most comprehensive amendment to the Dolphin/Wahoo FMP, in terms of process updates. Amendment 5 updated the ACLs and AM for both sectors, as well as the ABC values and ACT for the recreational fishery as a result of improvements to the recreational catch estimation methods used by the Marine Recreational Information Program (MRIP). This amendment also set up an abbreviated framework procedure whereby modifications to the ACLs, ACTs, and AMs can be implemented by the National Oceanic and Atmospheric Administration (NOAA) Fisheries without a full FMP amendment. Amendment 7 (SAFMC 2015a) allowed for dolphin and wahoo fillets to enter the U.S. EEZ after lawful harvest in the Bahamas.

Amendment 12 was approved by the SAFMC at its September 2020 meeting and became effective June 6, 2021 (SAFMC 2020). Amendment 12 adds Bullet Mackerel and Frigate Mackerel to the Dolphin/Wahoo FMP and designates them as ecosystem component species. Amendment 10 was approved by the SAFMC at its September 2021 meeting and became effective May 2, 2022 (SAFMC 2020). Amendment 10 includes actions that accommodate updated recreational data from the MRIP by revising the annual catch limits and sector allocations for dolphin and wahoo. The amendment also contains actions that implement other management changes in the fishery including revising accountability measures, accommodating possession of dolphin and wahoo on vessels with certain unauthorized gears onboard, removing the operator card requirement, and reducing the bag limit/recreational vessel limit for dolphin and wahoo. Amendment 11 was approved by the SAFMC at its December 2023 meeting and became effective February 2024 (SAFMC

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2023). Amendment 11 is included in the Comprehensive Acceptable Biological Catch Control Rule Amendment which modifies the Acceptable Biological Catch (ABC) Control Rule to address scientific uncertainty, management risk, and rebuilding stocks. Amendment 11 specifies criteria and procedures for phase-in of ABC changes and carry-over of unused portions of annual catch limits.

There are multiple amendments currently under development by the SAFMC. Amendment 4 is included in the Joint Commercial Electronic Logbook Reporting Amendment and modifies reporting requirements for commercial logbooks in dolphin and wahoo fisheries. Amendments 13 and 14 are included in the Comprehensive Recreational For-Hire Limited Entry Amendment, which establishes limited entry for the for-hire components and improves for-hire reporting requirements in dolphin and wahoo fisheries.

To ensure compliance with interstate requirements, North Carolina also manages wahoo under the North Carolina Fishery Management Plan for Interjurisdictional Fisheries (IJ FMP). The goal of the IJ FMP is to adopt fishery management plans, consistent with N.C. law, approved by the MAFMC, SAFMC, or the Atlantic States Marine Fisheries Commission (ASMFC) by reference and implement corresponding fishery regulations in North Carolina to provide compliance or compatibility with approved fishery management plans and amendments, now and in the future. The goal of these plans, established under the Magnuson-Stevens Fishery Conservation and Management Act (federal council plans) and the Atlantic Coastal Fisheries Cooperative Management Act (ASMFC plans), are, like the goals of the Fisheries Reform Act of 1997, to "ensure long-term viability" of these fisheries (NCDMF 2015).

Management Unit

The management unit is the population of wahoo (*Acanthocybium solandri*) from the U.S. South Atlantic, the Mid-Atlantic, and the New England coasts in the 3 to 200-mile EEZ.

Goal and Objectives

The goal of the plan is to maintain the current harvest levels of wahoo and ensure that no new fisheries develop (SAFMC 2003 (a)). To achieve these goals, the following management objectives were identified:

- Address localized reduction in fish abundance. The councils remain concerned over the potential shift
 of effort by longline vessels to traditional recreational fishing grounds and the resulting reduction in
 local availability if commercial harvest intensifies.
- Minimize market disruption. Commercial markets (mainly local) may be disrupted if large quantities
 of dolphin are landed from intense commercial harvest or unregulated catch and landing by charter or
 other components of the recreational sector.
- Minimize conflict and/or competition between recreational and commercial user groups. If commercial
 longlining effort increases, either directing on dolphin and wahoo or targeting these species as a
 significant bycatch, conflict and/or competition may arise if effort shifts to areas traditionally used by
 recreational fishermen.
- Optimize the social and economic benefits of the dolphin and wahoo fishery. Given the significant importance of dolphin and wahoo to the recreational sector throughout the range of these species and management unit, manage the resources to achieve optimum yield on a continuing basis.
- Reduce bycatch of the dolphin fishery. Bycatch is a problem in the pelagic longline fishery for highly migratory species. Any increase in overall effort, and more specifically shifts of effort into nearer shore, non-traditional fishing grounds by swordfish and tuna vessels, may result in increased bycatch of non-target species. In addition, National Standard 9 requires that: "Conservation and management measures shall, to the extent practicable, (a) minimize bycatch and (b) to the extent bycatch cannot be avoided, minimize the mortality of such bycatch." Therefore, bycatch of the directed dolphin fishery must be addressed.
- Direct research to evaluate the role of dolphin and wahoo as predator and prey in the pelagic ecosystem.

• Direct research to enhance collection of biological, habitat, social, and economic data on dolphin and wahoo stocks and fisheries.

DESCRIPTION OF THE STOCK

Biological Profile

Wahoo is an epipelagic marine species and can be found worldwide in tropical and subtropical waters and extend seasonally into temperate waters. Wahoo are typically solitary but may form small loose aggregations (Collette and Nausen 1983). They gather around floating debris and flotsam, including sargassum, spending most of their time in water less than 200m in depth, and prefer water temperatures ranging from 17.5 to 27.5 degrees Celsius (63.5 – 81.5 degrees Fahrenheit; Theisen and Baldwin 2012). The species is presumed to be short lived (with a possible lifespan of up to or more than 5–6 years; Oxenford et al. 2003); there is much uncertainty in aging wahoo, and there has been no successful validation of presumed annuli or daily growth checks in otoliths to date. In addition, wahoo grow rapidly, with fish captured off North Carolina reaching a mean length of 44 inches by approximately age-1 (Hogarth 1976). The state record for wahoo was caught off Ocracoke in 1994 and weighed 150 pounds; however, fish landed in North Carolina weigh on average approximately 27 pounds. Wahoo become sexually mature during their first year, at around 34 inches for males and 40 inches for females (Hogarth 1976). They are considered batch spawners, meaning they will spawn many times throughout the spawning season, maximizing the survival of larval fish. Spawning occurs offshore of North Carolina around open-ocean currents from June to August, with a peak in June and July (Hogarth 1976).

Stock Status

The stock status of wahoo in the Western Atlantic is unknown.

Stock Assessment

A stock assessment is not available for this species.

DESCRIPTION OF THE FISHERY

Current Regulations

The North Carolina Division of Marine Fisheries (DMF) currently complements the management measures of the Dolphin/Wahoo FMP through rule (15A NCAC 03M .0517). It is unlawful to possess for recreational purposes more than two wahoo per person per day taken by hook and line. For commercial fishing, there is a 500-pound trip limit (landed head and tail intact). It is unlawful for a commercial fishing operation to take or possess or sell a commercial trip limit of wahoo without a Federal Commercial Dolphin/Wahoo Vessel Permit. Commercial vessels federally permitted in another fishery are allowed to land up to 200 pounds of dolphin and wahoo combined.

Commercial Fishery

Commercial landings of wahoo are reported through the mandatory DMF Trip Ticket program. Landings since 1986 have fluctuated with a low of 6,014 pounds in 1986 and a high of 40,731 pounds in 1995 (Table 1; Figure 1). In the past 10 years, landings have averaged approximately 17,092 pounds; commercial landings in 2024 (7,914 pounds) were lower than the average.

Table 1. Recreational harvest (number of fish landed and weight in pounds) and releases (number of fish) and commercial harvest (weight in pounds) of wahoo from North Carolina, 1986–2024.

		Recreation	nal	Commercial		
Year	Number	Number	Weight	Weight	Total Weight	
	Landed	Released	Landed (lb)	Landed (lb)	Landed (lb)	
1986	11,085	-	21,298	6,014	480,416	
1987	6,400	42	172,708	15,827	188,535	
1988	2,043	_	14,342	19,783	34,125	
1989	6,674	-	194,287	9,921	204,208	
1990	5,290	-	114,060	16,653	130,713	
1991	5,068	17	121,382	18,620	140,002	
1992	6,326	1,061	1,726,842	14,383	1,741,225	
1993	7,673	-	208,325	24,121	232,446	
1994	12,182	1,286	308,986	20,319	329,305	
1995	21,726	14	476,289	40,731	517,020	
1996	15,259	1,300	397,335	26,675	424,010	
1997	19,587	152	464,335	20,628	484,963	
1998	11,195	51	253,128	22,600	275,728	
1999	17,341	-	387,342	28,963	416,305	
2000	18,183	1,126	412,824	19,905	432,729	
2001	17,889	-	473,926	20,503	494,429	
2002	32,783	398	1,056,010	19,952	1,075,962	
2003	21,274	-	662,567	17,222	679,789	
2004	61,153	-	2,220,765	22,006	2,242,771	
2005	41,364	-	1,249,160	14,980	1,264,140	
2006	21,834	594	490,904	16,426	507,330	
2007	47,890	-	1,495,127	24,306	1,519,433	
2008	21,777	-	527,736	11,643	539,379	
2009	42,129	48	1,696,717	16,397	1,713,114	
2010	19,703	2,532	571,575	12,626	584,201	
2011	21,501	40	611,319	15,870	627,189	
2012	37,423	12	994,195	23,521	1,017,716	
2013	11,951	337	319,866	23,380	343,246	
2014	29,362	22	804,473	22,783	827,256	
2015	36,920	608	983,232	18,380	1,001,612	
2016	39,565	5	1,056,969	25,393	1,082,362	
2017	30,305	-	842,604	28,963	871,567	
2018	10,690	182	280,644	22,619	303,263	
2019	17,098	23	454,391	31,494	485,885	
2020	19,055	87	462,937	12,079	475,016	
2021	9,760	-	244,078	7,343	251,421	
2022	9,657	-	232,436	7,924	240,360	
2023	20,434	148	379,586	8,808	388,394	
2024	17,214	_	406,136	7,914	414,050	
Mean	20,635	438	621,639	18,915	640,554	

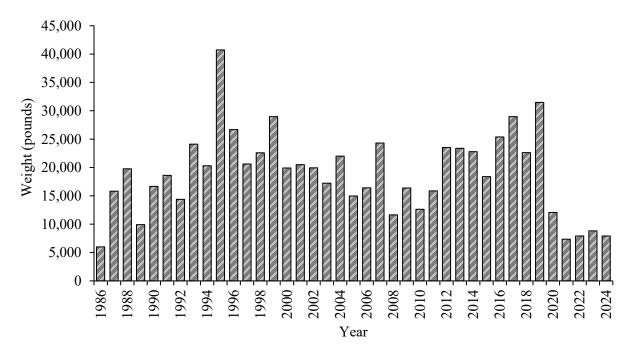


Figure 1. Annual commercial landings in pounds of wahoo in North Carolina, 1986–2024.

Recreational Fishery

Recreational landings of wahoo are estimated from the MRIP. Recreational estimates across all years have been updated and are now based on the MRIP new Fishing Effort Survey-based calibrated estimates. For more information on MRIP see https://www.fisheries.noaa.gov/topic/recreational-fishing-data.

Landings of wahoo, on average, have decreased in the last 10 years (2015–2024 average of 534,301 pounds compared to the 2005–2014 average of 876,107 pounds). After peaking in 2004 (2,220,765 pounds), wahoo landings have fluctuated, declining to low of 232,436 pounds in 2022 (Table 1; Figure 2). Landings increased from 379,586 pounds in 2023 to 406,136 pounds in 2024.

The DMF offers award citations for recreational fishermen who land wahoo greater than 40 pounds. After a period of high, stable number of citations from 2012–2019 (750 citations per year average), the total number of citations awarded through the North Carolina Saltwater Fishing Tournament decreased in 2020 (527 citations), and 2021 (310 citations) before increasing in 2022 (462 citations), then decreasing again in 2023 (388 citations) and 2024 (233 citations; Table 2; Figure 3).

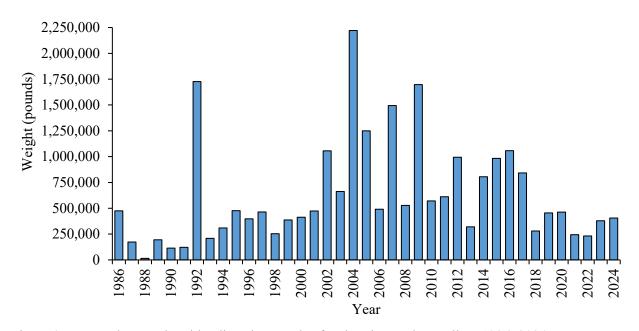


Figure 2. Annual recreational landings in pounds of wahoo in North Carolina, 1986–2024.

Table 2. Total number of awarded citations for wahoo (>40 pounds landed) annually from the North Carolina Saltwater Fishing Tournament, 1991–2024.

Year	Citations	Year	Citations
1991	247	2008	327
1992	349	2009	377
1993	390	2010	419
1994	422	2011	358
1995	400	2012	673
1996	378	2013	737
1997	391	2014	718
1998	474	2015	697
1999	493	2016	694
2000	706	2017	978
2001	501	2018	719
2002	537	2019	786
2003	448	2020	527
2004	827	2021	310
2005	680	2022	462
2006	614	2023	388
2007	913	2024	233

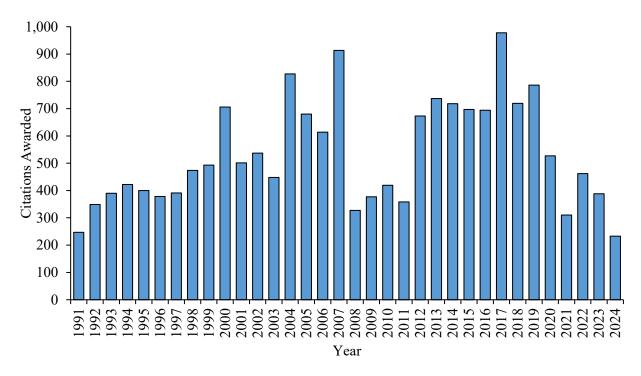


Figure 3. Total number of awarded citations for wahoo (>40 pounds landed) annual from the North Carolina Saltwater Fishing Tournament, 1991–2024.

MONITORING PROGRAM DATA

Fishery-Dependent Monitoring

Fishery dependent length-frequency information for the commercial wahoo fishery in North Carolina is collected by fish house samplers, specifically through DMF programs 438 (Offshore Live Bottom Fishery) and 439 (Coastal Pelagic). The number of wahoo samples obtained by fish house samplers is generally low, ranging from 1 to 101 samples each year from 1986 to 2024; this is due to it being an incidental catch in other fisheries. In 2024, 14 wahoo lengths were obtained, an increase from the previous year (12 samples in 2023) and above the average number of samples (12 samples; Table 3). The average size of wahoo sampled from the commercial fishery decreased in 2024 (47.1 inches fork length (FL)) from the previous year (50.7 inches FL) and was below the time series average (49.2 inches FL; Table 3). The maximum size of wahoo sampled from the commercial fishery increased in 2024 (62.2 inches FL) from the previous year (61.4 inches FL) and was above the time series average (59.3 inches FL; Table 3).

Length and weight information for the recreational fishery are collected through the MRIP dockside sampling. The average size of wahoo sampled from the recreational fishery was larger in 2024 (45.1 inches FL) compared to the previous year (43.3 inches FL) and overall has remained relatively constant throughout the time series (Table 3). The minimum wahoo size sampled from the recreational fishery was much smaller in 2024 (5.2 inches FL) from the previous year (27.8 inches FL). The maximum wahoo size sampled from the recreational fishery decreased in 2024 (53 inches FL) from the previous year (61.2 inches FL in 2023).

Due to so few commercial samples, there was no modal length for the commercial fishery in 2024; however, in 2019, the commercial modal length was 44 inches FL. The modal length for the wahoo recreational fishery in 2024 was 52 inches FL (Figure 4). On average, the recreational fishery harvests larger maximum sizes of wahoo than the commercial fishery (Table 3; Figure 5); the average maximum length of wahoo sampled from the recreational fishery is 67.7 inches FL, compared to an average of 59.3 inches FL from

the commercial fishery. However, on average, the commercial fishery harvests similar size fish (49.2 inches FL) to the recreational fishery (47.4 inches FL; Table 3).

Table 3. Mean, minimum, and maximum lengths (fork length, inches) of wahoo collected from the commercial and recreational fisheries, 1986–2024.

	Commercial					Recreational			
Year	Mean	Minimum	Maximum	Total	Mean	Minimum	Maximum	Total	
	Length	Length	Length	Number	Length	Length	Length	Number	
				Measured				Measured	
1986	51.2	47.6	55.9	3	53.2	31.0	64.0	28	
1987	36.2	36.2	36.2	1	46.6	24.0	72.4	72	
1988	53.2	39.8	65.4	15	47.9	28.9	72.8	96	
1989	53.3	41.9	72.0	20	46.8	28.3	59.8	91	
1990	54.6	41.7	68.3	7	44.5	16.9	59.6	143	
1991	47.9	41.3	53.5	5	45.6	21.1	64.2	105	
1992	55.0	42.9	70.3	11	47.3	29.5	66.0	139	
1993	45.3	38.4	57.1	15	46.9	21.9	71.0	154	
1994	53.5	40.9	63.4	4	47.0	4.3	66.5	320	
1995	51.7	39.4	60.4	6	45.4	3.9	72.1	391	
1996	56.5	46.5	63.0	4	48.0	25.6	67.5	253	
1997	-	-	-	0	45.6	23.2	70.6	302	
1998	-	-	-	0	45.5	28.2	61.0	327	
1999	51.9	32.3	65.0	11	44.7	31.7	68.5	275	
2000	49.8	40.9	57.1	5	44.9	33.1	83.5	247	
2001	45.5	41.7	50.0	3	46.1	36.0	77.1	249	
2002	41.3	41.3	41.3	1	48.0	33.0	68.0	260	
2003	52.9	44.5	61.8	4	48.2	37.3	68.0	58	
2004	41.7	31.9	50.0	4	52.3	35.6	66.1	151	
2005	55.1	48.8	62.6	8	48.1	34.4	67.2	75 27	
2006	61.4	61.0	61.8	2	45.0	28.2	67.3	87	
2007	26.7	24.6	29.4	4	50.4	24.3	62.0	110	
2008	44.8	40.9	52.2	3	46.1	30.3	68.0	113	
2009	45.4	39.5	52.0	10	53.6	34.0	68.2	145	
2010	50.4	38.1	87.3	6	49.0	28.0	67.6	184	
2011 2012	47.9 49.3	41.1	63.4	16 101	49.0 48.2	31.0 32.0	68.1 70.6	227 393	
2012	49.3	35.4	70.0 49.6	2				393 97	
2013	46.2	41.3 39.7	54.3	30	48.4 48.2	39.8 26.0	65.6 59.0	133	
2014	53.2	50.3	56.5	8	46.2 47.9	31.7	78.0	135	
2015	49.8	39.5	68.3	18	48.1	30.9	62.6	211	
2017	54.4	50.0	60.0	4	48.8	36.3	68.0	163	
2017	53.0	35.9	69.5	14	47.7	28.1	68.5	126	
2019	55.5	41.7	71.1	50	47.1	32.1	78.4	104	
2019	46.9	35.0	65.7	5	46.9	26.0	70.5	93	
2020	48.3	43.6	52.6	4	46.0	26.0	70.3	39	
2021	46.3	41.0	53.4	5	47.4	5.6	68.0	59	
2023	50.7	39.6	61.4	12	43.3	27.8	61.2	26	
2023	47.1	31.9	62.2	14	45.1	5.2	53.0	11	
2027	7/.1	51.7	02.2	17	ਜੁ.1	5.2	55.0	11	

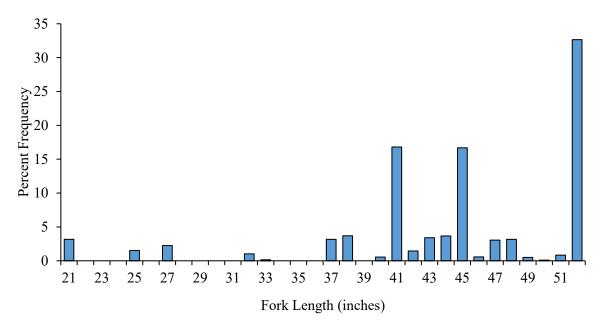


Figure 4. Recreational length frequency distribution for wahoo harvested in 2024.

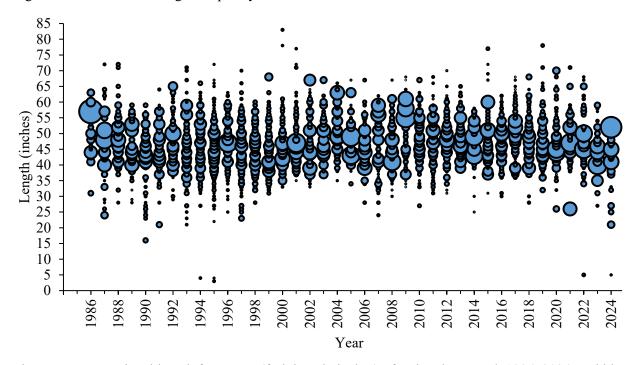


Figure 5. Recreational length frequency (fork length, inches) of wahoo harvested, 1986–2024. Bubbles represent fish at length and the bubble size is proportional to the number of fish at that length.

Fishery-Independent Monitoring

Currently, DMF does not have any fishery-independent sampling programs that target or catch wahoo in great numbers.

RESEARCH NEEDS

The following are research and management needs as determined by the SAFMC and outlined in the FMPs for pelagic Sargassum habitat and the dolphin/wahoo fishery (SAFMC 2002; SAFMC 2003 (b)).

Essential Fish Habitat research needs for wahoo in order of priority from highest to lowest:

- What is the areal and seasonal abundance of pelagic Sargassum off the southeast U.S.?
- Develop methodologies to remotely assess Sargassum using aerial or satellite technologies (e.g., Synthetic Aperture Radar)
- What is the relative importance of pelagic Sargassum weedlines and oceanic fronts for early life stages of wahoo?
- Are there differences in wahoo abundance, growth rate, and mortality?
- What is the age structure of all fishes that utilize pelagic Sargassum habitat as a nursery and how does it compare to the age structure of recruits to pelagic and benthic habitats?
- Is pelagic Sargassum mariculture feasible?
- Determine the species composition and age structure of species associated with pelagic Sargassum when it occurs deeper in the water column.
- Additional research on the dependencies of pelagic Sargassum productivity on the marine species using it as habitat.
- Quantify the contribution of nutrients to deepwater benthic habitat by pelagic Sargassum.
- Studies should be performed on the abundance, seasonality, life cycle, and reproductive strategies of Sargassum and the role this species plays in the marine environment, not only as an essential fish habitat, but as a unique pelagic algae.
- Research to determine impacts on the Sargassum community, as well as the individual species of this
 community that are associated with, and/or dependent on, pelagic Sargassum. Human induced (tanker
 oil discharge; trash) and natural threats (storm events) to Sargassum need to be researched for the
 purpose of protecting and conserving this natural resource.
- Develop cooperative research partnerships between the Council, NOAA Fisheries Protected Resources Division, and state agencies since many of the needs to (a) research pelagic Sargassum, and (b) protect and conserve pelagic Sargassum habitat, are the same for both managed fish species and listed sea turtles.
- Direct specific research to further address the association between pelagic Sargassum habitat and posthatchling sea turtles

Biological research needs for wahoo in order of priority from highest to lowest:

- Additional data are needed to develop and/or improve estimates of growth, fecundity, etc.
- There are limited social and economic data available. Additional data need to be obtained and evaluated to better understand the implications of fishery management options.
- Trophic data should be considered in support of an ecosystem management approach.
- Essential fish habitats for dolphin and wahoo need to be identified.
- An overall design should be developed for future tagging work. In addition, existing tagging databases should be examined.
- Establish a list serve for dolphin and wahoo which would facilitate research and the exchange of information.

MANAGEMENT

In North Carolina, wahoo is included in the North Carolina IJ FMP, which defers to management under the SAFMC FMP requirements. The SAFMC approved a FMP for wahoo in 2004 and it is currently managed under Amendment 5 (SAFMC 2013), Amendment 7 (SAFMC 2015a), Amendment 12 (SAFMC 2020), and Amendment 10 (SAFMC 2021).

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