

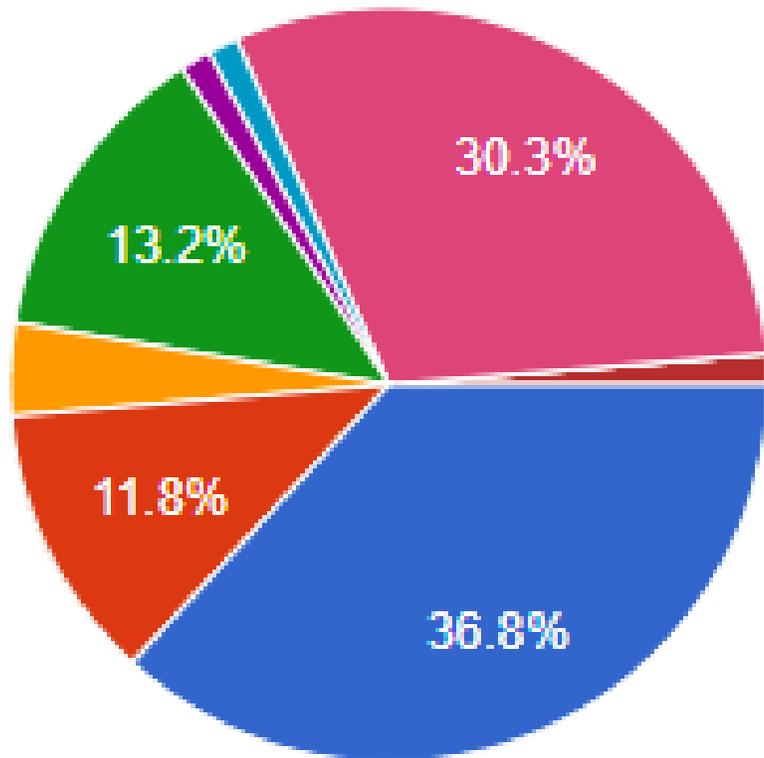
# Jordan Lake Stakeholder Meeting

February 2023



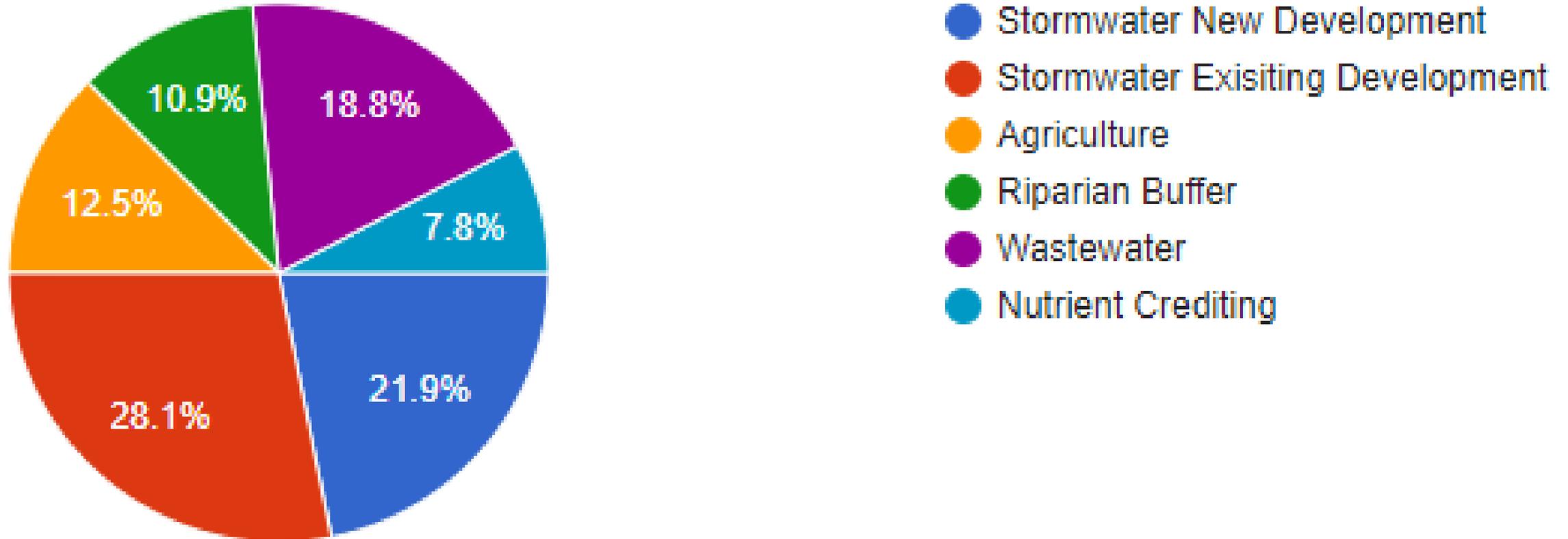
# Who is in the room/online RSVP survey

- Affiliations



# Interests in the room/online RSVP survey

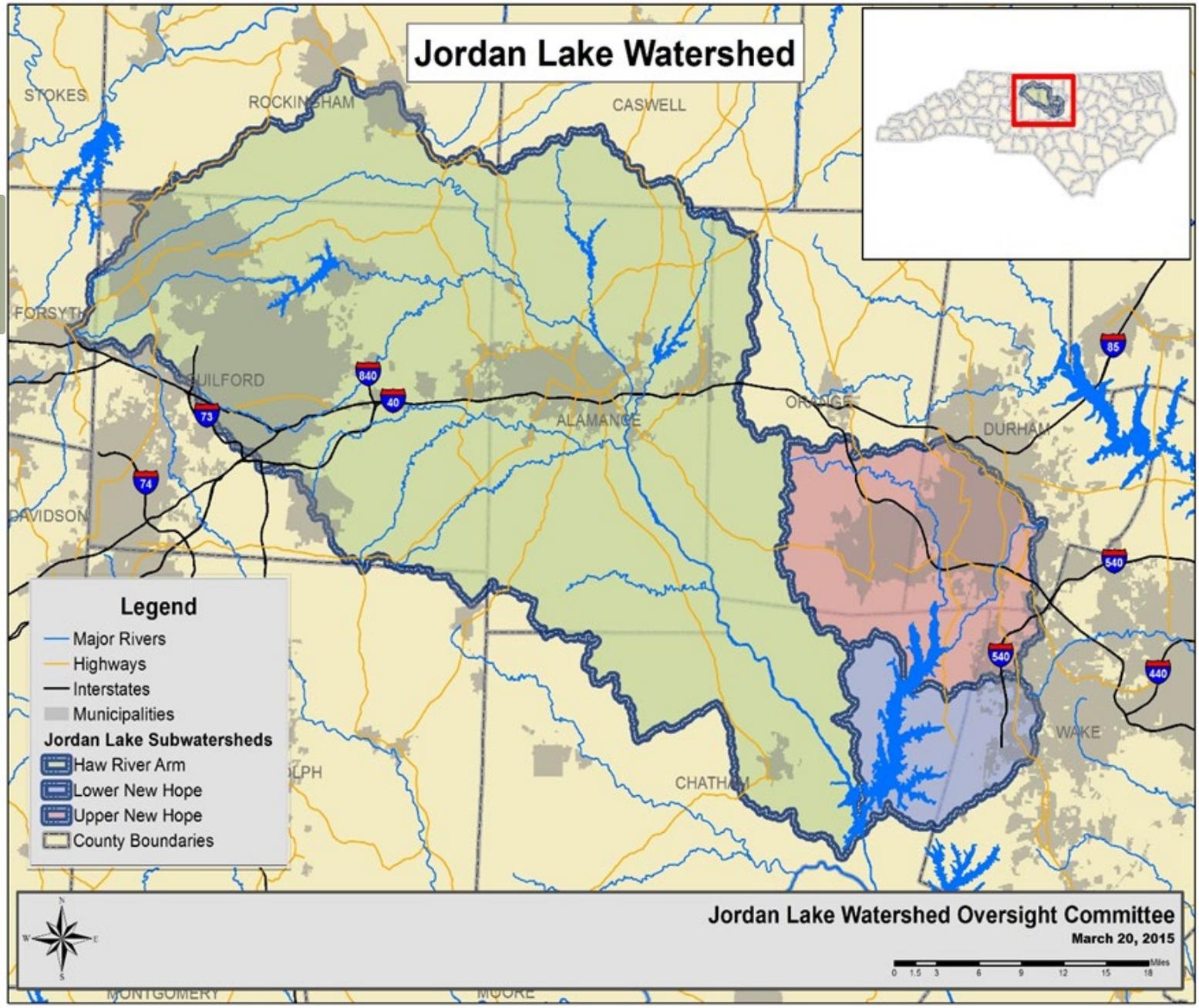
- Primary area of Interest



# Jordan Lake Watershed



Haw  
Sub-watershed



Upper New Hope  
sub-watershed

Lower New Hope  
sub-watershed

# Today's Meeting Purpose

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Inform stakeholders about the Jordan rule readoption process.

Reorient stakeholders to the 2023 Jordan Lake model results and watershed research.

**Solicit input on feasible load reduction targets for desired outcomes.**

Discuss initial Jordan Rules challenges and concept alternatives.

# Process and Purpose

## Jordan Nutrient Rule Readoption



# History of Jordan Lake

- 1981 – Impoundment of reservoir began
- 1983 – EMC declared Jordan Lake ‘nutrient sensitive’
- **1997 – SL 1997-458 HB 515 Clean Water Responsibility and Environmentally Sound Policy Act – required EMC to develop plans for reducing nutrient loads to nutrient sensitive waters**
- 2002, 2005 – Jordan Lake arms deemed impaired
- 2003-05 – DEQ conducts stakeholder process and draft rules
- 2007 – EPA approves Jordan Lake TMDL for TN and TP
- 2009 – DEQ rule implementation and start of several rule modifications, delays or bans
- 2016 – SL 2016-94 UNC Collaboratory established, studies mandated, stormwater rules iced
- 2017 – JLOW initiative started; 2022 – JLOW non-profit incorporated
- 2023 – Collaboratory-mandated Jordan Lake Model completed

# EMC responsibility to manage nutrient pollution

- EMC has obligations to issue regulations per the Clean Water Act and State statutes including SL 1997-458.
- Clean Water Act:
  - Water quality criteria – Chlorophyll-a criterion
  - Section 303(d) list of impaired waters and 305(b) water quality reports – Integrated Report (IR)
  - TMDL or Alternative: A TMDL is the calculation of the maximum amount of a pollutant allowed to enter a waterbody so that the waterbody will meet and continue to meet water quality standards for that particular pollutant
- **1978 – Chlorophyll-a criterion: 40ug/L (10/90)**
- **Nutrient Rules are carrying out requirements of the Jordan TMDL**

# Rule Making Process

2024

- Informal Content Development:
  - \* **DWR stakeholder engagement**
  - \* DWR rule drafts and internal review
  - \* Stakeholder groups review rule language

2025

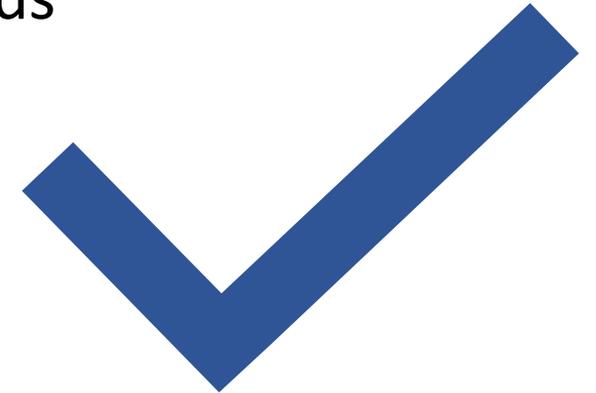
- Formal Rulemaking Process:
  - \* **Submit rules to EMC Water Quality Committee, request to proceed**
  - \* **Fiscal Analysis, Office of State Budget and Management approves**
  - \* Request Environmental Management Commission approval to proceed
  - \* Public comment period
  - \* Hearing Officers deliberations

2026

- \* **Environmental Management Commission adopts**
- \* **Rules Review Commission approves**

# Possible Elements of a Rule

- Purpose
- Agency for Accountability
- Applicability - Who Is Regulated, Activity Types, Geographic Area, ...
- Performance or Technology-Based Compliance Standards
  - Possible Set of Eligible Practices
  - Possible Pace of Implementation
  - Possible Staging of Compliance
- Implementation Rollout, Later Steps, Contingencies
- Reporting Requirements
- Enforcement Mechanisms





# Stakeholder Engagement

**Purpose:** elicit feedback on current rule implementation and **develop feasible rule concepts.**

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**In this process, YOU as stakeholders have the opportunity...**

1. To gain **deeper understanding of** the water quality need; the state's legal mandate to take action; and the components of a strategy considered necessary to improve water quality.
2. To work together & with DWR to develop draft proposals **for fair, reasonable and proportionate strategies to** reduce phosphorus and nitrogen inputs into Jordan Lake watershed

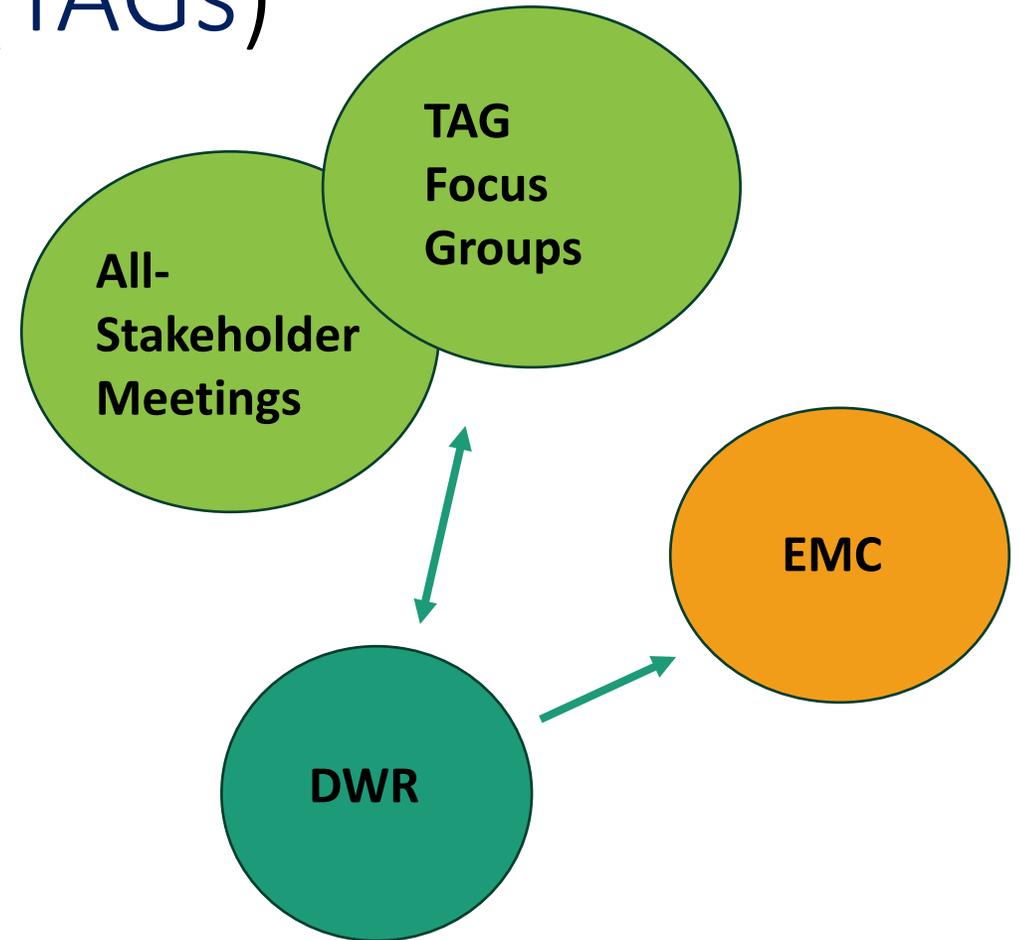
# Technical Advisory Groups (TAGs)

**ROLE:** To generate recommendations to the state on regulations & other actions to improve the water quality of Jordan Lake.

**WHO:** stakeholders who have most knowledge &/or investment in rule outcomes. **Subject Matter Experts.** Consistent participation requested.

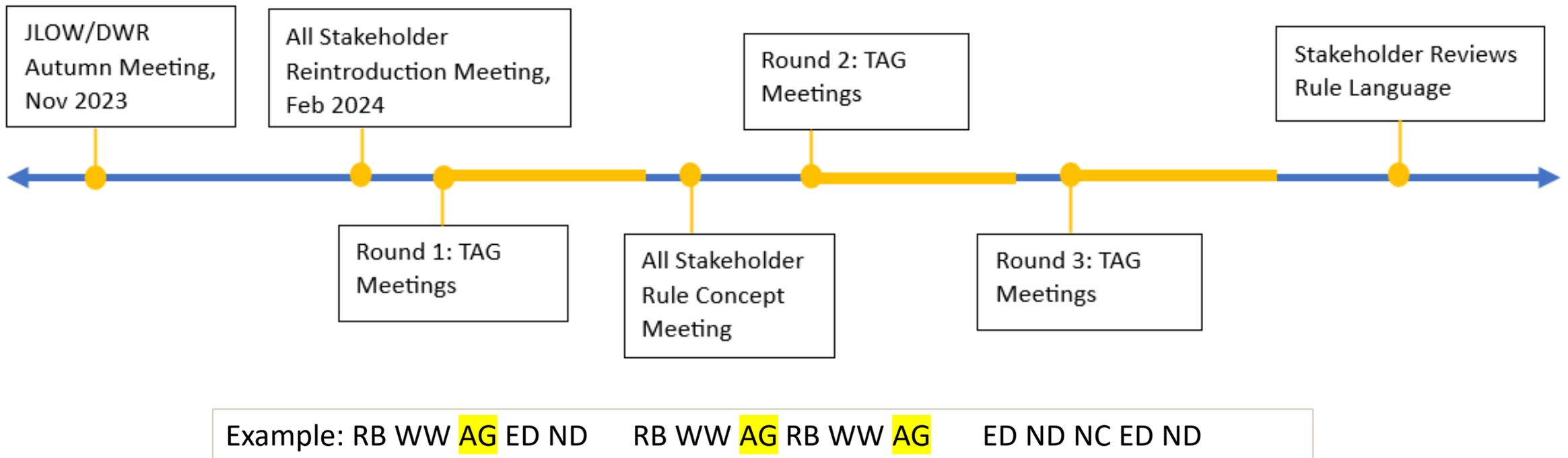
**WHAT:** Five teams: Agriculture; Wastewater; Existing Development Stormwater; New Development Stormwater, Riparian Buffers, \*Nutrient Credits.

**WHEN:** Virtual meetings per Rule. Beginning April 2024.



# Stakeholder Meeting Timeline: 2024

- 3 All Stakeholder Meetings
- 3 Rounds Technical Advisory Group Meetings
  - 3 meetings for each of the 5 Rules, 1 meeting for Nutrient Trading



# Facilitation Team: DSC

## ROLES

- Neutral convener for the process
- Ensure equitable participation

**WHO:** A team of professional facilitators from DSC



# Responsibilities of TAG Participants

1. Make all **reasonable efforts to attend all meetings** that are scheduled with adequate notice.
2. In meetings, **explain interests openly and fully**, and look for mutually beneficial solutions.
3. **Follow through on commitments**, such as reading provided background documents and reviewing draft rule concepts.
4. **Report back to the groups they represent.** Bring their organization's feedback or unresolved issues to the relevant team.

# Today's Agenda

## 1<sup>st</sup> hour

Process and Purpose

Ellie Rauh, NC DWR Nonpoint Source Planning

DSC Facilitators

Reorientation to 2023 Lake Model

Jim Bowen, UNC Charlotte

## 2<sup>nd</sup> hour

Haw Basin Plan

Nora Deamer, DWR Basin Planning

Load Reduction Targets

Ellie Rauh & Rich Gannon, NC DWR

Load Reduction Concepts Workshop

DSC Facilitators

## 3<sup>rd</sup> hour

Rule Overview,

Ellie Rauh and Rich Gannon, NC DWR

Challenges and Alternatives

Closing

Ellie Rauh, NC DWR

DSC Facilitators





- Disregard following slides

# Statutory Charges – Federal and State

- Federal Clean Water Act – framework: designate uses of surface waters, **set water quality standards, regulate discharges of pollutants into waters of the US**
  - DEQ delegated authority by EPA, obligated to protect water resources
  - States to address impairments of water quality standards
  - Recent decades - increased emphasis on addressing nutrient impairments
- NC Statutes follow federal – 143B-282 EMC Powers and Duties
  - EMC charged with restoring impaired waters, regulating point and nonpoint sources
  - 143-15.8B – EMC set goals for nutrient-impaired waters, develop plans
- 15A NCAC 02B .0211 - Freshwater Class C Standards
  - **Sets chlorophyll-a, pH, turbidity standards**

- Set water quality parameter standards to protect “uses” (recreation, drinking water, fishing, etc.)
- When WQ parameters are exceeded, designate a water body “impaired”
- Develop a restoration/remediation plan to reduce inputs to comply with WQ standards
- Monitor implementation until WQ standards are met
- “De-list” the impaired water body - This is the goal.

# North Carolina Authorities

- 1978 – Chlorophyll-a criterion: 40ug/L (10/90)
  - 2022 – High Rock Lake site-specific criterion: 35ug/L seasonal geomean (1 year in 3) (**pending EPA approval**)
- 1997 - Clean Water Responsibility and Environmentally Sound Policy Act – EMC shall:
  - Set reduction goals for nutrient-impaired waters
  - Establish plans with “fair, reasonable, and proportionate” reductions from point and nonpoint sources
  - Adopt rules for above, and to implement TMDLs
- 2010-2016 – modeling to set point/nonpoint source goals for N, P and guide wasteload allocations for dischargers





### Jordan Lake Watershed

